

OFICINA DEL COMISIONADO DE ASUNTOS MUNICIPALES
AREA DE ASESORAMIENTO, REGLAMENTACION E INTERVENCION FISCAL
AREA DE ARCHIVO DIGITAL

MUNICIPIO DE CANOVANAS
AUDITORIA 2005-2006
30 DE JUNIO DE 2006

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DE GOBIERNO MUNICIPAL
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COMMONWEALTH OF PUERTO RICO MUNICIPALITY OF CANÓVANAS

SINGLE AUDIT REPORT

BASIC FINANCIAL STATEMENTS AND SUPPLEMENTAL SCHEDULE



With Independent Auditors' Report Thereon
June 30, 2006



COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
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Fiscal Year Ended June 30, 2006

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Independent Auditors' Report on Basic Financial Statements and Supplementary Schedule of Expenditures of Federal Awards

The Honorable Mayor, Members of the
Municipal Legislature and People of
the Municipality of Canóvanas
Canóvanas, Puerto Rico

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Municipality of Canóvanas of the Commonwealth of Puerto Rico (the "Municipality"), as of and for the year ended June 30, 2006, which collectively comprise the Municipality's basic financial statements as listed in the accompanying table of contents. These financial statements are the responsibility of the Municipality's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statements presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Municipality of Canóvanas of the Commonwealth of Puerto Rico, as of June 30, 2006, and the respective changes in financial position, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The accompanying financial statements have been prepared assuming that the Municipality of Canóvanas will continue as a going concern. As discussed in Note 12 to the financial statements, the Municipality's general fund has reported recurring excesses of expenditures and other financing uses over revenues and other financing sources, which have led to significant liquidity and cash flows shortfalls. These conditions raise substantial doubt about its ability to continue as a going concern. The financial statements do not include any adjustments that might result from the outcome of this uncertainty.

In accordance with Government Auditing Standards we have also issued our report dated November 10, 2006, on our consideration of the Municipality of Canóvanas of the Commonwealth of Puerto Rico internal control over financial reporting and on our test of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

The accompanying Management's Discussion and Analysis and the Budgetary Comparison Schedule are not required parts of the basic financial statements referred to above, but are supplementary information

required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Municipality's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States and Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements of the Municipality. The schedule of expenditures and federal awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

November 10, 2006
Toa Alta, Puerto Rico

Stamp No. 2109252
was affixed to the
original report.



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COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Management's Discussion and Analysis
Fiscal Year Ended June 30, 2006

As management of the Municipality of Canóvanas (the Municipality), we offer readers the following discussion and analysis of the Municipality's financial activities reported in the accompanying basic financial statements for the fiscal year ended June 30, 2006. We encourage readers to consider the information presented here in conjunction with additional information that is furnished in the Municipality's financial statements, which follow this narrative.

FINANCIAL HIGHLIGHTS

Government-Wide Highlights:

- The Municipality's assets exceeded its liabilities (net assets) by \$15,352,810 at June 30, 2006. The Municipality's net assets increased by \$241,282 (excess of revenues over expenses) during the fiscal year ended June 30, 2006.
- The Municipality's assets decreased from \$45,823,005 at June 30, 2005 to \$43,784,870 at June 30, 2006, for a decrease of \$2,038,135 (4.45 percent).
- The liabilities of the Municipality decreased from \$30,711,477 at June 30, 2005 to \$28,432,060 at June 30, 2006, for a decrease of \$2,279,417 (7.42 percent).
- The revenues of the Municipality increased from \$15,470,469 for the fiscal year ended June 30, 2005 to \$21,181,287 for the fiscal year ended June 30, 2006, for an increase of \$5,710,818 (36.91 percent).
- The Municipality's expenses increased from \$17,184,707 for the fiscal year ended June 30, 2005 to \$20,940,005 for the fiscal year ended June 30, 2006, for an increase of \$3,755,298 (21.85 percent).

Governmental Funds' Highlights:

- The total fund balances of governmental funds amounted to \$4,559,229 at June 30, 2006, which decreased by \$247,925 (excess of expenditures and other financing uses over revenues and other financing sources) during fiscal year ended June 30, 2006.
- The total assets of governmental funds decreased from \$19,277,697 at June 30, 2005 to \$16,743,992 at June 30, 2006, for a decrease of \$2,533,705 (13.14 percent).
- The governmental fund's total liabilities decreased from \$14,470,543 at June 30, 2005 to \$12,184,763 at June 30, 2006, for a decrease of \$2,285,780 (15.80 percent).
- The total revenues of governmental funds increased from \$15,991,147 for the fiscal year ended June 30, 2005 to \$22,366,261 for the fiscal year ended June 30, 2006, for an increase of \$6,375,114 (39.87 percent).
- The governmental fund's total expenditures decreased from \$24,493,258 for the fiscal year ended June 30, 2005 to \$22,614,186 for the fiscal year ended June 30, 2006, for a decrease of \$1,879,072 (7.67 percent).

COMMONWEALTH OF PUERTO RICO
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Management's Discussion and Analysis
Fiscal Year Ended June 30, 2006

- Other financing sources (uses), net, of governmental funds decreased from \$4,550,000 for the fiscal year ended June 30, 2005 to zero for the fiscal year ended June 30, 2006, for a decrease of \$4,550,000 (100 percent).

OVERVIEW OF THE BASIC FINANCIAL STATEMENTS

The purpose of financial reporting is to provide external users of basic financial statements with information that will help them to make decisions or draw conclusions about the Municipality. There are many external parties that use the basic financial statements of the Municipality; however, these parties do not always have the same specific objectives. In order to address the needs of as many parties as reasonably possible, the Municipality, in accordance with required financial reporting standards, presents this Management's Discussion and Analysis (MD&A) as an introduction to the accompanying basic financial statements. This narrative represents an overview and analysis of the financial activities of the Municipality for the fiscal year ended June 30, 2006. Because this MD&A is designed to focus on the current year activities, resulting changes and currently known facts, we encourage readers to consider the information presented in this MD&A in conjunction with the additional information furnished in the accompanying basic financial statements.

The Municipality's basic financial statements include three components: (1) government-wide financial statements (GWFS), (2) governmental fund financial statements (GFFS), and (3) notes to the basic financial statements (NBFS). This report also contains additional required and other supplementary information in addition to the basic financial statements themselves. These components are described below.

The basic financial statements focus on: (1) the Municipality as a whole (government-wide financial reporting) and, (2) the Municipality's major individual governmental funds. Both perspectives allow the users to address relevant questions, broaden a basis for comparison (year to year or government to government) and enhance the Municipality's accountability. The components of the basic financial statements are described below.

a) Government-wide Financial Statements

The GWFS are composed of: (1) the statements of net assets (SNA) and (2) the statement of activities (SA). These financial statements can be found immediately following this MD&A. GWFS are designed to provide readers with a broad overview of the Municipality's operations as a whole in a manner similar to private-sector business. These statements provide short-term and long-term information about the Municipality's financial position, which assist the Municipality's management to determine the economic condition at June 30, 2006. The GWFS are prepared using methods that are similar to those used by most private businesses.

1. Statement of Net Assets

The purpose of SNA is to attempt to report all assets owned and all liabilities owed by the Municipality. The Municipality reports of all of its assets when it acquires ownership over the assets and reports all of its liabilities when they are incurred. For example, the Municipality reports buildings and infrastructure as assets, even though they are not available to pay the obligations incurred by the Municipality. On the other hand, the Municipality reports liabilities, such as claims and judgments, even though these liabilities might not be paid until several fiscal years into the future.

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Management's Discussion and Analysis
Fiscal Year Ended June 30, 2006

The difference between the Municipality's total assets and total liabilities reported in SNA is presented as *net assets*, which is similar to the total owners' equity reported by a commercial enterprise in its financial statements. Although the purpose of the Municipality is not to accumulate net assets, as this amount increases or decreases over time, such amount represents a useful indicator of whether the financial position of the Municipality is either improving or deteriorating, respectively.

2. Statement of Activities

The SA presents information showing how the Municipality's net assets changed during the fiscal year ended June 30, 2006, by presenting all of the Municipality's revenues and expenses. As previously discussed, the items reported in SA are measured in a manner similar to the approach used by a commercial enterprise in that revenues are recognized when earned or established criteria are satisfied, and expenses are recorded when incurred by the Municipality. Consequently, revenues are reported even when they may not be collected for several months after the end of the fiscal year and expenses are recorded even though they may not have used cash during the current year.

Although SA looks different from a commercial enterprise's income statement, the difference is only in format, not substance. Whereas the bottom line in a commercial enterprise represents its net income, the Municipality reports an amount described as *net change in net assets*, which is essentially the same concept.

The focus of SA is on the *net cost* of various activities provided by the Municipality. The statement begins with a column that identifies the cost of each of the Municipality's major functions. Another column identifies the revenues that are specifically related to the classified governmental functions. The difference between the expenses and revenues related to specific functions/programs identifies the extent to which each function of the Municipality draws from general revenues or is self-financing through fees, intergovernmental aid, and other sources of resources.

This statement also presents a comparison between direct expenses and program revenues for each function of the Municipality.

GWFS and GFFS present all of the Municipality's governmental activities, which are supported mostly by taxes and intergovernmental revenues (such as federal and state grants and contributions). All services normally associated with the Municipality fall into this category, including culture, recreation and education; general government; health and sanitation; public safety; public housing and welfare; and economic and urban development.

b) Governmental Fund Financial Statements

The Municipality's GFFS consist of: (1) the balance sheet – governmental funds, and the statement of revenues, expenditures and changes in fund balances – governmental funds. These financial statements report the financial position and results of operations of the Municipality's governmental funds, with an emphasis on the Municipality's major governmental funds.

COMMONWEALTH OF PUERTO RICO
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Management's Discussion and Analysis
Fiscal Year Ended June 30, 2006

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Municipality, like most other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. Each fund is considered an independent fiscal entity accounted for within a set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenue, and expenditures. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with legal, financial and contractual provisions.

Governmental funds are used to account for all of the services provided by the Municipality. These funds are used to account for essentially the same functions reported as governmental activities in the GWFS. Unlike GWFS, the focus of GFFS is directed to specific activities of the Municipality rather than the Municipality as a whole; therefore, GFFS report the Municipality's operations in more detail than the GWFS.

GFFS provide a detailed short-term view of the Municipality's finances that assist in determining whether there will be adequate financial resources available to meet the current needs of the Municipality, which is, evaluating the Municipality's near-term financing requirements. For financial reporting purposes, the Municipality classifies its governmental funds within the following types: (1) general fund, (2) debt service fund, (3) special revenue funds, and (4) capital projects funds.

GFFS are prepared on an accounting basis that is significantly different from that used to prepare GWFS. In general, GFFS focus on near-term inflows and outflows of expendable financial resources, consequently, generally measure and account for cash and other assets that can easily be converted to cash. For example, amounts reported on the balance sheet include capital assets within a very short period of time, but do not include capital assets such as land and buildings. Governmental fund liabilities generally include amounts that normally are going to be paid within a very short period after the end of the fiscal year. The difference between a fund's total assets and total liabilities is reported as the fund balance, and generally indicates the amount that can be used to finance the next fiscal year's activities. Likewise, the operating statement for governmental funds reports only those revenues and expenditures that were collected in cash or paid with cash, respectively, during the current fiscal year or very shortly after the end of the fiscal year.

Because the focus of GFFS is narrower than that of the GWFS, it is useful to compare the fund information presented for governmental funds with similar information presented for governmental activities in the GWFS. By doing so, readers may better understand the long-term impact of the Municipality's near-term financial decisions. Both the governmental funds' balance sheet and the governmental funds' statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate the comparison between governmental funds and the governmental activities reported in the government-wide financial statements.

The Municipality has two major governmental funds. Each major fund is presented in a separate column in the governmental funds' balance sheet and the governmental funds' statement of revenues, expenditures and changes in fund balances. The two major governmental funds are: (1) general fund and (2) debt service fund.

COMMONWEALTH OF PUERTO RICO
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Management's Discussion and Analysis
Fiscal Year Ended June 30, 2006

c) Notes to Basic Financial Statements

The NBFS provide additional information that is essential for a full understanding of the data provided in the GWFS and GFFS. The NBFS can be found immediately following the basic financial statements.

d) Other Supplementary Information

The basic financial statements are followed by a section of other supplementary information consisting of: (1) Budgetary Comparison Schedule – General Fund, (2) Schedule of Expenditures of Federal Awards and (3) Notes the Schedule of Expenditures of Federal Awards.

FINANCIAL ANALYSIS OF GOVERNMENT-WIDE FINANCIAL STATEMENTS

The Municipality's overall financial position and operations for the last two fiscal years are summarized as follows, based on the information included in the accompanying GWFS:

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COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Management's Discussion and Analysis
Fiscal Year Ended June 30, 2006

Condensed Statement of Net Assets
Governmental Activities
June 30, 2006 and 2005

| | <u>2006</u> | <u>2005</u> |
|---|----------------------|----------------------|
| Assets: | | |
| Current assets | \$ 14,753,360 | \$ 17,346,431 |
| Noncurrent assets: | | |
| Capital assets, net | 28,985,159 | 28,423,313 |
| Other noncurrent assets | <u>46,351</u> | <u>53,261</u> |
| Total assets | <u>\$ 43,784,870</u> | <u>\$ 45,823,005</u> |
| Liabilities: | | |
| Current liabilities | \$ 7,210,173 | \$ 8,047,840 |
| Long-term obligations due within one year | 3,127,091 | 2,815,329 |
| Long-term obligations due after one year | <u>18,094,796</u> | <u>19,848,308</u> |
| Total liabilities | <u>28,432,060</u> | <u>30,711,477</u> |
| Net assets (deficit): | | |
| Invested in capital assets, net of related debt | \$ 16,860,872 | \$ 17,808,455 |
| Restricted | 3,048,691 | 2,184,128 |
| Unrestricted | <u>(4,556,753)</u> | <u>(4,881,055)</u> |
| Total net assets | <u>\$ 15,352,810</u> | <u>\$ 15,111,528</u> |

At June 30, 2006, the Municipality's current assets, amounting to \$14,753,360, are mainly composed of cash and cash equivalents (\$8,899,519), property taxes receivable (\$4,298,311), municipal license taxes receivable (\$986,068) and intergovernmental receivables (\$497,337).

The restricted cash represents resources legally designated for: (1) the payment of debt service, (2) the acquisition, construction and improvement of major capital assets, and (3) the operations of federally and state funded programs. Restricted cash also consists of unspent proceeds of bonds issued to pay accounts payable and certain specific commitments. Restricted property taxes receivable represent resources set aside to redeem the bonds of the Municipality in minimum annual or biannual principal and interest payments.

The Municipality's non-current assets, amounting to \$29,031,510 at June 30, 2006, are substantially composed of capital assets, with a cost basis of \$43,098,955, which are reported net of accumulated depreciation and amortization of \$14,113,796.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Management's Discussion and Analysis
Fiscal Year Ended June 30, 2006

During the fiscal year ended June 30, 2006, the assets of the Municipality decreased by \$2,038,135 (4.45 percent) in comparison with the prior fiscal year, principally for the following facts:

- Restricted cash decreased by \$595,629 mainly due to the use of cash in the acquisition, construction and improvements of capital assets.
- Unrestricted cash and cash equivalents decreased by \$1,055,534 due to their use in operating activities of the municipality.
- Property taxes receivable decreased by \$887,646.
- Capital assets increased by \$508,585 due to the excess of current year additions (\$1,887,617) over depreciation/amortization expense (\$1,325,771) for the fiscal year ended June 30, 2006.

At June 30, 2006, the Municipality's current liabilities amounting to \$10,337,264 are mainly composed of deferred revenues (\$4,718,672), accounts payable and accrued liabilities (\$1,889,486), intergovernmental payables (\$602,015), and the portions due within one year of compensated absences (\$1,220,607) and bonds payable (\$1,375,000). Deferred revenues principally consist of unearned revenues associated with municipal license taxes and intergovernmental grants and contributions related to state and federally funded programs. As noted in the condensed statement of net assets, the Municipality's current assets exceeded current liabilities by \$4,416,096, for a current ratio (current assets to current liabilities) of 1.43 to 1.00.

The Municipality's non-current liabilities, amounting to \$18,094,796 at June 30, 2006, are mainly composed of portions due after one year of bonds payable (\$11,290,000), notes payable (\$5,015,348), and compensated absences (\$1,607,202).

At June 30, 2006, the liabilities of the Municipality decreased by \$2,279,417 (7.42 percent) in comparison with the prior fiscal year, principally for the following facts:

- Bonds payable decreased by \$1,295,000 due to the related debt service principal payments made during the current fiscal year.
- Notes payable decreased by \$13,257 due to the related debt service principal payments made during the current fiscal year.
- Unearned revenues decreased by \$286,679.

As noted earlier, net assets may serve over time as a useful indicator of the Municipality's financial statement position. The assets of the Municipality exceeded liabilities by \$15,352,810 at June 30, 2006. The most significant portion of net assets (\$16,680,872), reflects the Municipality's investment in capital assets (e.g. land, buildings, machinery, equipment, infrastructure, etc.), net of all related debt still outstanding that was issued to acquire, construct or improve those assets. The Municipality uses the capital assets to provide services to its citizens; consequently, these assets are not available for future spending. Although the Municipality's investment in capital assets is reported net of the outstanding related debt, the resources needed to repay that debt must be provided by other sources, as capital assets cannot be used to liquidate these liabilities.

Another significant portion of net assets (\$2,835,485) at June 30, 2006, represents resources that are restricted for debt service payments.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Management's Discussion and Analysis
Fiscal Year Ended June 30, 2006

The remaining component of total net assets consists of unrestricted net liabilities amounting to (\$4,556,753) at June 30, 2006. These unrestricted net liabilities are the consequence of previous budgets that did not provide sufficient funding for incurred long-term obligations, such as bonds payable, notes payable compensated absences, claims and judgments, obligations under capital leases, etc. Historically, a significant portion of such obligations has been budgeted on a pay-as-you-go basis.

The total net assets of the Municipality increased by \$241,282 for the fiscal year ended June 30, 2006. Such increase is due to the excess of total revenues (\$21,187,287) over expenses (\$20,940,005) for the fiscal year ended June 30, 2006 and is principally composed as follows:

- A decrease of \$947,583 in net assets invested in capital assets, net of related debt caused principally by the current year depreciation expense of \$1,325,771.
- An increase of \$864,563 in restricted net assets due principally to a transfer of \$400,000 made during current year by the debt service fund to the general fund to cover certain operating needs.
- A decrease of \$324,302 in the unrestricted net liabilities.

The following is a comparative condensed presentation of the Municipality's results of operations as reported in the GWFS:

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COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Management's Discussion and Analysis
Fiscal Year Ended June 30, 2006

Statement of Activities
Governmental Activities
Fiscal Years Ended June 30, 2006 and 2005

| | <u>2006</u> | <u>2005</u> |
|---|----------------------|----------------------|
| Program revenues: | | |
| Program-specific operating grants and contributions | \$ 1,262,159 | \$ 1,793,930 |
| Program-specific capital grants and contributions | 2,202,593 | 1,944,568 |
| Charges for services | <u>1,181,894</u> | <u>726,257</u> |
| Total program revenues | <u>4,646,646</u> | <u>4,464,755</u> |
| General revenues: | | |
| Property taxes | 6,102,010 | 4,721,341 |
| Municipal license taxes | 2,994,037 | 1,867,937 |
| Construction excise taxes | 1,958,875 | 2,866,035 |
| Unrestricted grants and contributions | 4,678,463 | 898,964 |
| Other general revenues (various sources) | <u>801,256</u> | <u>651,437</u> |
| Total general revenues | <u>16,534,641</u> | <u>11,005,714</u> |
| Total revenues | <u>21,181,287</u> | <u>15,470,469</u> |
| Program expenses: | | |
| General government | 8,968,274 | 6,883,218 |
| Urban and economic development | 4,732,726 | 4,188,614 |
| Public safety | 793,567 | 589,495 |
| Health and sanitation | 2,762,195 | 1,970,240 |
| Culture, recreation and education | 911,774 | 596,269 |
| Public housing and welfare | 1,920,830 | 1,862,984 |
| Interest on long-term obligations | <u>850,639</u> | <u>1,093,887</u> |
| Total expenses | <u>20,940,005</u> | <u>17,184,707</u> |
| Net increase (decrease) in net assets | 241,282 | (1,714,238) |
| Net assets, at beginning of fiscal year | <u>15,111,528</u> | <u>16,825,766</u> |
| Net assets, at end of fiscal year | <u>\$ 15,352,810</u> | <u>\$ 15,111,528</u> |

As previously mentioned, the Municipality's net assets increased by \$241,282 or 1.60 percent during current fiscal year. Approximately 52.19 percent (\$11,054,922) of the Municipality's total revenues for the current fiscal year came from property, municipal license and construction excise taxes, while 38.45

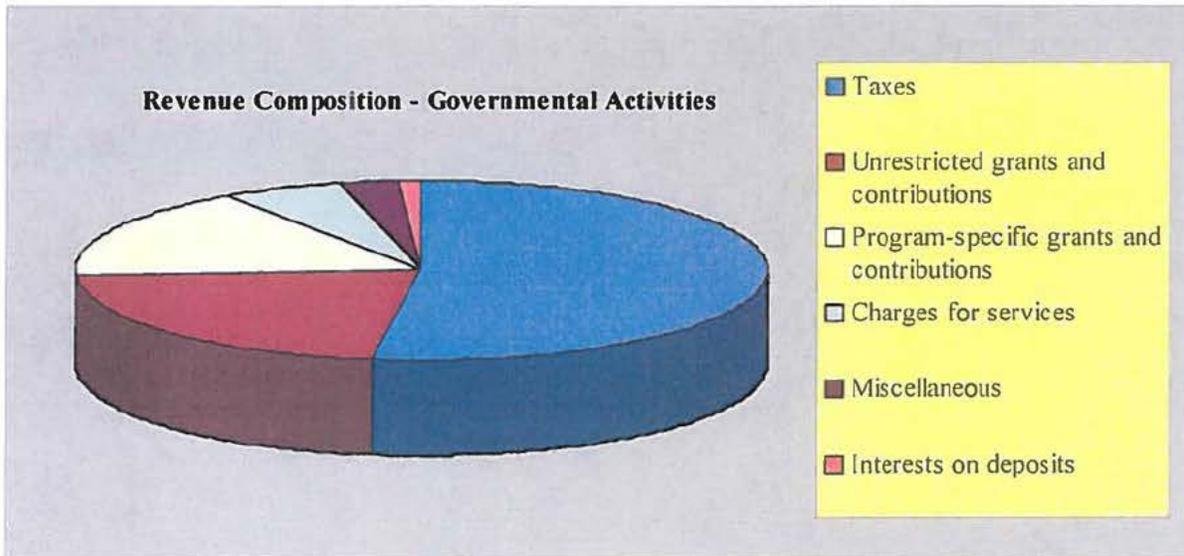
COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Management's Discussion and Analysis
Fiscal Year Ended June 30, 2006

percent (\$8,143,215) resulted from restricted and unrestricted capital and operating grants and contributions.

There was an increase of \$1,995,520 (120.56 percent) in the net change in net assets for the Municipality as a whole, when the operating results for the fiscal current year are compared to those of the prior fiscal year. This occurred because the increase of \$5,710,818 in total revenues was sufficient to offset the increase in total expenditures of \$3,755,298. The most significant fluctuations among the current fiscal year revenues and those of the prior fiscal year were as follows:

- Property taxes revenues increased by \$1,380,669 because the current year property assessments and collections were higher than in the prior year.
- Municipal license revenues increased by \$1,126,100 because during the fiscal year the Municipality made significant collection efforts.
- Grants and contributions increased by \$3,779,499 primarily due to more grants funded during the current fiscal year.

The following chart presents the composition of revenues for the fiscal year ended June 30, 2006:



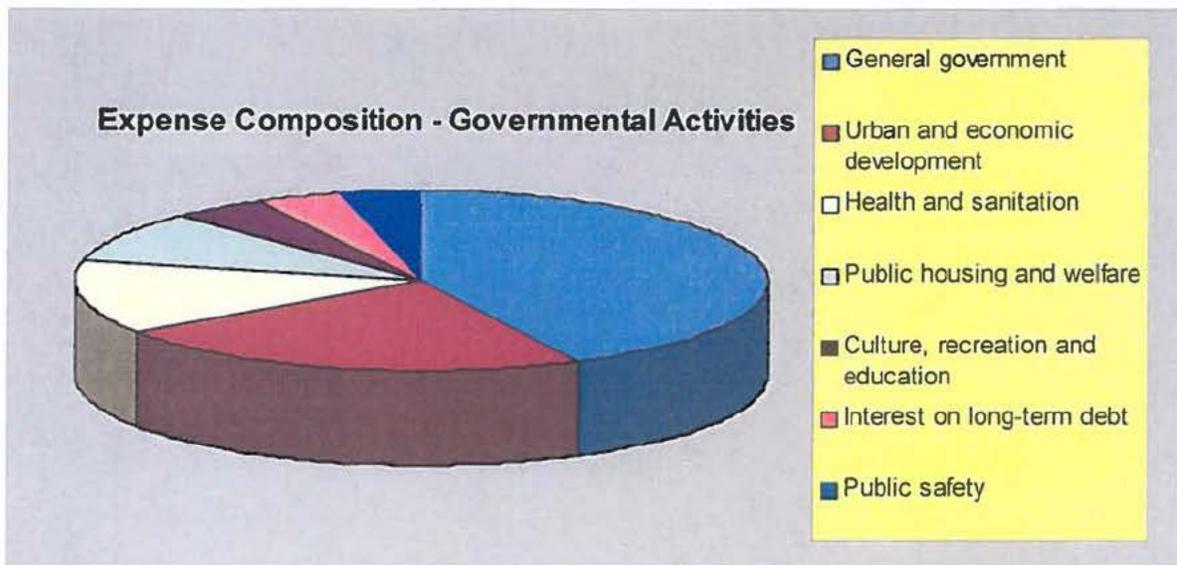
The Municipality's expenses cover a wide range of services. The largest expenses of the Municipality for the fiscal year ended June 30, 2006 were related to: (1) general administrating and operating costs (\$8,968,274), which were classified as "general government" and accounted for 42.83 percent of total expenses, (2) culture, recreation and education (\$911,774), which accounted for 4.35 percent of total expenses, (3) health and sanitation (\$2,762,195), which accounted for 13.19 percent of total expenses, (4) urban and economic development (\$4,732,726), which accounted for 22.60 percent of total expenses and (5) public housing and welfare (\$1,920,830), which accounted for 9.17 percent of total expenses.

The most significant fluctuations between the current fiscal year's expenses and those of the prior fiscal year occurred in the following functions/activities:

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Management's Discussion and Analysis
Fiscal Year Ended June 30, 2006

- General government expenses increased by \$2,085,056 mainly due to an increase in operating costs associated with several activities.
- Urban and economic development expenses increased by \$544,112 because during current year the Municipality increased its urban development activities by increasing its investment in public permanent improvements supported principally by resources received from the U.S. Department of Housing and Urban Development.
- Public safety expenses increased by \$204,072 because during current fiscal year the Municipality increased its municipal police force to increase the public safety of its citizens.
- Health and sanitation expenses increased by \$791,955 mainly because during current fiscal year the Municipality made improvements to their health facilities and provided extended health services to citizens.

The following chart presents the composition of expenses for the fiscal years ended June 30, 2006:



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Management's Discussion and Analysis
Fiscal Year Ended June 30, 2006

FINANCIAL ANALYSIS OF GOVERNMENTAL FUNDS

**Condensed Balance Sheet - Governmental Funds
June 30, 2006 and 2005**

| | <u>2006</u> | <u>2005</u> |
|---|--------------------------|--------------------------|
| <i>Assets:</i> | | |
| Total assets - major governmental funds | \$ 12,760,914 | \$ 14,462,195 |
| Total assets - other governmental funds | <u>3,983,078</u> | <u>4,815,502</u> |
| Combined total assets | <u>16,743,992</u> | <u>19,277,697</u> |
| <i>Liabilities:</i> | | |
| Total liabilities - major governmental funds | \$ 8,998,903 | \$ 10,847,239 |
| Total liabilities - other governmental funds | <u>3,185,860</u> | <u>3,623,304</u> |
| Combined total liabilities | <u>12,184,763</u> | <u>14,470,543</u> |
| <i>Fund balances:</i> | | |
| Reserved - major governmental funds | 2,939,581 | 2,639,837 |
| Reserved - other governmental funds | 797,218 | 1,192,198 |
| Unreserved - major governmental funds | <u>822,430</u> | <u>975,119</u> |
| Combined total fund balances | <u>4,559,229</u> | <u>4,807,154</u> |
| <i>Total liabilities and fund balances</i> | <u>\$ 16,743,992</u> | <u>\$ 19,277,697</u> |

Analysis of Financial Position of Governmental Funds

As discussed earlier, the Municipality uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of the Municipality's governmental funds is to provide information on near-term inflows, outflows, and balances of expendable resources. Such information is useful in assessing the Municipality's compliance with finance-related legal requirements. Specifically, unreserved fund balance may serve as a useful measure of the Municipality's net resources available for spending at the end of the fiscal year.

At June 30, 2006, the total assets of governmental funds decreased by \$2,533,705 (13.14 percent) in comparison with the prior fiscal year principally for: (1) the decrease of \$595,629 in restricted cash, (2) the decrease in unrestricted cash and cash equivalents of \$1,055,534, and the decrease of \$887,646 in property taxes receivable.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Management's Discussion and Analysis
Fiscal Year Ended June 30, 2006

At June 30, 2006, the total liabilities of governmental funds decreased by \$2,285,780 (15.80 percent) in comparison with the prior fiscal year principally for: (1) the decrease of \$1,471,652 deferred revenues, and (2) the decrease of \$316,936 in accounts payable and accrual liabilities, including intergovernmental payables.

For a detailed explanation of the individual fluctuations of total assets and total liabilities of governmental funds, please refer to the previous financial analysis of the government-wide financial statements included in this management's discussion and analysis, where a detailed discussion of most of these fluctuations has been made.

At the end of the current fiscal year, total unreserved fund balances of the governmental funds amounted to \$822,430, while total fund balance reached \$4,559,229. The total fund balances decreased by \$247,925 during the current fiscal year.

The following is a detailed financial analysis of the Municipality's governmental funds:

Major Governmental Funds

General fund (GF) - The GF is the principal operating fund of the Municipality. The GF's total assets amounted to \$8,286,416 at June 30, 2006. Such assets consist principally of: (1) unrestricted and restricted cash and cash equivalents (\$2,595,510), (2) property and municipal license tax receivables (\$4,125,813), and (3) short-term and long-term amounts due from other funds (\$1,409,204).

The GF's total liabilities amounted to \$6,585,385 at June 30, 2006. Such liabilities are composed mainly of: (1) deferred revenues (\$5,222,961), and (2) accounts payable and accrued liabilities, including amounts due to other governments (\$811,619).

At the end of the current fiscal year, unreserved fund balance of the GF's amounted to \$822,430, while total fund balance reached \$1,701,031. As a measure of the GF's liquidity it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 5.00 percent of the total GF's expenditures, while total fund balance represents 10.34 percent of that same amount.

Debt service fund (DSF)- The DSF's total assets amounted to \$4,474,498 at June 30, 2006, which consists mainly of restricted cash in fiscal agent (\$2,763,857) and restricted property taxes receivable (\$1,158,566). The DSF's total liabilities amounted to \$2,413,518 at June 30, 2006, which are mainly composed of: (1) matured bonds due and payable (\$1,375,000), (2) matured interest due and payable (\$326,957) and (3) deferred revenues (\$686,241). At the end of the current fiscal year, DSF's total and reserved fund balance reached \$2,060,980.

Other governmental funds (OGF)- The OGF's total assets amounted to \$3,983,078 at June 30, 2006, which consist mainly of restricted cash (\$3,540,152) and receivables from intergovernmental grants and contributions (\$358,331). The OGF's total liabilities amounted to \$3,185,860 at June 30, 2006, which are mainly composed of deferred revenues (\$1,494,343) and short-term and long-term amounts due to other funds (\$1,459,702). At the end of the current fiscal year, OGF's total and reserved fund balance reached \$797,218.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Management's Discussion and Analysis
Fiscal Year Ended June 30, 2006

Condensed Statement of Revenues, Expenditures and Changes
in Fund Balances - Governmental Funds
Fiscal Years Ended June 30, 2006 and 2005

| | <u>2006</u> | <u>2005</u> |
|--|---------------------|---------------------|
| Revenues: | | |
| Total revenues - major governmental funds | \$ 18,699,060 | \$ 12,161,266 |
| Total revenues - other governmental funds | <u>3,667,201</u> | <u>3,829,881</u> |
| Combined total revenues | <u>22,366,261</u> | <u>15,991,147</u> |
| Expenditures: | | |
| Total expenditures - major governmental funds | 18,482,234 | 15,948,303 |
| Total expenditures - other governmental funds | <u>4,131,952</u> | <u>8,544,955</u> |
| Combined total expenditures | <u>22,614,186</u> | <u>24,493,258</u> |
| Excess of expenditures over revenues | <u>(247,925)</u> | <u>(8,502,111)</u> |
| Other financing sources, net: | | |
| Other financing sources, net - major governmental funds | (69,771) | 1,462,760 |
| Other financing sources (uses), net - other governmental funds | <u>69,771</u> | <u>3,087,240</u> |
| Combined other financing sources (uses), net | <u>-</u> | <u>4,550,000</u> |
| Excess deficiency of revenues and other financing sources under expenditures and other financing uses | (247,925) | (3,952,111) |
| Fund balances, at beginning of fiscal year | <u>4,807,154</u> | <u>8,759,265</u> |
| Fund balances, at end of fiscal year | <u>\$ 4,559,229</u> | <u>\$ 4,807,154</u> |

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Management's Discussion and Analysis
Fiscal Year Ended June 30, 2006

Analysis of Operating Results of Governmental Funds

Major Governmental Funds

General fund – The total fund balance of the GF decreased by \$269,011 or 13.66 percent during current fiscal year. Total revenues, expenditures and other financing uses (net) amounted to \$16,368,339, \$16,453,733 and \$183,617, respectively, for the fiscal year ended June 30, 2006.

Approximately 60.99 percent (\$9,983,728) of the GF's total revenues for the current fiscal year came from property, municipal license and construction excise taxes, while 28.63 percent (\$4,685,873) resulted from intergovernmental grants and contributions.

There was a positive decrease of \$1,696,200 (86.31 percent) in the GF's net change in fund balance when operations for the current fiscal year are compared to those of the prior fiscal year.

The GF's most significant fluctuations among the current fiscal year revenues and those of the prior fiscal year were as follows:

- Property tax revenues increased by \$934,077.
- Municipal license tax revenues increased by \$1,126,100.
- Construction excise tax revenues decreased by \$907,160.
- Intergovernmental grants and contributions increased by \$3,640,600 mainly due to the aggregate increase in: (1) the contributions in lieu of taxes from the Puerto Rico Electric Power Authority, (2) the contributions received from the Puerto Rico Department of Treasury as a partial reimbursement of the Christmas bonuses paid by the Municipality to its employees, and (3) other intergovernmental grants and contributions.

The most significant fluctuation between the current fiscal year expenditures and those of the prior fiscal year occurred in the general government expenditures, which increased by \$1,739,436.

Debt service fund (DSF) – The total fund balance of the DSF increased by \$416,066 or 25.29 percent during current fiscal year. Total revenues, expenditures and other financing sources (net) amounted to \$2,330,721, \$2,028,501 and \$113,846, respectively, for the fiscal year ended June 30, 2006.

Approximately 96.48 percent (\$2,248,758) of DSF's total revenues for the current fiscal year came from restricted property taxes. There was an increase of \$775,132 in the DSF's net change in fund balance when operations for the current fiscal year are compared to those of the prior fiscal year. This occurred because of the increase in total revenues of \$1,298,579. This increase was partially offset by an increase of \$88,464 in total expenditures.

The increase in total DSF's revenues is mainly due to the increase of 125.10 percent (\$1,249,787) in property tax revenues. The increase in total DSF's expenditures is specifically because of the increase in debt service expenditures. The decrease in other financing sources (net) is mainly due to the increase of \$449,592 in amounts transferred-out to other funds.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
 Management's Discussion and Analysis
 Fiscal Year Ended June 30, 2006

Other governmental funds (OGF) – The total fund balance of the OGF decreased by \$394,980 or 33.13 percent during current fiscal year. Total revenues, expenditures and other financing sources (net) amounted to \$3,667,201, \$4,131,952 and \$69,771, respectively, for the fiscal year ended June 30, 2006.

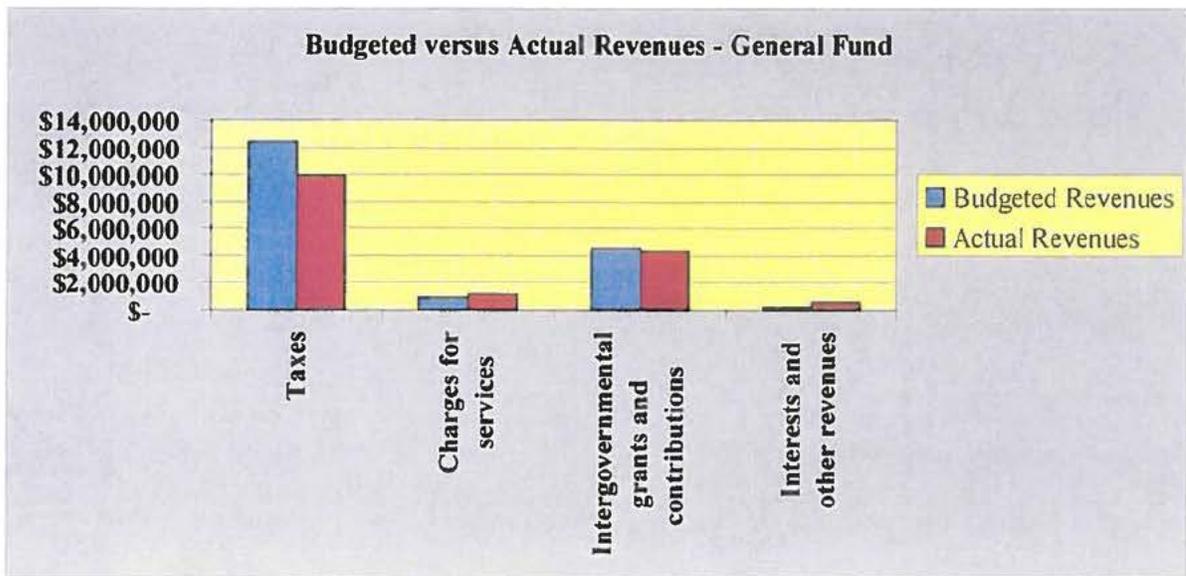
Approximately 94.48 percent (\$3,464,752) of OGF's total revenues for the current fiscal year came from intergovernmental grants. There was a decrease of \$162,680 in the OGF's total revenues (mainly on intergovernmental grants), while total expenditures decreased by \$4,413,003 mainly on capital outlays. Other financing sources (net) decreased by \$3,017,469.

BUDGETARY HIGHLIGHTS

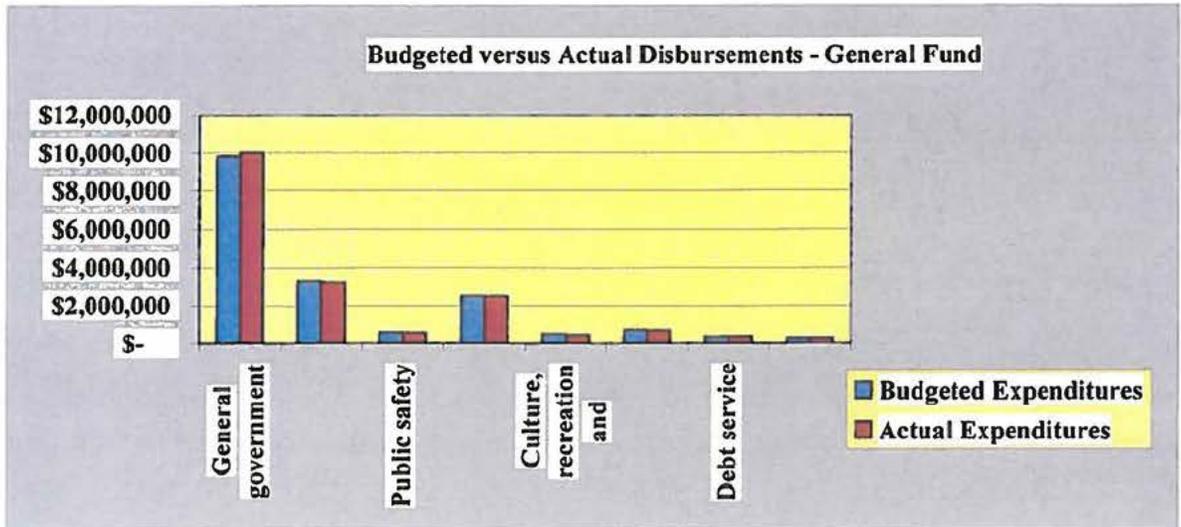
a) General Fund

The original budget of the general fund for the fiscal year ended June 30, 2006 amounted to \$18,106,031.

The total actual revenues (budgetary basis) of the general fund for the fiscal year ended June 30, 2006 were \$15,928,487, which is 12.03 percent (\$2,177,544) less than the budgeted revenues. In addition, the total actual expenditures (budgetary basis) of the general fund for the fiscal year ended June 30, 2006 were \$18,120,695, which is 1.30 percent (\$14,664) more than the budgeted expenditures. The most significant fluctuations in actual revenues (budgetary basis) occurred with construction excise tax revenues which were \$2,624,701 less than their respective budgeted amounts. The most significant fluctuations in actual disbursements (budgetary basis) occurred with general government costs which were \$181,161 more than their respective budgeted amounts. The following tables present the actual revenues and expenditures (budgetary basis) of the GF for the fiscal year ended June 30, 2006:



COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
 Management's Discussion and Analysis
 Fiscal Year Ended June 30, 2006



CAPITAL ASSETS AND DEBT ADMINISTRATION

a) Capital Assets

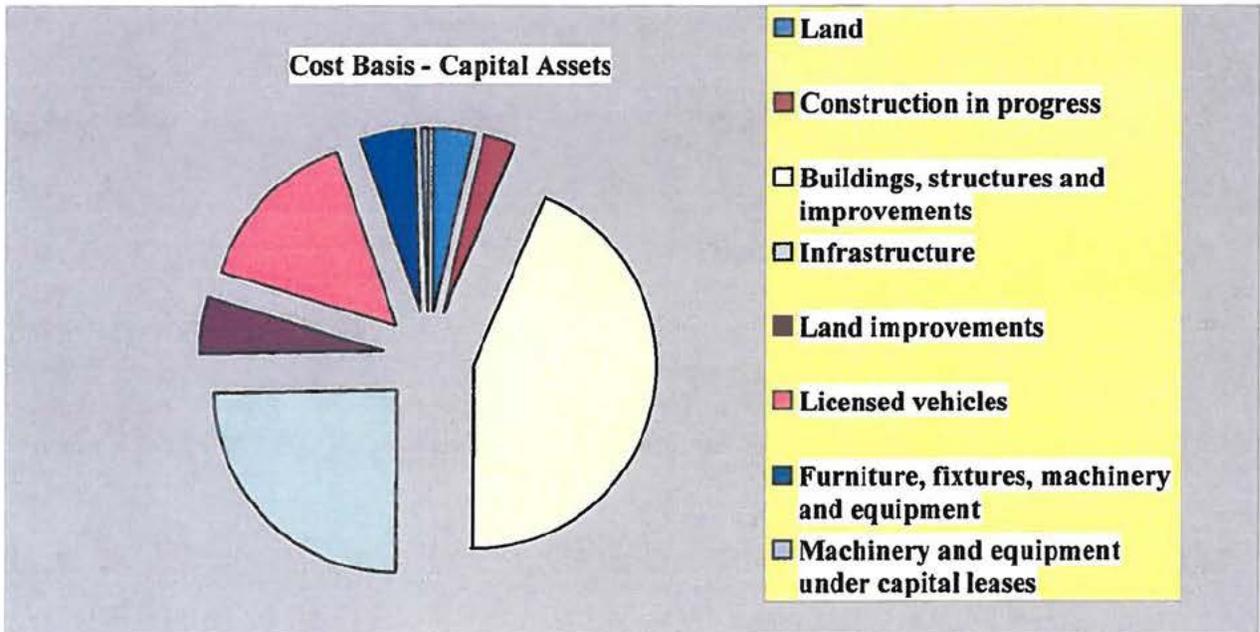
The Municipality has invested \$43,098,955 in capital assets used in governmental activities, which have an accumulated depreciation and amortization of \$14,113,796 at June 30, 2006. The total capital assets increased by \$561,846 during the current fiscal year mainly due to the current fiscal year's capital additions (\$1,887,617), which were partially offset by the depreciation and amortization expense (\$1,325,771) for the same period.

Approximately 83.22 percent of the total capital additions made to capital assets during the fiscal year ended June 30, 2006 were related to construction in progress (\$1,570,799). The major capital additions for the fiscal year ended June 30, 2006 were the following:

| | |
|---|--------------|
| Repaving of streets and roads | \$ 1,155,532 |
| Construction of the multi-use building | 167,027 |
| Construction of the sports complex at San Isidro Neighborhood | 106,696 |
| Improvements to the municipal library at Campo Rico Neighborhood | 79,629 |
| Design for the construction of a retention wall | 30,000 |
| Engineering and architectural services related to construction projects | 12,390 |
| Water pipes at Castro Sector | 3,584 |
| Construction of Curves | 3,091 |
| Total major capital additions for the fiscal year ended June 30, 2006 | \$ 1,557,949 |

The following chart presents the composition of capital assets at June 30, 2006:

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Management's Discussion and Analysis
Fiscal Year Ended June 30, 2006



b) Debt Administration

The Municipality finances a significant portion of its construction activities through bond and note issuances, and through state and federal grants. The proceeds from bond issuances designated for construction activities are committed in its entirety for such purposes and cannot be used for any other purposes.

At June 30, 2006, the Municipality's total bonded debt amounted to \$12,665,000, consisting of bonds payable. Such debt is backed by the full faith and credit of the Municipality. The following is a summary of the debt activity for the fiscal year ended June 30, 2006:

- Bonds payable decreased by \$1,295,000 due to the principal payments made during the current fiscal year.
- The Municipality has also certain outstanding notes payable due to the U.S. Department of Housing and Urban Development (\$4,095,000) and the Municipal Revenue Collection Center (\$1,413,886). Such notes payable decreased by \$513,257 during the current fiscal year mainly due to the principal payments made during the same period.

The total property assessed value the Municipality amounted to \$140,306,422 at June 30, 2006. The Municipality's legal debt margin amounted to \$3,426,618 at the current fiscal year-end.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The territory of Canóvanas covers an area of approximately 28 square miles. Canóvanas is a municipality with a population density of 1,546 habitants per square mile.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
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Canóvanas is characterized by being the economic integration center of the Region since it is considered the principal source of jobs and services of commercial, educational and health nature in the Region.

From the industrial perspective, Canóvanas accounts for 17 percent of the manufacturing jobs, 25 percent of the finance-related jobs and 21 percent of the service-related jobs in the Region.

Of the total population of the Municipality, 54 percent or approximately 25,200 persons are considered to live under the poverty level. This rate is higher than the overall rate for Puerto Rico (48 percent). Approximately 30 percent of the population of the Municipality receives public financial assistance as their principal source of income.

Based on the projections of the Planning Board of the Commonwealth of Puerto Rico, the economy of Puerto Rico, including the Municipality, reflected a real growth of almost 3 percent for the fiscal year ended June 30, 2006. In nominal terms, the economy increased approximately 7 percent during fiscal year 2005-2006.

The Municipality relies primarily on property and municipal license taxes, as well as, federal and state grants to carry out its governmental activities. Historically, property and municipal license taxes have been very predictable with increases or decreases not generally exceeding ten percent. Federal grant revenues may vary if new grants are available but the revenue is also very predictable.

Those factors were considered when preparing the Municipality's budget for the 2005-2006 fiscal year. There were no significant changes between the budgets for fiscal year 2005-2006. The budget of the GF for the fiscal year 2005-2006 amounted to \$18,106,031.

REQUEST FOR INFORMATION

This financial report is designed to provide a general overview of the Municipality's finances for all of the Municipality's citizens, taxpayers, customers, investors and creditors. This financial report seeks to demonstrate the Municipality's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to: Municipality of Canóvanas, Department of Finance and Budget, P.O. Box 945, Canóvanas, Puerto Rico, 00681.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Statement of Net Assets
June 30, 2006

| Assets | Governmental activities |
|--|------------------------------------|
| Current assets: | |
| Cash in commercial banks, including cash equivalents of \$1,700,000 | \$ 1,632,452 |
| Accounts receivable, net of allowance for doubtful accounts of \$9,865,022: | |
| Taxes: | |
| Property taxes | \$ 3,139,745 |
| Municipal license taxes | 986,068 |
| Construction excise taxes | 8,917 |
| Accrued interest on deposits | 18,013 |
| Intergovernmental grants and contributions | 139,006 |
| Total accounts receivable, net | 4,650,080 |
| Inventories and other current assets | 45,195 |
| Restricted assets: | |
| Cash in commercial banks | 2,823,528 |
| Cash in fiscal agent | 4,443,539 |
| Property taxes receivable, net of allowance for doubtful accounts of \$3,619,428 | 1,158,566 |
| Intergovernmental grants and contributions | 358,331 |
| Total restricted assets | 8,425,633 |
| Total current assets | 14,753,360 |
| Capital assets, at cost: | |
| Depreciable capital assets | 40,355,836 |
| Nondepreciable capital assets | 2,743,119 |
| Total capital assets, at cost | 43,098,955 |
| Less: accumulated depreciation and amortization | (14,113,796) |
| Total capital assets, net of accumulated depreciation and amortization | 28,985,159 |
| Deferred charges, net of accumulated amortization of \$83,117 | 46,351 |
| Total noncurrent assets | 29,031,510 |
| Total assets | \$ 43,784,870 |

The accompanying notes to the basic financial statements are an integral part of this statement.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Statement of Net Assets (concluded)
June 30, 2006

Liabilities and net assets

| | <u>Governmental activities</u> |
|---|------------------------------------|
| Current liabilities: | |
| Accounts payable and accrued liabilities, including accrued interests of \$320,711 | \$ 1,657,669 |
| Intergovernmental payables | 602,015 |
| Unearned revenues | 3,224,329 |
| Liabilities related to restricted assets: | |
| Accounts payable and accrued liabilities | \$ 231,815 |
| Unearned revenues | 1,494,345 |
| Current portion of bonds payable | 1,375,000 |
| Current portion of other long-term obligations (due within one year): | |
| Notes payable | 493,538 |
| Obligations under capital leases | 37,946 |
| Compensated absences | 1,220,607 |
| Total current portion of other long-term obligations | 1,752,091 |
| Total current liabilities | 10,337,264 |
| Noncurrent liabilities (due in more than one year): | |
| Liabilities related to restricted assets - bonds payable | 11,290,000 |
| Notes payable | 5,015,348 |
| Obligations under capital leases | 36 |
| Compensated absences | 1,607,202 |
| Reserve for federal cost disallowances | 182,210 |
| Total noncurrent liabilities | 18,094,796 |
| Total liabilities | \$ 28,432,060 |
| Net assets (liabilities): | |
| Invested in capital assets, net of related debt | 16,860,872 |
| Restricted for: | |
| Debt service | 2,747,221 |
| Capital projects | 213,206 |
| Federal and state funded programs | 88,264 |
| Unrestricted net liabilities | (4,556,753) |
| Total net assets | \$ 15,352,810 |

The accompanying notes to the basic financial statements are an integral part of this statement.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Statement of Activities
Fiscal Year Ended June 30, 2006

Program revenues

| <u>Functions/programs</u> | <u>Expenses, including depreciation expense of \$1,325,771</u> | <u>Charges for services</u> | <u>Program – specific operating grants and contributions</u> | <u>Program – specific capital grants and contributions</u> | <u>Net (expenses) and changes in net assets</u> |
|---|--|-----------------------------|--|--|---|
| <i>Governmental activities:</i> | | | | | |
| General government | \$ 8,968,274 | 1,150,581 | - | - | \$ (7,817,693) |
| Urban and economic development | 4,732,726 | - | 292,402 | 2,182,986 | (2,257,338) |
| Public safety | 793,567 | - | 3,435 | - | (790,132) |
| Health and sanitation | 2,762,195 | - | - | - | (2,762,195) |
| Culture, recreation and education | 911,774 | - | - | - | (911,774) |
| Public housing and welfare | 1,920,830 | 31,313 | 966,322 | 19,607 | (903,588) |
| Interest on long-term obligations | 850,639 | - | - | - | (850,639) |
| Total governmental activities | <u>\$ 20,940,005</u> | <u>1,181,894</u> | <u>1,262,159</u> | <u>2,202,593</u> | <u>\$ (16,293,359)</u> |
| General revenues: | | | | | |
| Taxes: | | | | | |
| Property taxes | | | | | \$ 6,102,010 |
| Municipal license taxes | | | | | 2,994,037 |
| Construction excise taxes | | | | | 1,958,875 |
| Total tax revenues | | | | | <u>11,054,922</u> |
| Intergovernmental grants and contributions, not restricted to specific programs | | | | | 4,678,463 |
| Interest on deposits | | | | | 245,624 |
| Miscellaneous | | | | | 555,632 |
| Total general revenues | | | | | <u>16,534,641</u> |
| Net increase in net assets | | | | | 241,282 |
| Net assets at beginning of fiscal year | | | | | <u>15,111,528</u> |
| Net assets at end of fiscal year | | | | | <u>\$ 15,352,810</u> |

The accompanying notes to the basic financial statements are an integral part of this statement.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Balance Sheet – Governmental Funds
June 30, 2006

| Assets | Major governmental funds | | | Total governmental funds |
|--|--------------------------|----------------------|-----------------------------|--------------------------------|
| | General fund | Debt service fund | Other governmental funds | |
| Cash in commercial banks, including cash equivalents of \$1,700,000 | \$ 1,632,452 | - | - | \$ 1,632,452 |
| Accounts receivable, net of allowance for doubtful accounts of \$9,865,022: | | | | |
| Taxes: | | | | |
| Property taxes | 3,139,745 | - | - | 3,139,745 |
| Municipal license taxes | 986,068 | - | - | 986,068 |
| Construction excise taxes | 8,917 | - | - | 8,917 |
| Accrued interest on deposits | 7,966 | 7,992 | 2,055 | 18,013 |
| Intergovernmental grants and contributions | 139,006 | - | - | 139,006 |
| Due and advances from other funds | 1,409,204 | - | - | 1,409,204 |
| Restricted assets: | | | | |
| Cash in commercial banks | - | - | 2,823,528 | 2,823,528 |
| Cash in fiscal agent | 963,058 | 2,763,857 | 716,624 | 4,443,539 |
| Property taxes receivable, net of allowance for doubtful accounts of \$3,619,428 | - | 1,158,566 | - | 1,158,566 |
| Intergovernmental grants and contributions | - | - | 358,331 | 358,331 |
| Due and advances from other funds | - | 544,083 | 82,540 | 626,623 |
| Total assets | \$ 8,286,416 | 4,474,498 | 3,983,078 | \$ 16,743,992 |
| Liabilities | | | | |
| Accounts payable and accrued liabilities | \$ 455,378 | 326,957 | - | \$ 782,335 |
| Intergovernmental payables | 356,241 | - | - | 356,241 |
| Deferred revenues | 5,222,961 | - | - | 5,222,961 |
| Liabilities related to restricted assets: | | | | |
| Accounts payable and accrued liabilities | - | - | 231,815 | 231,815 |
| Due and advances to other funds | 550,805 | 25,320 | 1,459,702 | 2,035,827 |
| Deferred revenues | - | 686,241 | 1,494,343 | 2,180,584 |
| Matured bonds due and payable | - | 1,375,000 | - | 1,375,000 |
| Total liabilities | \$ 6,585,385 | 2,413,518 | 3,185,860 | \$ 12,184,763 |
| Fund balances | | | | |
| Reserved for: | | | | |
| Encumbrances | 404,019 | - | - | 404,019 |
| Debt service | - | 2,060,980 | - | 2,060,980 |
| Capital projects | - | - | 708,954 | 708,954 |
| Advances from other funds | 474,582 | - | - | 474,582 |
| Federal and state funded programs | - | - | 88,264 | 88,264 |
| Unreserved | 822,430 | - | - | 822,430 |
| Total fund balances | 1,701,031 | 2,060,980 | 797,218 | 4,559,229 |
| Total liabilities and fund balances | \$ 8,286,416 | 4,474,498 | 3,983,078 | \$ 16,743,992 |

The accompanying notes to the basic financial statements are an integral part of this statement.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
 Reconciliation of the Balance Sheet – Governmental Funds
 to the Statement of Net Assets
 June 30, 2006

The amounts of governmental activities reported in the statement of net assets and the balance sheet – governmental funds, are different for the following reasons:

| | |
|--|--------------|
| Total fund balances reported in the balance sheet – governmental funds | \$ 4,559,229 |
| Add (Deduct): | |

| | |
|--|--------|
| Inventories and other current assets are not available to pay the current fiscal year expenditures, therefore, are not reported in the governmental funds. | 45,195 |
|--|--------|

| | |
|--|------------|
| Capital assets used in governmental activities are not considered available financial resources at fiscal year-end, therefore, are not reported in the governmental funds. This is the carrying amount of capital assets, net of accumulated depreciation and amortization of \$14,113,796 at June 30, 2006. | 28,985,159 |
|--|------------|

| | |
|--|-----------|
| Certain deferred revenues in the governmental funds are recognized as revenues in the statement of activities. This is the amount of revenues that are measurable but not available at June 30, 2006 (for property taxes, charges for services and intergovernmental grants and contributions. | 2,684,873 |
|--|-----------|

| | |
|--|--------|
| Debt issued by the Municipality has associated costs (debt issue costs) that are paid from current available financial resources in the governmental funds. However, these costs are deferred in the statement of net assets and reported net of accumulated amortization of \$83,117. | 46,351 |
|--|--------|

The following liabilities are not due (mature) in the current fiscal year, therefore, are not reported in the governmental funds at June 30, 2006 (see note 9):

| | |
|---|--------------|
| Bonds payable | (11,290,000) |
| Notes payable | (5,508,886) |
| Obligations under capital leases | (37,982) |
| Compensated absences | (2,827,811) |
| Reserve for federal cost disallowances | (182,210) |
| Accrued liabilities, including amounts due to other governments | (1,121,108) |

| | |
|--|---------------|
| Net assets – governmental activities, as reported in the statement of net assets | \$ 15,352,810 |
|--|---------------|

The accompanying notes to the basic financial statements are an integral part of this statement.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Statement of Revenues, Expenditures and
Changes in Fund Balances – Governmental Funds
Fiscal Year Ended June 30, 2006

| | <u>Major Governmental Funds</u> | | | <u>Total governmental funds</u> |
|--|---------------------------------|----------------------------------|---|---|
| | <u>General fund</u> | <u>Debt service fund</u> | <u>Other governmental funds</u> | |
| Revenues: | | | | |
| Taxes: | | | | |
| Property taxes | \$ 5,030,816 | 2,248,758 | - | \$ 7,279,574 |
| Municipal license taxes | 2,994,037 | - | - | 2,994,037 |
| Construction excise taxes | 1,958,875 | - | - | 1,958,875 |
| Charges for services | 1,150,581 | - | 31,313 | 1,181,894 |
| Intergovernmental grants and contributions | 4,685,873 | - | 3,464,752 | 8,150,625 |
| Interest on deposits | 128,845 | 81,963 | 34,816 | 245,624 |
| Miscellaneous | 419,312 | - | 136,320 | 555,632 |
| Total revenues | <u>16,368,339</u> | <u>2,330,721</u> | <u>3,667,201</u> | <u>22,366,261</u> |
| Expenditures: | | | | |
| Current: | | | | |
| General government | 8,284,903 | - | 283,597 | 8,568,500 |
| Urban and economic development | 3,007,158 | - | 759,975 | 3,767,133 |
| Public safety | 622,922 | - | 3,463 | 626,385 |
| Health and sanitation | 2,590,521 | - | - | 2,590,521 |
| Culture, recreation and education | 502,801 | - | - | 502,801 |
| Public housing and welfare | 746,664 | - | 1,034,663 | 1,781,327 |
| Debt service: | | | | |
| Principal | 299,722 | 1,375,000 | 255,000 | 1,929,722 |
| Interest | 82,224 | 653,501 | 224,455 | 960,180 |
| Capital outlays | 316,818 | - | 1,570,799 | 1,887,617 |
| Total expenditures | <u>16,453,733</u> | <u>2,028,501</u> | <u>4,131,952</u> | <u>22,614,186</u> |
| Excess (deficiency) of revenues over (under) expenditures | <u>(85,394)</u> | <u>302,220</u> | <u>(464,751)</u> | <u>(247,925)</u> |
| Other financing sources (uses): | | | | |
| Transfers-in from other funds | 517,531 | 596,609 | 584,074 | 1,698,214 |
| Transfers-out to other funds | (701,148) | (482,763) | (514,303) | (1,698,214) |
| Total other financing sources (uses), net | <u>(183,617)</u> | <u>113,846</u> | <u>69,771</u> | <u>-</u> |
| Net increase (decrease) in fund balances | <u>(269,011)</u> | <u>416,066</u> | <u>(394,980)</u> | <u>(247,925)</u> |
| Fund balance at beginning of fiscal year | <u>1,970,042</u> | <u>1,644,914</u> | <u>1,192,198</u> | <u>4,807,154</u> |
| Fund balance at end of fiscal year | <u>\$ 1,701,031</u> | <u>2,060,980</u> | <u>797,218</u> | <u>\$ 4,559,299</u> |

The accompanying notes to the basic financial statements are an integral part of this statement.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
 Reconciliation of Statement of Revenues, Expenditures and Changes
 in Fund Balances - Governmental Funds to the Statement of Activities
 Fiscal Year Ended June 30, 2006

The amounts of governmental activities reported in the statement of activities and the statement of revenues, expenditures and changes in fund balances - governmental funds, are different for the following reasons:

| | |
|---|-------------------|
| Deficiency of revenues and other financing sources under expenditures and other financing uses reported in the statement of revenues, expenditures and changes in fund balances – governmental funds | \$ (247,925) |
| Add (Deduct): | |
| The following revenues recorded in the statement of activities do not provide current financial resources, therefore, are deferred in the governmental funds. This is the net change in deferred revenues of the following revenue items, which are measurable but not available at fiscal year end: | |
| Property taxes | (1,177,564) |
| Intergovernmental grants and contributions | (7,410) |
| Governmental funds report capital outlays as expenditures. However in the statement of activities the cost of those assets is allocated over their estimated useful lives as depreciation and amortization expense. This is the amount by which capital outlay expenditures (\$1,887,618) exceeded depreciation and amortization expense (\$1,325,771) for the fiscal year ended June 30, 2006. | 561,847 |
| Repayment of principal of long-term obligations is reported as an expenditure in the governmental funds, however, the repayment reduces long-term liabilities in the statement of net assets. | 1,929,722 |
| Amortization of deferred charges reported in the statement of activities does not require the use of current financial resources, therefore, are not reported as expenditures in the governmental funds. | (6,911) |
| Some expenses reported in the statement of activities do not require the use of current financial resources, therefore, are not reported as expenditures in the governmental funds. | (798,810) |
| Generally, inventory and other current assets are recorded as expenditures in the governmental funds when paid rather than capitalized as an asset. However, these assets are capitalized in the statement of net assets. This amount represents the net change in these assets for the current fiscal year. | <u>(11,667)</u> |
| Net increase in net assets, as reported in statement of activities | <u>\$ 241,282</u> |

The accompanying notes to the basic financial statements are an integral part to this statement.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Notes to Basic Financial Statements
Fiscal Year Ended June 30, 2006

I. Summary of Significant Accounting Policies

The Municipality of Canóvanas (the Municipality) is a local municipal government constituted in 1970 in the Commonwealth of Puerto Rico (the Commonwealth). The Municipality has full legislative, fiscal and all other governmental powers and responsibilities expressly assigned by Public Act No. 81 of August 30, 1991, as amended, known as *Autonomous Municipalities Act of the Commonwealth of Puerto Rico* (Act No. 81). The Municipality is one of seventy-eight municipalities legally separated from the Commonwealth's government.

The Commonwealth's Constitution provides for the separation of powers of the executive, legislative and judicial branches of the Commonwealth and the municipalities. However, the Municipality's governmental system consists of executive and legislative branches only. A Mayor, elected every four years by the citizens, exercises the executive power of the Municipality. The legislative power of the Municipality is exercised by the Municipal Legislature, whose members are also elected every four years. The judiciary power is exercised by the General Justice Court System of the Commonwealth, which has jurisdiction over the Municipality.

The Municipality assumes either partial or full responsibility for providing services to its citizens related to public housing, welfare, public safety, health, sanitation, education, culture, recreation, education, urban development, economic development, and many other fiscal, general and administrative services.

a) Financial Reporting Model

The accompanying basic financial statements present the financial position and the results of operations of the Municipality as a whole, and its various governmental funds as of and for the fiscal year ended June 30, 2006, in conformity with accounting principles generally accepted in the United States of America (GAAP), as prescribed by the Governmental Accounting Standards Board (GASB).

According to the financial reporting model established by GASB Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments* (GASB No. 34), the required basic financial statement presentation applicable to the Municipality is composed of the following elements: (1) government-wide financial statements (GWFS), (2) governmental fund financial statements (GFFS), (3) notes to basic financial statements, and (4) required supplementary information (RSI).

RSI, consisting of a Management's Discussion and Analysis (MD&A), is information presented along with, but separate from, Municipality's basic financial statements.

MD&A is a narrative report that introduces the accompanying basic financial statements and provides an analytical overview of the Municipality's financial activities for the fiscal year ended June 30, 2006, based on the Municipality's knowledge of the transactions, events and conditions reflected in the basic financial statements. The MD&A also highlights certain key fiscal policies that control the Municipality's operations.

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Fiscal Year Ended June 30, 2006

On July 1, 2005, the Municipality adopted the provisions of Statement No. 44, *Economic Condition Reporting: The Statistical Section – an amendment of NCGA Statement 1* (GASB No. 44). This statement amended the portions of NCGA Statement 1, *Governmental Accounting and Financial Reporting Principles*, which provides guidance for the preparation of the statistical section of the Municipality's Comprehensive Annual Financial Report (CAFR). Accordingly, the statistical section of this Comprehensive Annual Financial Report has been modified to present more detailed information, typically in ten-year trends, that assists users in utilizing: (1) the basic financial statements, (2) the notes to basic financial statements, and (3) the required supplementary information, to assess the economic condition of a government.

b) Financial Reporting Entity

The accompanying basic financial statements include all departments, agencies and municipal operational units that are under the legal and administrative control of the Mayor, and whose financial resources are under the legal custody and control of the Municipality's Director of Finance and Budget, as prescribed by Act No. 81.

The Municipality's management has considered all potential component units (whether governmental, not-for-profit, or profit-oriented) for which it may be financially accountable and other legally separate organizations for which the nature and significance of their relationship with the Municipality may be such that exclusion of their basic financial statements from those of the Municipality would cause the Municipality's basic financial statements to be misleading or incomplete.

GASB Statement No. 14, *The Financial Reporting Entity* (GASB No. 14), as amended, has set forth criteria to be considered in determining financial accountability for financial reporting purposes. These criteria include appointing a voting majority of an organization's governing body and: (1) the ability of the Municipality to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the Municipality.

On July 1, 2003, the Municipality adopted the provisions of GASB Statement No. 39, *Determining Whether Certain Organizations are Component Units – an Amendment of GASB Statement No. 14* (GASB No. 39). GASB No. 39 states that certain organizations for which a primary government is not financially accountable nevertheless warrant inclusion as part of the financial reporting entity because of the nature and significance of their relationship with the primary government, including their ongoing financial support of the primary government and its other component units.

According to GASB No. 39, a legally separate, tax-exempt organization should be reported as a discretely presented component unit of a reporting entity if all of the following criteria are met:

- The economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents.
- The primary government, or its component units, is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Notes to Basic Financial Statements
Fiscal Year Ended June 30, 2006

- The economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government.

In addition, GASB No. 39 states that other organizations should be evaluated as potential component units if they are closely related to, or financially integrated with, the primary government. Such types of entities may be presented as either blended or discretely presented component units, depending upon how they meet the criteria for each specified in GASB No. 14.

The Municipality's management has concluded that, based on the aforementioned criteria, there are no legally separate entities or organizations that should be reported as component units of the Municipality for the fiscal year ended June 30, 2006.

c) Government-wide Financial Statements

The accompanying GWFS are composed of: (1) the statement of net assets and (2) the statement of activities. These financial statements report information of all governmental activities of the Municipality as a whole. These statements are aimed at presenting a broad overview of the Municipality's finances by reporting its financial position and results of operations using methods that are similar to those used by most private businesses.

The focus of GWFS is on the operational accountability of the Municipality as a single economic unit and not on compliance with budgets, regulatory requirements or on the use of available or currently expendable financial resources (referred to as fiscal accountability). Operational accountability is the Municipality's responsibility to report to the extent to which it has met its operating objectives efficiently and effectively, using all resources available for that purpose. It focuses on the Municipality's principal operating objective, which is to provide services to its citizens.

The accompanying statement of net assets provides short-term and long-term information about the Municipality's financial position by presenting all of the Municipality's assets and liabilities, with the difference between these two items reported as "net assets" (equity) and or net liabilities. This statement assists management in assessing the level of services that can be provided by the Municipality in the future and its ability to meet its obligations as they become due. In addition, this statement reports the extent to which the Municipality has invested in capital assets and discloses legal and contractual restrictions on resources.

Net assets are classified in the accompanying statement of net assets within the following three categories:

- **Invested in capital assets, net of related debt** – This net asset category consists of capital assets, net of accumulated depreciation and amortization, reduced by the outstanding balances of bonds payable, notes payable and other debts that are attributed to the acquisition, construction or improvement of those assets. For the purposes of determining the outstanding debt attributed to capital assets, the total long-term debt related to the acquisition, construction or improvement of capital assets has been reduced by any related unspent debt proceeds and any related unamortized debt issuance costs.
- **Restricted net assets** – This net asset category consists of net resources restricted by external parties (such as creditors, grantors, contributors, laws or regulations of other governments, etc.), or net assets for which constraints are imposed by constitutional provisions or enabling

COMMONWEALTH OF PUERTO RICO
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Notes to Basic Financial Statements
Fiscal Year Ended June 30, 2006

legislation. Enabling legislation consists of legislation that authorizes the Municipality to assess, levy, charge or otherwise mandate payment of resources (from external resource providers). Enabling legislation establishes restrictions if it includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation.

On July 1, 2005, the Municipality adopted the provisions of Statement No. 46, *Net Assets Restricted by Enabling Legislation* (GASB No. 46). This Statement requires that limitations on the use of net assets imposed by enabling legislation be reported as restricted net assets. This Statement clarified that a legally enforceable enabling legislation restriction is one that a party external to the Municipality (such as citizens, public interest groups, or the judiciary) can compel the Municipality to honor. This Statement states that the legal enforceability of an enabling legislation should be reevaluated if any of the resources raised by the enabling legislation are used for a purpose not specified by the enabling legislation or if the Municipality has other cause for consideration. Although the determination that a particular restriction is not legally enforceable may cause the Municipality to review the enforceability of other restrictions, it should not necessarily lead the Municipality to the same conclusion for all enabling legislation restrictions.

The classification of restricted net assets identifies resources that have been received or earned by the Municipality with an explicit understanding between the Municipality and the resource providers that the resources would be used for specific purposes. Grants, contributions and donations are often given under those kinds of conditions. Bond indentures also often limit the use of bond proceeds to specific purposes.

Internally imposed designations of resources, including earmarking, are not reported as restricted net assets. These designations consist of management's plans for the use of resources, which are subject to change at the discretion of the Municipal Legislature.

The Municipality has reported the following types of restricted net assets in the accompanying statement of net assets:

- (1) **Debt service** – Represent net resources available to cover future debt service payments of bonds payable.
 - (2) **Capital projects** – Represent net resources available to finance the acquisition, construction or improvement of major capital assets under contracts and other commitments.
 - (3) **Federal and state funded programs** – Represent net resources available from certain federal and state grants, which have been set aside to carry out several programs.
- **Unrestricted net liabilities** – This category consists of the excess of liabilities over related assets that are neither externally nor legally restricted, neither invested in capital assets. However, assets reported within unrestricted net liabilities often are designated to indicate that management does not consider them to be available for general operations. Assets reported within this category often have constraints that are imposed by management but can be removed or modified.

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When both restricted and unrestricted resources are available for use, it is the Municipality's policy to generally use restricted resources first, and then unrestricted resources as they are needed.

The accompanying statement of activities presents the Municipality's results of operations by showing, how the Municipality's net assets or net liabilities changed during the fiscal year ended June 30, 2006, using a net (expense) revenue format. This statement presents the cost of each function/program as well as the extent to which each of the Municipality's functions, programs or other services either contributes to or draws from the Municipality's general revenues (such as property taxes, municipal license taxes, construction excise taxes, etc.).

A function/program describes a group of activities that are aimed at accomplishing a major service or regulatory responsibility. The functions/programs reported in the accompanying basic financial statements are: (1) general government, (2) urban and economic development, (3) public safety, (4) health and sanitation, (5) culture, recreation and education and (6) public housing and

welfare. The governmental operations of the Municipality's departments and operational units are classified within the following functions/programs in the accompanying basic financial statements:

General government:

- Municipal legislature
- Mayor's office
- Department of finance and budget
- Department of human resources
- Department of municipal secretary
- Department of internal audit
- Department of general services
- Department of public relations

Urban and economic development:

- Department of public works
- Department of transportation and mechanics
- Department of urban development
- Department of conservation and ornate

Public safety:

- Department of emergency management
- Department of municipal police

Health and sanitation

- Department of health
- Department of recycling

Culture, recreation and education:

- Department of recreation and sports

Public housing and welfare:

- Department of community affairs
- Department of service to citizens
- Department of elderly services

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The statement of activities demonstrates the degree to which program revenues offset direct expenses of a given function/program or segments. Direct expenses are those that are clearly identifiable with a specific function, segment or operational unit. This statement reports revenues in two broad categories: (1) program revenues and (2) general revenues.

Program revenues are generated directly from a program itself or may come from parties outside the Municipality's taxpayers or citizens. In the statement of activities, program revenues reduce the costs (expenses) of the function/program to arrive at: (1) the net cost of the function/program that must be financed from the Municipality's general revenues or (2) the net program revenue that contributes to the Municipality's general revenues. The accompanying statement of activities separately reports the following categories of program revenues:

- **Charges for services** – These revenues generally consist of exchange or exchange-like transactions involving charges to customers or applicants who purchase, use or directly benefit from the goods, services or privileges provided, or are otherwise directly affected by the services. These revenues include fees charged for specific services, charges for licenses and permits, and fines and forfeitures, among others.
- **Program-specific operating and capital grants and contributions** – These revenues consist of transactions that are either mandatory or voluntary non-exchange transactions with other governments, organizations, or individuals that restrict the resources for use in a particular program. Operating grants and contributions consist of resources that are required to be used to finance the costs of operating a specific program or can be used either for operating or capital purposes of a specific program. Capital grants and contributions consist of revenues or resources that are restricted for capital purposes – to purchase, construct or renovate capital assets associated with a specific program. Restricted operating and capital grants and contributions are program revenues because they are specifically attributable to a program and reduce the net expense of that program to the Municipality. They are reported net of estimated uncollectible amounts.

General revenues are the default category for revenues. It includes all revenues and gains that do not meet the definition of program revenues. Property taxes, municipal license taxes and construction excise taxes are reported as general revenues. All other nontax revenues (including unrestricted interest on deposits, grants and contributions not restricted for specific programs and miscellaneous revenues) that do not meet the definition of program revenues are classified as general revenues. Resources that are dedicated internally by the Municipality are reported as general revenues rather than as program revenues. All general revenues are reported net of estimated uncollectible amounts, which are recorded as reduction of revenues rather than as expenses.

The general government function/program reported in the accompanying statement of activities includes expenses that are, in essence, indirect or costs of other functions/programs of the Municipality. Even though some of these costs have been charged to certain funds in the GFFS as indirect cost allocations permitted under some federal programs, the Municipality has reported these indirect costs as direct expenses of the general government function. Accordingly, the Municipality generally does not allocate general government (indirect) costs to other functions.

The effects of all interfund governmental activities (revenues, expenditures and other financing sources/uses among governmental funds) have been removed from the accompanying statements of net assets and activities.

COMMONWEALTH OF PUERTO RICO
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The Municipality classifies all of its activities as governmental activities in the accompanying GWFS. These are activities generally financed through taxes, intergovernmental revenues and other nonexchange revenues that can be used to support the Municipality's programs or services. These governmental activities are also generally reported in the GFFS.

The Municipality has no fiduciary activities, which are those in which the Municipality would be holding or managing net assets for specific individuals or other external parties in accordance with trust agreements or other custodial arrangements. In addition, the Municipality has no

operations or activities that are financed and operated in a manner similar to private business enterprises, where the costs of providing goods or services to the general public (expenses, including depreciation) is financed primarily through user charges; or where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

d) Governmental Fund Financial Statements

A fund is a fiscal and accounting entity consisting of a self-balancing set of accounts used to record assets, liabilities and residual equities, deficits or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with GAAP and/or special regulations, restrictions or limitations.

The accompanying GFFS are composed of: (1) the balance sheet – governmental funds, and the (2) the statement of revenues, expenditures and changes in fund balances – governmental funds

These financial statements report the financial position and results operations of the Municipality's governmental funds by presenting sources, uses and balances of current financial resources. Some of these financial statements have a budgetary orientation and focus primarily on: (1) the Municipality's major governmental funds, as defined below, (2) the fiscal accountability and (3) the individual parts of the Municipality's government. Fiscal accountability represents the Municipality's responsibility to justify that its actions in the current fiscal year have complied with public decisions concerning the raising and spending of public moneys in the short term (generally one fiscal year).

The accompanying GFFS segregate governmental funds according to their intended purpose and are used in demonstrating compliance with legal, financial and contractual provisions. The minimum number of governmental funds is maintained consistent with legal and self-imposed managerial requirements established by the Municipality. For financial reporting purposes, the Municipality classifies its governmental funds within the following categories:

- **General fund** – The general fund is the Municipality's main operating fund and a major governmental fund, as defined below, used to account for all financial resources and governmental activities, except for financial resources required to be accounted for in another fund. It is presumed that the Municipality's governmental activities have been reported in the general fund except for transactions for which one of the following compelling reasons has required the use of another fund: (1) legal requirements, (2) GAAP requirements or (3) the demands of sound financial administration requiring the use of a governmental fund other than the general fund.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Notes to Basic Financial Statements
Fiscal Year Ended June 30, 2006

- **Debt service fund** – The debt service fund is a major governmental fund, as defined below, used by the Municipality to account for the accumulation of resources for, and the payment of, principal and interest for: (1) bonds payable for which debt service payments are legally mandated to be accounted for in a debt service fund and/or (2) bonds payable or any general long-term debt for which the Municipality is being accumulating financial resources in advance to pay principal and interest payments maturing in future years. During the fiscal year ended June 30, 2006, the financial activity accounted for in the debt service fund was specifically related to bonds payable.

The outstanding balance of general long-term debts for which debt service payments do not involve the advance accumulation of resources (such as notes payable, obligations under capital leases, accrued compensated absences, and the reserve for federal cost disallowances are only accounted for in the accompanying statement of net assets. The debt service payments of such debts are generally accounted for as debt service – principal and debt service – interest expenditures in the general fund, except for certain notes payable to HUD, which are accounted for in the HUD Section 108 capital projects fund, a non-major fund.

Special revenue funds - The special revenue funds are non-major governmental funds, as defined below, used by the Municipality to account for revenues derived from grants, contributions or other revenue sources that are either self-restricted by the Municipality or legally restricted by outside parties for use in specific purposes (except for revenues that are earmarked for expenditures in major capital projects which are accounted for in the capital projects fund). The uses and limitations of each special revenue fund are specified by municipal ordinances or federal and state statutes. However, resources restricted to expenditures for purposes normally financed from the general fund are reported in the Municipality's general fund provided that all applicable legal requirements are appropriately satisfied. In this case, a special revenue fund to account for such kind of transactions will be used only if legally mandated.

- **Capital projects funds** – Capital projects funds are non-major governmental funds, as defined below, used to account for the financial resources used for the acquisition, construction or improvement of major capital facilities and other assets. Significant capital outlays financed from proceeds of general obligation, public improvement or special obligation bonds accounted for also in the capital projects funds.

The use of the capital projects funds has been reserved only for major capital acquisitions, construction or improvement activities that would distort financial resources trend data if not reported separately from the other Municipality's operating activities. The routine purchases of minor capitalizable assets (such as furniture, office equipment, vehicles and other minor capital assets or improvements) have been reported in the governmental fund from which financial resources were used for the payment.

The focus of the GFFS is on major governmental funds, which generally represent the Municipality's most important funds. Accordingly, the Municipality is required to segregate governmental funds between major and non-major categories within the GFFS. Major individual governmental funds are reported individually as separate columns in the GFFS, while data from all non-major governmental funds are aggregated into a single column, regardless of fund type.

By definition, the Municipality's general fund is considered a major governmental fund for financial reporting purposes. In addition, any other governmental fund would be classified as a major governmental fund in the GFFS if its total assets, liabilities, revenues or expenditures of that

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Fiscal Year Ended June 30, 2006

individual governmental fund are at least 10 percent of the corresponding element total (assets, liabilities, revenues or expenditures) for all governmental funds. For the purposes of applying the aforementioned major fund criteria, no eliminations of interfund balances have been made. Total revenues for these purposes means all revenues, including operating and non-operating revenues (net of allowances for uncollectible accounts), except for other financing sources. Total expenditures for these purposes mean all expenditures, including operating and non-operating expenditures, except for other financing uses.

Based on the aforementioned criteria, the Municipality's major governmental funds reported in the accompanying GFFS are: (1) the general fund and (2) the debt service fund.

The accompanying GFFS are accompanied by the following schedules required by GAAP: (1) the reconciliation of the balance sheet – governmental funds to the statement of net assets, and (2) the reconciliation of the statement of revenues, expenditures and changes in fund balances – governmental funds to the statement of activities.

e) Measurement Focus and Basis of Accounting

Government-wide financial statements – The accompanying GWFS are prepared using the economic resources measurement focus and the accrual basis of accounting. Subject to the additional rules and limitations detailed below, revenues (including interest on deposits and investments) are generally recorded when earned and expenses are generally recorded when a liability is incurred, regardless of the timing of related cash flows.

All revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are generally recorded when the exchange takes place. In exchange transactions, each party to the transaction receives and gives up essentially equal values. An exchange-like transaction is one in which there is an identifiable exchange and the values exchanged, though related, may not be quite equal. Nevertheless, the exchange characteristics of the exchange-like transaction are strong enough to justify treating it as an exchange for accounting purposes (examples include fees for licenses and permits, charges for services, and miscellaneous revenues, which are recorded as revenues when collected because they are generally not measurable until actually received).

All revenues, expenses, gains, losses and assets resulting from non-exchange transactions are recorded using the criteria set forth by GASB Statement No. 33, *Accounting and Financial Reporting for Non-exchange Transactions* (GASB No. 33). GASB No. 33 established accounting and reporting standards for non-exchange transactions involving cash and financial or capital resources (for example, most taxes, grants and private donations). In a non-exchange transaction, the Municipality gives (or receives) value without directly receiving (or giving) equal value in return. This is different from an exchange transaction, in which each party receives and gives up essentially equal values. According to GASB No. 33, the Municipality groups its non-exchange transactions into the following four classes in the accompanying basic financial statements: (a) derived tax revenues, (b) imposed non-exchange revenues, (c) government mandated non-exchange transactions, and (d) voluntary non-exchange transactions.

In the case of derived tax revenue transactions, which result from assessments the Municipality places on exchange transactions, receivables and revenues are recorded when the underlying exchange has occurred.

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In the case of imposed non-exchange revenue transactions (such as property taxes and municipal license taxes), which result from assessments made by the Municipality on non-governmental entities, including individuals, other than assessments on exchange transactions, receivables are generally recorded in the period when an enforceable legal claim has arisen. Property taxes and municipal license are generally recorded as revenues (net of amounts considered not collectible) in the fiscal year when resources are required to be used or the first fiscal year that the use of the resources is permitted.

Government-mandated non-exchange transactions (such as grants and contributions) result when a government at one level (such as the federal or state government) provides resources to the Municipality and the provider government requires the Municipality to use those resources for a specific purpose or purposes established in the provider's enabling legislation. In these type of transactions, receivables and revenues are generally recorded when all eligibility requirements imposed by the provider have been met. For the majority of grants, the Municipality must expend resources on the specific purpose or project before the provider reimburses any amounts. Revenue is, therefore, generally recognized as qualifying reimbursable expenditures are incurred.

Voluntary non-exchange transactions (such as donations and certain grants and entitlements) result from legislative or contractual agreements, other than exchanges, willingly entered into by two or more parties. In these types of transactions, receivables and revenues are generally accounted for in the same manner as government-mandated non-exchange transactions discussed above. Events that are neither exchange nor non-exchange transactions are recorded when it is probable that a loss has been incurred and the amount of loss is reasonably estimable.

Receipts of any type of revenue sources collected in advance for use in the following fiscal year are recorded as deferred revenues.

According to GASB No. 34, all general capital assets and the unmatured long-term liabilities are recorded only in the accompanying statement of net assets. The measurement focus and the basis of accounting used in the accompanying GWFS differ significantly from the measurement focus and basis of accounting used in the preparation of the accompanying GFFS. Therefore, the accompanying GFFS include reconciliations, as detailed in the accompanying table of contents, to better identify the relationship between the GWFS and the GFFS.

Governmental fund financial statements – The accompanying GFFS are reported using the current financial resources measurement focus (flow of current financial resources) and the modified accrual basis of accounting. Accordingly, the accompanying statement of revenues, expenditures and changes in fund balances – governmental funds, reports changes in the amount of financial resources available in the near future as a result of transactions and events of the fiscal year reported. Therefore, revenues are generally recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current fiscal year or soon enough thereafter to pay liabilities of the current fiscal year. For this purpose, the Municipality generally considers most revenues to be available if collected within 90 days after June 30, 2006, except for property taxes for which the availability period is 60 days. Revenue sources not meeting this availability criterion or collected in advance are recorded as deferred revenues at June 30, 2006.

The principal revenue sources considered susceptible to accrual include property taxes, municipal license taxes, intergovernmental grants and contributions, interest on deposits, and charges for services. These principal revenue sources meet both measurability and availability criteria in the accompanying GFFS, except for amounts recorded as deferred revenues (see note 8).

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In a manner similar to the GWFS, but subject to and limited by the availability criteria discussed above, all revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are also generally recorded when the exchange takes place. Accordingly, fees for licenses and permits, charges for services and miscellaneous revenues are recorded as revenues when collected because they are generally not measurable until actually received.

All revenues, expenses, gains, losses and assets resulting from non-exchange transactions are recorded in a similar manner to the GWFS, using the previously discussed criteria set forth by GASB No. 33 for nonexchange transactions, but subject to and limited by the availability criteria discussed above. Accordingly, property tax and municipal license tax receivables are also generally recorded in the fiscal year when an enforceable legal claim has arisen while property tax and municipal license tax revenues (net of amounts considered not collectible) are also generally recorded in the fiscal year when resources are required to be used or the first fiscal year that the use of the resources is permitted. Receivables and revenues from federal and state grants and contributions, donations and entitlements are also generally recorded when all eligibility requirements imposed by the provider have been met (generally, as qualifying reimbursable expenditures are incurred for expenditure-driven grants).

Interest on deposits are recorded when earned since these revenues are considered both measurable and available at June 30, 2006.

Pursuant to the provisions of GASB Interpretation No. 6, *Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements* (GASBI No. 6), in the absence of an explicit requirement (i.e., the absence of an applicable modification, discussed below) the Municipality generally accrues a governmental fund liability and expenditure (including salaries, professional services, supplies, utilities, etc.) in the period in which the government incurs the liability, to the extent that these liabilities are normally expected to be liquidated in a timely manner and in full with current available financial resources. GASBI No. 6 modified the recognition criteria for certain expenditures and liabilities reported under the modified accrual basis of accounting prior to GASB No. 34, and clarified a number of situations in which the Municipality should distinguish between governmental fund liabilities and general long-term liabilities. Therefore, the accompanying balance sheet – governmental funds generally reflects only assets that will be converted into cash to satisfy current liabilities. Long-term assets and those assets that will not be converted into cash to satisfy current liabilities are generally not accounted for in the accompanying balance sheet – governmental funds. At the same time, long-term liabilities (generally, those unmatured that will not require the use of current financial resources to pay them) are not accounted for in the accompanying balance sheet – governmental funds.

Modifications to the accrual basis of accounting in accordance with GASBI No. 6 include:

- Principal and interest on bonds and notes payable are recorded when they mature (when payment is due), except for principal and interest of bonds due on July 1, 2006, which are recorded as governmental fund liabilities at June 30, 2006 which is the date when resources were available in the debt service fund.
- Obligations under capital leases, compensated absences, and the reserve for federal cost disallowances are recorded only when they mature (when payment is due).

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- Certain accounts payable, intergovernmental payables and other accrued liabilities not due and payable (unmatured) or not normally expected to be liquidated in full and in a timely manner with available and expendable financial resources, are recorded in the accompanying statement of net assets. Such liabilities are recorded in the governmental funds when they mature.
- Executory purchase orders and contracts are recorded as a reservation of fund balance in the GFFS.

The measurement focus of the GFFS is on decreases of net financial resources (expenditures) rather than expenses. Most expenditures are measurable and are recorded when the related governmental fund liability is incurred. Allocation of costs, such as depreciation and amortization, are recorded in the accompanying statement of activities, but are not recorded in the accompanying GFFS.

f) Stewardship, Compliance and Accountability

Budgetary Control

According to Act No. 81, the Mayor and its Administrative Cabinet prepare annual budgets each fiscal year for the Municipality's general fund and debt service fund. Such legally adopted budgets are based on expected expenditures by program and estimated resources by source. The annual budgets are developed using elements of performance-based program budgeting and zero-based budgeting, and include estimates of revenues and other resources for the ensuing fiscal year under laws and regulations existing at the time the budgets are prepared.

The Mayor must submit, for the fiscal year commencing on the next July 1, an annual budgetary resolution project (the Project) to the Commissioner of Municipal Affairs of the Commonwealth (the Commissioner) and the Municipal Legislature no later than May 10 and May 15, respectively. The Commissioner preliminarily verifies that the Project complies with all the applicable laws and regulations and may provide comments and suggestions to the Mayor on or before June 13.

The Municipal Legislature has 10 business days, up to the immediately preceding June 13, to discuss and approve the Project with modifications. The Municipal Legislature may amend the budgets submitted by the Mayor but may not increase any items so far to cause a deficit without imposing taxes or identifying other sources of revenue to cover such deficit. After the Municipal Legislature modifies and preliminarily approves the Project, the modified Project is sent back to the Mayor for his approval or rejection within 6 days. The Mayor may decrease or eliminate any line item but may not increase or insert any new line item in the budgets. The Mayor may also veto the budgets in their entirety and return it to the Municipal Legislature with his objections. If the Mayor rejects the Project, the Municipal Legislature will have up to 8 days to adopt or reject the recommendations or objections of the Mayor. The approved Project is sent again to the Mayor, which then would have 3 days to sign and approve it.

If the budgets are not adopted prior to the end of the deadlines referred to above, the annual budgets for the preceding fiscal year, as approved by the Legislature and the Mayor, are automatically renewed for the ensuing fiscal year until the Municipal Legislature and the Mayor approve new budgets. This permits the Municipality to continue doing payments for its operations and other purposes until the new budgets are approved.

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The annual budgets may be updated for any estimate revisions as well as fiscal year-end encumbrances, and may include any additional information requested by the Municipal Legislature. The Mayor may request subsequent amendments to the approved budgets, which are subject to the approval of the Municipal Legislature.

The Municipality's Department of Finance and Budget has the responsibility to ensure that budgetary spending control is maintained. For day-to-day management control purposes, expenditures plus encumbrances may not exceed budgeted amounts at the expenditure-type level of each cost center (activity within a program within a fund). The Mayor may transfer unencumbered appropriations within programs within funds. The Municipal Legislature may transfer amounts among programs within and among funds.

The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriation) is at the functions/program level (general government, urban and economic development, public safety, health and sanitation, culture, recreation and education, and public housing and welfare) within a fund.

Under the laws and regulations of the Commonwealth, the appropriations made for any fiscal year shall not exceed the total revenue, including available surplus, estimated for said fiscal year unless the imposition of taxes sufficient to cover said appropriations is provided.

Budgetary Accounting

The Municipality's annual budgets are prepared using the budgetary (statutory) basis of accounting, which is not in accordance with GAAP.

According to the budgetary basis of accounting, revenue is generally recorded when cash is received. Short-term and long-term borrowings may be used to finance budgetary excess of expenditures over revenues.

The Municipality uses encumbrance accounting to record the full amount of purchase orders, contracts and other commitments of appropriated resources as deductions from the appropriation prior to actual expenditure. In the governmental funds, encumbrance accounting is a significant aspect of budgetary control. Accordingly, expenditures are generally recorded when the related expenditure is incurred or encumbered. Available appropriations and encumbrances are established to lapse one fiscal year after the end of the fiscal year. Amounts required to settle claims and judgments against the Municipality, and certain other liabilities, are not recognized until they are encumbered or otherwise processed for payment. Unencumbered appropriations and encumbrances lapse at fiscal year-end. Other appropriations, mainly capital projects appropriations, are continuing accounts for which the Municipal Legislature has authorized that an unspent balance from the prior year be carried forward and made available for current spending. The accompanying Budgetary Comparison Schedule – General Fund, provides information about the general fund's original budget, its amendments, and the actual results of operations of such governmental fund under the budgetary basis of accounting for the fiscal year ended June 30, 2006. Further details of the Municipality's budgetary control at the legal level may be obtained from the Budgetary Liquidation Report for the fiscal year ended June 30, 2006, which is prepared by the Municipality's Department of Finance and Budget. Copies of that report may be obtained by writing to the Municipality's Director of Finance and Budget.

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Because accounting principles applied for the purposes of the developing data on a budgetary basis differ significantly from those used to present the governmental fund financial statements in conformity with GAAP, a reconciliation of the differences between the general fund's budgetary basis and GAAP actual amounts is presented as follows:

Basis of accounting differences:

| | |
|--|---------------------|
| Net decrease in property taxes receivable | (1,295,054) |
| Net decrease in municipal license taxes receivable | (121,681) |
| Net increase in construction excise taxes receivable | 8,917 |
| Net decrease in intergovernmental receivables | (7,410) |
| Net decrease in accrued interest receivable | (405) |
| Net increase in other receivables | 107 |
| Net increase in due and advances from other funds | 34,689 |
| Net decrease in deferred revenue | 1,466,254 |
| Net decrease in accounts payable and accrued liabilities | 273,703 |
| Net decrease in intergovernmental payables and accrued liabilities | 370,190 |
| Net increase in due/advances to other funds | <u>(32,305)</u> |
| Deficiency of revenues and other financing sources under expenditures and other financing uses –general fund– GAAP basis | <u>\$ (269,011)</u> |
| Net effect of current year encumbrances recorded as expenditures for budgetary purposes versus prior year encumbrances recorded as current year expenditures for GAAP purposes | 1,726,628 |

Entity differences:

| | |
|---------------------------|-----------|
| Non-budgeted expenditures | (316,819) |
|---------------------------|-----------|

g) Unrestricted and Restricted Deposits

The Municipality's deposits are composed of: (1) demand deposits in commercial banks (2) demand deposits in the Government Development Bank for Puerto Rico (GDB, fiscal agent) and (3) cash equivalents in commercial banks. Cash equivalents consist of certificates of deposit with original maturities of three months or less, which amounted to \$1,700,000 at June 30, 2006. Cash equivalents are recorded at cost, which approximates fair value.

The Municipality follows the practice of pooling cash. The balance in the pooled cash account is available to meet current operating requirements and any excess is invested in certificates of deposit with commercial banks.

Under the laws and regulations of the Commonwealth, public funds deposited by the Municipality in commercial banks must be fully collateralized for the amounts deposited in excess of the federal depository insurance generally provided by the Federal Deposits Insurance Corporation (FDIC). All securities pledged as collateral are held by agents designated by the Commonwealth's Secretary of the Treasury, but not in the Municipality's name.

Cash in fiscal agent in the general and debt service funds consists principally of property tax collections amounting to \$537,338 and \$2,763,857, respectively, which are restricted for the payment of the Municipality's debt service, as required by law. Cash in fiscal agent in the general fund also consists of unspent proceeds of bonds, which are restricted for the acquisition of equipment and other minor capital assets. Cash with fiscal agent recorded in the non-major governmental funds consists principally of unspent proceeds of bonds and notes and the balance of

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interest and non-interest bearing accounts amounting to \$716,624 which are restricted for the acquisition, construction or improvements of major capital assets.

Restricted cash in commercial banks for other governmental funds, amounting to \$2,823,528, represents the balance of interest and non-interest bearing accounts restricted to finance the operations of various federal and state funded programs.

h) Unrestricted and Restricted Accounts and Notes Receivable

Receivables consist of all revenues earned but not collected at June 30, 2006. These accounts receivables are stated net of estimated allowances for uncollectible accounts, which are determined based upon past collection experience, historical trends, current economic conditions and the periodic aging of accounts receivable.

Activities among governmental funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e. the current portion of interfund loans) or "advances to/from other funds" (i.e. the non-current portion of interfund loans), as applicable. All other outstanding balances between funds are reported as "due to/from other funds".

i) Inventories and Other Current Assets

Inventories consist of construction materials and inventories of office supplies, food and medicines, which are held for consumption. Other current assets consist of prepaid costs. Generally, inventories are capitalized and stated at cost using the first-in, first-out method (FIFO) in the GWFS. Inventories and prepaid expenses in the GFFS are generally recorded as expenditures (purchase method) when purchased (paid) rather than capitalized as an asset.

j) Deferred Charges

Deferred charges in the accompanying statement of net assets consist of bond issuance costs, net of accumulated amortization. Deferred charges are amortized over the term of the related debt using the straight-line method. In the GFFS, bond issuance costs are recorded in the current period as expenditures, whether or not withheld from the actual debt proceeds received.

k) Capital Assets

Capital assets used in governmental activities include land and land improvements, buildings, structures and building improvements, machinery and equipment, furniture and fixtures, licensed vehicles, construction in progress, and infrastructure. These assets are capitalized and reported in the accompanying statement of net assets. Infrastructure assets are generally stationary in nature and include roads, bridges, streets and sidewalks, drainage systems and other similar assets.

For financial reporting purposes, the Municipality defines capital assets as assets with an individual cost of \$500 or more at the date of acquisition, construction or improvement, and with useful lives extending beyond one year. All assets with individual costs under \$500 or with useful lives not exceeding one year, are charged directly to expense in the government-wide statement of activities. In the governmental funds, all capital assets are recorded as capital outlays (expenditures).

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In the statement of net assets, all capital assets are recorded at cost or estimated historical cost if actual cost was unavailable, except for donated capital assets, which are recorded at their estimated fair value at the date of donation. Estimated historical costs based on deflated current costs were used to value a significant portion of the infrastructure constructed or acquired prior to June 30, 2002 and certain lands, buildings, structures and building improvements. The method used to deflate the current costs with an approximate price index was used only in the case of certain items for which the historical cost documentation was not available. Actual historical costs were used to value the infrastructure acquired or constructed after June 30, 2002 as well as, construction in progress, machinery and equipment and licensed vehicles acquired prior or after such date.

Major outlays for capital assets and improvements are capitalized in the statement of net assets as projects are constructed. The costs of normal maintenance and repairs that do not add value to the asset or materially extend capital asset lives are not capitalized.

Depreciation and amortization expense is recorded only in the government-wide statement of activities. However, there is no depreciation or amortization recorded for land and construction in progress. Depreciable capital assets are generally depreciated or amortized over their estimated useful lives under the straight-line method, except for machinery and equipment held under capital leases which is depreciated over the shorter of its estimated useful life or the lease term. The estimated useful lives of major capital asset categories are:

| | <u>Years</u> |
|---|--------------|
| Land improvements | 20 |
| Buildings, structures and building improvements | 30 to 50 |
| Infrastructure | 20 to 50 |
| Motor vehicles | 8 |
| Furniture and fixtures | 5 to 20 |
| Machinery and equipment, excluding those held under capital leases | 5 to 20 |
| Machinery and equipment under capital leases | 3 to 5 |

Depreciation and amortization expense of capital assets is recorded as a direct expense of the function/program specifically identified with the asset. Depreciation and amortization of infrastructure is not allocated to various functions/programs but reported as direct expenses of the urban and economic development function.

1) *Deferred Revenues*

In the GFFS, deferred revenue arises when one of the following situations occur:

- Potential revenue does not meet both the “measurable” and “available” criteria for revenue recognition in the current period (unavailable revenue). As previously discussed, available is defined as due (or past due) at June 30, 2006 and collected within 90 days (60 days for property taxes) thereafter to pay obligations due at June 30. In subsequent periods, when both criteria are met, the liability for deferred revenue is removed and revenue is recognized.

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- The Municipality receives resources before it has a legal claim to them (unearned revenue). In subsequent periods, when the revenue recognition criterion is met, the liability for deferred revenue is removed and revenue is recognized.

Deferred revenues at the government-wide level arise only when the Municipality receives resources before it has a legal claim to them.

m) Compensated Absences

Compensated absences are accounted for under the provisions of Statement No. 16, *Accounting for Compensated Absences*, issued by GASB (GASB No. 16). Compensated absences include paid time off made available to employees in connection with vacation, sick leave and compensatory time. The liability for compensated absences recorded in the accompanying statement of net assets is limited to leave that: (1) is attributable to services already rendered on or before June 30, 2006 and (2) is not contingent on a specific event that is outside the control of the Municipality and the employee (such as illness). Compensated absences that relate to future services or are contingent on a specific event outside the control of the employer or the employee are accounted for in the period when those services are rendered or those events take place.

The liability for compensated absences includes salary-related costs, which are directly and incrementally related to the amount of salary paid to the employee (such as employer's share of social security taxes and medicare taxes).

The vacation policy of the Municipality provides for the accumulation of regular vacations at a rate of 2.5 days per month (30 days per year) per employee. Employees accumulate regular sick leave at a rate of 1.5 days per month (18 days per year). Employees accumulate compensatory time at a rate of 1.5 times the overtime worked. All vacation and sick leave days accumulated by employees in excess of 30 days and 90 days, respectively, are paid to employees each year, if not consumed, as required by law. In the case of compensatory time, the excess of 240 hours is paid to employees each year, if not consumed.

Upon termination of employment, an employee receives compensation for all accumulated unpaid regular vacation leave at the current rate. In the case of regular sick leave, if the employee terminates his or her employment before reaching 10 years of services, such regular sick leave is not paid to the employee, if not consumed. In addition upon termination of employment, an employee does not receive compensation for compensatory time, if not consumed previously. After 10 years of services, any regular sick leave balance is paid to the employee. Accumulated vacation time is fully vested to the employee at any time.

The liability for compensated absences is reported in the statement of net assets. A liability for compensated absences is reported in the GFFS only when matured (when payment is due), for example, as a result of employee resignations or retirements.

n) Long-term Debt

The long-term liabilities reported in the accompanying statements of net assets include the Municipality's bonds payable, notes payable, obligations under capital leases, accrued compensated absences, and federal cost disallowances.

All long-term debt to be repaid from governmental resources is reported as liabilities in the accompanying statement of net assets. Principal and interest payments on bonds due on July 1,

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2006 are recorded as governmental fund liabilities in the GFFS when resources are available in the debt service fund (June 30, 2006). In the GFFS, the face amount of debt issued (gross debt reported) is reported as other financing sources when issued.

In the GWFS debt issuance costs are reported as deferred charges, which are amortized under the straight-line method over the life of the debt, while in the GFFS such costs are recognized as expenditures during the current period.

Non-interest bearing notes payable are accounted for under the provisions of Opinion No. 21, *Interest on Receivables and Payables*, issued by the Accounting Principles Board (APB No. 21). According to APB No. 21, the Municipality has recorded such notes at present value with an imputed interest rate that approximates the rate that would have been used, using the same terms and conditions, if it had been negotiated by an independent lender. In the accompanying statement of net assets, such notes payable are reported net of the applicable unamortized discount, which is the difference between the present value and the face amount of the notes. The discount is amortized over the life of the notes using the effective interest method. Amortization of the notes discount is recorded as part of interest expense in the statement of activities. In the GFFS, notes discount is recognized as other financing uses during the current period.

o) Leases

The Municipality classifies its lease agreements either as operating or capital leases according to Statement No.13, *Accounting for Leases*, issued by FASB (FASB No. 13). Capital lease agreements are generally non-cancelable and involve, substance over form, the transfer of substantially all benefits and risks inherent in the ownership of the leased property, while operating leases do not involve such transfer. Accordingly, a capital lease involves the recording of an asset and a related lease obligation at the inception of the lease. According to FASB No. 13, the Municipality classifies a lease agreement as a capital lease if at its inception the lease meets one or more of the following four criteria:

- By the end of the lease term, ownership of the leased property is transferred to the Municipality.
- The lease agreement contains a bargain purchase option.
- The lease term is substantially equal (75 percent or more) to the estimated useful life of the leased property.
- At the inception of the lease, the present value of the minimum lease payments, with certain adjustments, is 90 percent or more of the estimated fair value of the leased property.

Although the Municipality is prevented legally from entering into obligations extending beyond one fiscal year, most capital lease agreements entered by the Municipality contain fiscal funding clauses or cancellation clauses that make the continuation of the agreements subject to future appropriations. Leases that meet at least one of the aforementioned four criteria and have a fiscal funding or a cancellation clause have been recorded as capital leases in the accompanying GWFS, since the likelihood of invoking the provision is considered remote. The Municipality's lease agreements do not include contingent rental payments nor escalation clauses.

In the GWFS, the obligation under capital leases is recorded at the lesser of the estimated fair value of the leased property or the present value of the minimum lease payments, excluding any

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portion representing executory costs and profit thereon to be paid by the lessor. A portion of each minimum lease payment is allocated to interest expense and the balance is applied to reduce the lease obligation using the effective interest method.

In the GFFS, the net present value of the minimum lease payments at the inception of the capital lease is recorded simultaneously as: (1) expenditures and (2) other financing sources. Minimum lease payments are recorded as expenditures in the GFFS.

p) Accounting for Pension Costs

For the purpose of applying the requirements of GASB Statement No. 27, *Accounting for Pensions by State and Local Government Employers* (GASB No. 27), the state government of the Commonwealth of Puerto Rico is considered to be the sponsor of the Employees' Retirement System of the Government of Puerto Rico and Its Instrumentalities (ERS) and System 2000, a multi-employer cost-sharing defined benefit pension plan and a hybrid defined contribution plan, respectively, in which the employees of the Municipality participate. The Municipality is considered a participant, and not a sponsor, of these retirement systems since the majority of the participants in the aforementioned pension trust funds are employees of the Commonwealth of Puerto Rico and the basic financial statements of such retirement systems are part of the financial reporting entity of the Commonwealth of Puerto Rico. Accordingly, no portion of the net pension obligation (NPO) related to ERS has been allocated to the Municipality in the accompanying basic financial statements. The basic financial statements of the Commonwealth of Puerto Rico report the total amount of the net pension obligation of ERS, including any amount that may correspond to the Municipality.

The Municipality accounts for pension costs from the standpoint of a participant in a multiple-employer cost-sharing plan. Accordingly, pension costs recognized in the accompanying basic financial statements are equal to the statutorily required contributions, with a liability recorded for any unpaid required contributions.

q) Risk Management

The Municipality carries commercial insurance covering casualty, theft, tort claims and other losses. Insurance policies are negotiated by the Commonwealth's Department of Treasury (the Department of Treasury) on behalf of all municipalities of Puerto Rico. The Department of Treasury pays the insurance premiums on behalf of the Municipality and then is reimbursed each year through monthly equal payments deducted from the Municipality's gross property tax collections made by the Municipal Revenue Collection Center ("CRIM", by its Spanish acronyms), a governmental entity responsible for billing and collecting property taxes on behalf of all municipalities of Puerto Rico (see note 4).

The Municipality carries insurance coverage for death and bodily injuries caused by automobile accidents. This insurance is obtained through the Automobile Accidents Compensation Administration (ACAA), a component unit of the Commonwealth. This insurance is compulsory for all licensed vehicles used on public roads and highways in Puerto Rico. The annual premium is \$35 per licensed motor vehicle, which is paid directly to ACAA.

The Municipality obtains workers' compensation insurance coverage through the State Insurance Fund Corporation (FSE), a component unit of the Commonwealth. This insurance covers workers against injuries, disability or death because of work or employment-related accidents, or because of illness suffered as a consequence of their employment. Workers' compensation insurance

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premiums are also paid through monthly deductions made by CRIM from the Municipality's gross property tax collections.

The Municipality obtains unemployment compensation, non-occupational disability, and drivers' insurance coverage for its employees through various insurance programs administered by the Commonwealth's Department of Labor and Human Resources (DOL). These insurance programs cover workers against unemployment and provide supplementary insurance coverage for temporary disability, or death because of work or employment-related accidents or because of illness suffered as a consequence of their employment. Unemployment compensation, non-occupational disability and drivers' insurance premiums are paid directly to DOL on a cost reimbursement basis.

The Municipality also obtains medical insurance coverage from several health insurance companies for its employees. Different health insurance coverage and premium options are negotiated each year by the Department of Treasury on behalf of the Municipality. The current insurance policies have not been canceled or terminated at June 30, 2006. Premiums are paid on a monthly basis directly to the insurance company. In the past three years, the Municipality has not settled claims that exceeded insurance coverage.

r) Reservations of Fund Balances

Reservations of fund balances represent portions of fund balances in the GFFS that are legally segregated for specific future uses or are not appropriated for expenditure. The Municipality has recorded the following types of reservations of fund balances in the GFFS:

- **Encumbrances** – Represent reservations of fund balances for commitments related to unperformed (executory) contracts for goods or services (future expenditures under purchase orders, contracts and other commitments). These committed amounts represent reservations of unexpired appropriations and generally will become liabilities in future fiscal years as the goods or services are received.
- **Debt Service** – Represent fund balances available to cover future debt service payments (principal and interest) on bonds payable, which are accounted for in the debt service fund.
- **Capital Projects** – Represent the reservation of financial resources to be used for the acquisition, construction or improvement of capital assets under contracts and other commitments. These amounts are generally accounted for in the non-major capital projects and special revenue funds.
- **Advances and long-term receivables** – Represent the reservation of financial resources set aside for long-term interfund receivables, which are not considered current available financial resources at June 30, 2006.
- **Federal and state funded programs** – Represent financial resources set aside for use in federal and state grant programs.

s) Interfund Activities

The Municipality has the following types of reciprocal and non-reciprocal interfund activities recorded among governmental funds in the accompanying GFFS:

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- **Interfund loans** – Represent amounts provided with a requirement for repayment, which are recorded as “due from” in the lender governmental fund and “due to” in the borrower governmental fund. Interfund receivables, which are not considered to be currently available financial resources, are reported as advances. For amounts not expected to be collected within a reasonable period of time, interfund receivables/payables are reduced to the estimated realizable value and the amount that is not expected to be repaid is reported as an operating transfer from the governmental fund that made the loan.
- **Interfund transfers** – Represent flows of assets (permanent reallocation of financial resources among governmental funds) without equivalent flows of assets in return and without a requirement for repayment. Operating transfers are reported as other financing sources in the governmental fund making transfers and as other financing sources in the governmental fund receiving transfers.
- **Interfund reimbursements** – Represent repayments from the governmental fund responsible for particular expenditures or expenses to the governmental fund that initially paid for them.

In the GFFS, interfund activity has not been eliminated, as permitted by GAAP.

t) Use of Estimates

The preparation of the accompanying basic financial statements in conformity with GAAP requires management to make significant estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the basic financial statements, and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

u) Future Adoption of Accounting Pronouncements

In June 2005, GASB issued its Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions* (GASB No. 45). This Statement establishes standards for the measurement, recognition, and display of OPEB expense/expenditures and related liabilities/assets, note disclosures, and, if applicable, required supplementary information in the financial reports of state and local government employers. The requirements of this statement are effective for the Municipality’s fiscal year commencing on July 1, 2008.

In September 2006, GASB issued its Statement No. 48, *Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues* (GASB No. 48). This Statement established standards for the measurement, recognition, and display of transactions where governments sometimes exchange an interest in their expected cash flows from collecting specific receivables or specific future revenues for immediate cash payments, generally, a single lump sum. This Statement establishes criteria that the Municipality will use to ascertain whether the proceeds received should be reported as revenue or as a liability. The requirements of this statement are effective for the Municipality’s fiscal year commencing on July 1, 2007.

The Municipality’s management has concluded that the future adoption of GASB Statements No. 45 and 48 will not have a significant impact on the Municipality’s basic financial statements.

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2. Deposits

The Municipality maintains its deposits in various commercial banks located in Puerto Rico and the Government Development Bank for Puerto Rico (GDB). Proceeds from all bonds and the funds related to certain federal grant awards are required by law to be held with GDB.

On July 1, 2004, the Municipality adopted the provisions of GASB Statement No. 40 (GASB No. 40), *Deposit and Investment Risk Disclosure, an Amendment to GASB Statement No. 3*. This statement requires that state and local governments disclose essential risk information about deposits and investments. The disclosure requirements cover four main areas: (1) credit risk, (2) interest rate risk, (3) custodial credit risk, (4) foreign exchange exposure.

- **Credit risk** – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. In compliance with the laws and regulations of the Commonwealth, the Municipality has adopted, as its custodial credit risk policy, the *Statement of Investment Guidelines for the Government of the Commonwealth of Puerto Rico*. Accordingly, the Municipality is only allowed to invest its obligations of the Commonwealth, obligations of the United States of America, certificates of deposit, commercial paper, bankers' acceptances or in pools of obligations of the Municipalities of Puerto Rico, which are managed by GDB. According to the aforementioned investment guidelines, the Municipality is not allowed to invest in marketable securities or any other type of investments for which credit risk exposure may be significant. Therefore, the Municipality's management has concluded that the credit risk related to any possible loss related to defaults by commercial banks on the Municipality's deposits is considered low at June 30, 2006.
- **Interest rate risk** – This is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. The Municipality manages its exposure to declines in fair values by: (1) not including debt investments in its investments portfolio at June 30, 2006, (2) limiting the weighted average maturity of its investments to periods of three months or less and (3) keeping most of its banks deposits in interest bearing accounts generating interest at prevailing market rates. At June 30, 2006, the interest rate risk associated with the Municipality's cash and cash equivalent is considered low.
- **Custodial credit risk** – In the case of deposits, this is the risk that in the event of a bank failure, the Municipality's deposits may not be recovered. Pursuant to the *Statement of Investment Guidelines for the Government of the Commonwealth of Puerto Rico*, the balances deposited in commercial banks by the Municipality are insured by the Federal Deposit Insurance Corporation (FDIC), generally up to a maximum of \$100,000 per depositor. In addition, public funds deposited in commercial banks by the Municipality are fully collateralized for the amounts deposited in excess of the federal depository insurance. All securities pledged as collateral are held in the Municipality's name by the agents of the Commonwealth's Secretary of Treasury. Deposits of GDB are uninsured and uncollateralized. However, no losses related to defaults by GDB on deposit transactions have been incurred by the Municipality through June 30, 2006. Therefore, the Municipality's management has concluded that at June 30, 2006, the custodial credit risk associated with the Municipality's cash and cash equivalents is considered low.
- **Foreign exchange risk** – This is the risk that changes in exchange rates will adversely affect the value of an investment or a deposit. According to the aforementioned investment guidelines, adopted by the Municipality, the Municipality is prevented from investing in foreign securities or any other types of investments for which foreign exchange risk exposure

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may be significant. Accordingly, management has concluded that the foreign exchange risk related to the Municipality's deposits is considered low at June 30, 2006.

Cash and cash equivalents at June 30, 2006, are classified in the accompanying balance sheet – governmental funds a follows:

| | <u>Major governmental funds</u> | | | <u>Total</u> |
|--|---------------------------------|--------------------------|---------------------------------|--------------|
| | <u>General fund</u> | <u>Debt service fund</u> | <u>Other governmental funds</u> | |
| Unrestricted deposits: | | | | |
| Cash equivalents in commercial banks | \$ 1,700,000 | | | \$ 1,700,000 |
| Excess of checks drawn over bank balance | (67,548) | - | - | (67,548) |
| Total unrestricted deposits | 1,632,452 | - | - | 1,632,452 |
| Restricted deposits: | | | | |
| Cash in commercial banks | - | - | 2,823,528 | 2,823,528 |
| Cash in fiscal agent | 963,058 | 2,763,857 | 716,624 | 4,443,539 |
| Total restricted deposits | 963,058 | 2,763,857 | 3,540,152 | 7,267,067 |
| Total carrying amount of deposits | \$ 2,595,510 | 2,763,857 | 3,540,152 | \$ 8,899,519 |

3. Municipal License Taxes

The Municipality is authorized by Act No. 81 to impose and collect municipal license taxes to any natural or legal person having trade or business activities within the territory of Canóvanas. This is a self-assessed tax generally based on the business volume of taxpayers, measured by gross revenues. The Municipality establishes the applicable tax rates. At June 30, 2006, the municipal license tax rates imposed by the Municipality were 1.50 percent for financial institutions and 0.50 percent for other types of taxpayers. Any taxpayers that have been granted with a partial tax exemption under any of the tax incentive acts of the Commonwealth ultimately pay municipal license taxes at reduced tax rates, generally between 60 percent and 90 percent under standard rates.

Each taxpayer must assess the corresponding municipal license tax by declaring the volume of business through a tax return to be filed every April 15, based on the actual volume of business (revenues) generated in the preceding calendar year. Taxpayers with a sales volume of \$1 million or more must include audited financial statements with their tax return filings. The tax can be paid by the taxpayer in two equal installments due on July 15 and January 15, subsequent to the filing of the declaration on April 15. The first installment of the tax covers the six-month period ended December 31, subsequent to the filing date of the declaration, while the second installment of the tax covers the six-month period ended June 30 of the subsequent calendar year. If a taxpayer elects to pay the tax in full on the filing date of the declaration (generally April 15), a 5 percent discount is granted automatically on the total tax amount due.

Any municipal license taxes collected in advance (that is, pertaining to a future fiscal year) are recorded as deferred revenues in the GWFS and the GFFS (see note 8). Total municipal license tax receivable, net of an allowance for uncollectible accounts of \$56,275, amounted to \$986,068 at June 30, 2006. Deferred municipal license tax revenues recorded in the accompanying GWFS and GFFS amounted to \$3,224,329 respectively at June 30, 2006.

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4. Property Taxes

The Municipality is authorized by Act No. 81 to impose and collect property taxes from any natural or legal person that, at January 1 of each calendar year: (1) is engaged in trade or business and is the owner of personal or real property used in trade or business or (2) owns residential real property with a value in excess of \$15,000 (at 1957 market prices).

CRIM is responsible for the billings and collections of real and personal property taxes on behalf of the Municipality. Prior to the beginning of each fiscal year, CRIM informs to the Municipality the estimated amount of property tax expected to be collected for the ensuing fiscal year. Throughout the fiscal year, CRIM advances funds to the Municipality based on the initial estimated collection amounts for the fiscal year. CRIM is required by law to prepare a settlement statement on a fiscal year basis, whereby a comparison is made between the amounts advanced to the Municipality and the property tax amounts actually collected from taxpayers during the fiscal year. This settlement has to be completed on a preliminary basis not later than December 31 following the fiscal year end. If in any given fiscal year, CRIM remits to the Municipality property tax advances, which are less than the property tax actually collected, an intergovernmental receivable is recorded at June 30 in the Municipality's basic financial statements. However, if advances exceed the amount actually collected by CRIM, an intergovernmental payable is recorded at June 30.

Personal property taxes are self-assessed by taxpayers every year using the book value of personal property assets owned by the taxpayer at January 1 (assessment date) and reporting such taxable value through a personal property tax return filed on May 15 subsequent to the assessment date. The total personal property tax rate in force at June 30, 2006 was 6.83 percent (of which taxpayers pay 6.63 percent and the remaining 0.20 percent is paid by the Department of Treasury, as a subsidy).

Real property taxes are assessed by CRIM. The assessment on real property is made every January 1 and is based on estimated current values of the property, deflated to 1957 market prices. The total real property tax rate in force at June 30, 2006 was 8.83 percent (of which 8.63 percent is paid by taxpayers and the remaining 0.20 percent is also paid by the Department of Treasury, as a subsidy).

Residential real property occupied by its owner (not engaged in trade or business) is exempt from property taxes only on the first \$15,000 of the assessed value (at 1957 market prices). For exempt amounts, the Department of Treasury assumes the payment of the basic tax (4.00 percent and 6.00 percent for personal and real property, respectively), except for property assessed for less than \$3,500 (at 1957 market prices), for which no payment is made by the Department of Treasury.

According to Act No. 81, included within the total personal and real property tax rates of 6.83 percent and 8.83 percent, respectively, there is a levy of an annual special tax of 1.03 percent of the assessed value of all real and personal property not exonerated from taxation. This special tax is levied by the Commonwealth but is collected by CRIM. Collections of this special tax are directly remitted by CRIM to the Commonwealth's debt service fund, for the payment of the general long-term debt of the Commonwealth.

In addition, included within the total personal and real property tax rates of 6.83 percent and 8.83 percent, respectively, there is a portion of the tax rate in the amount of 1.40 percent that is restricted for the Municipality's debt service requirements on bonds. Such amounts are recorded in the Municipality's debt service fund.

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Furthermore, included within the total personal and real property tax rates of 6.83 percent and 8.83 percent, respectively, there is a portion of the tax rates that is recorded in the Municipality's general fund, of which a portion is restricted for the payment of: (1) the insurance premiums acquired through the Department of Treasury, (2) the principal and interest on the Municipality's 2003 serial bonds of \$3,375,000, (3) the monthly contributions to CRIM, which are statutorily required as the Municipality's share of CRIM's operating expenses, (4) statutory contributions to the Puerto Rico Health Services Administration (PRHSA), as the Municipality's share of the cost of the public health insurance coverage provided to qualifying low-income citizens, (5) certain notes payable to CRIM (see note 9) and, (6) certain amounts due to certain agencies and component units of the Commonwealth, which are recorded within intergovernmental payables in the accompanying GWFS and GFFS. The 0.20 percent of unrestricted personal and real property taxes paid by the Department of Treasury as a subsidy is recorded in the Municipality's general fund.

The Additional Lottery System of the Commonwealth (the Additional Lottery) is an operational unit reported as an enterprise fund in the Commonwealth's basic financial statements, which currently operates several betting alternatives to the citizens of Puerto Rico. The Additional Lottery is required every fiscal year to distribute a portion of its excess of revenues over expenses as follows:

- Thirty five percent of its net earnings (defined as the excess of revenues over expenses less an amount earmarked for the Fund for Rent and Home Improvement Subsidy Program for the Low-Income Qualifying Elderly) is earmarked to the municipalities of the Commonwealth, of which a maximum of \$26 million, on an annual basis, is distributed to the Municipal Equalization Fund held by CRIM to cover operating expenses and permanent improvements of the municipalities.
- An additional amount not exceeding \$16 million, on an annual basis, is distributed to the Municipal Equalization Fund, provided it is within the thirty-five percent corresponding to the municipalities of the Commonwealth. When the accumulated municipal appropriations from the municipalities' Puerto Rico Health Reform are covered up to June 30, 1997, these resources will be assigned to PRHSA.

The composition of property taxes receivable and the related deferred revenue is as follows at June 30, 2006:

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| | General fund | Debt service fund | Total |
|--|-------------------------|----------------------------------|------------------|
| Gross property taxes receivable | \$ 12,948,492 | 4,777,994 | \$ 17,726,486 |
| Less: | | | |
| Allowance for uncollectible accounts | (9,808,747) | (3,619,428) | (13,428,175) |
| Net property tax receivable | \$ 3,139,745 | 1,158,566 | \$ 4,298,311 |
| Deferred (earned but unavailable) property tax revenues in GFFS | \$ 1,859,733 | 686,241 | \$ 2,545,974 |

5. Intergovernmental Receivables and Payables

Intergovernmental receivables and payables recorded in the accompanying GWFS and GFFS are as follows:

| | Major governmental funds | Other governmental funds | Total governmental funds | Statement of net assets |
|---|---|---|---|--|
| <i>Intergovernmental receivables:</i> | | | | |
| U.S. Department of Housing and Urban Development - Section 8 Housing Choice Voucher Program fund | \$ - | 27,031 | 27,031 | \$ 27,031 |
| U.S. Department of Health and Human Services - Elderly Program fund | - | 196,952 | 196,952 | 196,952 |
| Federal Emergency Management Agency - Mitigation Plan Fund | - | 12,170 | 12,170 | 12,170 |
| Puerto Rico Treasury Department – general fund | 139,006 | - | 139,006 | 139,006 |
| Puerto Rico Department of Labor - DOL Law 52/82 fund | - | 122,178 | 122,178 | 122,178 |
| Total intergovernmental receivables | \$ 139,006 | 358,331 | 497,337 | \$ 497,337 |

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Fiscal Year Ended June 30, 2006

| | Major governmental funds | Other governmental funds | Total governmental funds | Statement of net assets |
|---|---|---|---|--|
| <i>Intergovernmental payables:</i> | | | | |
| Payroll withholdings and employer's contributions - general fund: | - | - | - | - |
| Puerto Rico Treasury Department | \$ 116,008 | - | 116,008 | \$ 116,008 |
| State Insurance Fund Corporation | - | - | - | 46,206 |
| Employees Retirement System of the Government of the Commonwealth of Puerto Rico | - | - | - | 78,211 |
| Puerto Rico Department of Labor | - | - | - | 4,323 |
| U.S. Department of Treasury | - | - | - | 19,658 |
| Puerto Rico Department of Labor | - | - | - | 4,940 |
| Utilities - general fund: | | | | |
| Puerto Rico Aqueduct and Sewer Authority | 13,223 | - | 13,223 | 99,776 |
| Puerto Rico Electric Power Authority | 50 | - | 50 | 50 |
| Puerto Rico Solid Waste Authority | 80 | - | 80 | 80 |
| Municipality of Juncos | 187,496 | - | 187,496 | 187,496 |
| Miscellaneous: | - | - | - | - |
| Association of Employees of the Commonwealth of Puerto Rico | 39,384 | - | 39,384 | 39,384 |
| Puerto Rico General Services Administration | - | - | - | 5,883 |
| Total intergovernmental payables | \$ 356,241 | - | 356,241 | \$ 602,015 |

6. Interfund Transactions

The composition of interfund balances at June 30, 2006 and for the fiscal year then ended is as follows:

| | <u>Due / advances from:</u> | | | |
|----------------------------------|--|---|--|--|
| | <u>Major governmental funds</u> | | | |
| <u>Due / advances to:</u> | <u>General fund</u> | <u>Debt service fund</u> | <u>Other governmental funds</u> | <u>Total governmental funds</u> |
| Major governmental funds: | | | | |
| General fund | \$ - | 544,083 | 6,722 | \$ 550,805 |
| Debt service fund | 25,320 | - | - | 25,320 |
| Other governmental funds: | | | | |
| Special revenue funds | 584,005 | - | - | 584,005 |
| Capital project funds | 799,879 | - | 75,818 | 875,697 |
| Total | \$ 1,409,204 | 544,083 | 82,540 | \$ 2,035,827 |

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Transfers in:

Major governmental funds

| <u>Transfers out:</u> | General fund | Debt service fund | Other governmental funds | Total governmental funds |
|---------------------------|-----------------|-------------------------|--------------------------------|--------------------------------|
| Major governmental funds: | | | | |
| General fund | \$ - | 596,609 | 104,539 | \$ 701,148 |
| Debt service fund | 482,763 | - | - | 482,763 |
| Other governmental funds: | | | | |
| Special revenue funds | - | - | - | - |
| Capital project funds | 34,768 | - | 479,535 | 514,303 |
| Total | \$ 517,531 | 596,609 | 584,074 | \$ 1,698,214 |

The principal purposes of interfund receivables and payables are:

- Recognize in the debt service fund the amounts due from the general fund to cover the principal and interest payments on certain bonds, amounting to \$544,083. These payments are due on July 1, 2006.
- Recognize in the general fund the outstanding balance of the loans granted to non-major capital project and special revenue funds (\$1,459,702) to temporarily cover the payroll and other operating costs of several federally and state funded programs.

The principal purposes of interfund transfers are to:

- Make a routinary transfer of interest income, amounting to \$482,763, from the debt service fund to the general fund, as permitted by law. This interest income is generated by the debt service fund's deposits and is transferred on a quarterly basis to the general fund.
- Make a routinary transfer of resources, amounting to \$596,609, from the general fund to the debt service fund to cover the principal and interest payments on certain bonds. These debt service payments were made on January and July 2006.
- A non-routinary transfer of \$400,000 from the debt service fund to the general fund to cover certain operating needs of the general fund.

Interfund receivables and payables represent the pending settlements of the aforementioned transfers, which are considered by management to be fully realizable at June 30, 2006.

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8. Deferred Revenues

At June 30, 2006, deferred revenues recorded in the GWFS and the GFFS are as follows:

| | <u>Major governmental funds</u> | | | Total governmental funds | Statement of net assets |
|--|---------------------------------|-------------------------|--------------------------------|--------------------------------|-------------------------------|
| | General fund | Debt service fund | Other governmental funds | | |
| <i>Earned but unavailable revenues:</i> | | | | | |
| Property taxes | \$ 1,859,733 | 686,241 | - | 2,545,974 | \$ - |
| Intergovernmental grants and contributions | 138,899 | - | - | 138,899 | - |
| Total earned but unavailable revenues | <u>1,998,632</u> | <u>686,241</u> | <u>-</u> | <u>2,684,873</u> | <u>-</u> |
| <i>Unearned revenues:</i> | | | | | |
| Municipal licenses | 3,224,329 | - | - | 3,224,329 | 3,224,329 |
| Intergovernmental grants and contributions | - | - | 1,494,343 | 1,494,343 | 1,494,343 |
| Total unearned revenues | <u>3,224,329</u> | <u>-</u> | <u>1,494,343</u> | <u>4,718,672</u> | <u>4,718,672</u> |
| Total deferred revenues | <u>\$ 5,222,961</u> | <u>686,241</u> | <u>1,494,343</u> | <u>7,403,545</u> | <u>\$ 4,718,672</u> |

9. Long-Term Obligations

The general long-term debt activity for the fiscal year ended June 30, 2006 is as follows:

| | Balance at beginning of fiscal year | Borrowings or additions | Payments or deductions | Discount accretion | Balance at end of fiscal year | Balance due within one year |
|---|---|-------------------------------|------------------------------|-----------------------|-------------------------------------|-----------------------------------|
| Bonds payable | \$ 13,960,000 | | (1,295,000) | - | \$12,665,000 | \$ 1,375,000 |
| Notes payable: | | | | | | |
| Municipal Revenue Collection Center | 1,672,143 | - | (335,999) | 77,742 | 1,413,886 | 218,538 |
| U.S. Department of Housing and Urban Development | 4,350,000 | - | (255,000) | - | 4,095,000 | 275,000 |
| Reserve for federal cost disallowances | 182,210 | - | - | - | 182,210 | - |
| Obligations under capital leases | 79,446 | - | (41,464) | - | 37,982 | 37,946 |
| Compensated absences | 2,602,047 | 2,827,809 | (2,602,047) | - | 2,827,809 | 1,220,607 |
| Total | <u>\$ 22,845,846</u> | <u>2,827,809</u> | <u>(4,529,510)</u> | <u>77,742</u> | <u>\$ 21,221,887</u> | <u>\$ 3,127,091</u> |

Historically, the general fund has been used to liquidate certain notes payable, compensated absences, obligations under capital leases, federal cost disallowances and any other long-term liabilities other than bonds.

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a) Debt Limitation

The Municipal Legislature is legally authorized to approve the contracting of debts of the Municipality. Nevertheless, the laws and regulations of the Commonwealth of Puerto Rico also provide that:

- Direct obligations of the Municipality (evidenced principally by bonds and bond anticipation notes) are backed by the full faith, credit and taxing power of the Municipality; and
- Direct obligations are not to be issued by the Municipality if the amount of the principal of, and the interest on, such bonds and bond anticipation notes (and on all bonds and notes issued thereafter) which are payable in any fiscal year, together with any amount paid by the Municipality in the preceding fiscal year on account of bonds or bond anticipation notes guaranteed by the Municipality, exceed 10 percent of the total assessed value of the property located within the Municipality plus the balance of the ad valorem taxes in the debt service fund, for bonds payable and bond anticipation notes to be repaid with the proceeds of property taxes restricted for debt service.

In addition, before any new bonds or notes are issued, the revenues of the debt service fund should be sufficient to cover the projected debt service requirement. Total property assessed value, net of tax exemptions of \$51,095,087 at June 30, 2006, amounted to \$140,306,379. The Municipality's available legal debt margin amounted to \$3,426,618.

b) Bonds Payable

The Municipality issues general obligation, special obligation and public improvement bonds to finance the acquisition, construction and improvement of capital assets, as well as, to finance certain operating needs, including the payment to suppliers in certain circumstances.

The laws and regulations of the Commonwealth of Puerto Rico provide that the Municipality's public debt will constitute a first claim on the available revenue of the Municipality. Public debt includes bonds and bond anticipation notes. The good faith, credit and taxing power of the Municipality are irrevocably pledged for the prompt payment of the principal and interest of bonds.

As described in Note 4, the Municipality levies an annual additional special tax of 1.80 percent of the assessed value of personal and real property. The proceeds of this additional special tax are deposited in a sinking fund established at GDB whereby sufficient funds are set aside to redeem the bonds payable of the Municipality in minimum annual or semiannual principal and interest payments. The collections of this special tax are recorded in the Municipality's debt service fund.

For financial reporting purposes, the outstanding balances of bonds represent the total principal to be repaid. Bonds payable is composed as follows at June 30, 2006:

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| | Outstanding amount |
|---|-------------------------------|
| <u>General obligation bonds:</u> | |
| 2003 serial bonds due in annual principal installments ranging from \$405,000 to \$565,000; plus interest due in semiannually installments at variable rates (5.00% at June 30, 2006) through July 1, 2009 | \$ 2,085,000 |
| 2001 serial bonds due in annual principal installments ranging from \$75,000 to \$475,000; plus interests due in semiannually installments at variable rates (2.89% at June 30, 2006) through July 1, 2026 | 5,160,000 |
| 2004 serial bonds due in annual principal installments ranging from \$175,000 to \$235,000; plus interests due in semiannually installments at variable rates (3.28% at June 30, 2006) through July 1, 2011 | <u>1,260,000</u> |
| Total general obligation bonds | <u>8,505,000</u> |
| <u>Public Improvement Bonds:</u> | |
| 1991 serial bonds due in annual principal installments ranging from \$80,000 to \$255,000; plus interests due in semiannually installments at variable rates (6.31% at June 30, 2006) through July 1, 2006 | 255,000 |
| 1995 serial bonds due in annual principal installments ranging from \$95,000 to \$265,000; plus interests due in semiannually installments at variable rates (5.93% at June 30, 2006) Through July 1, 2009 | 935,000 |
| 2005 serial bonds due in annual principal installments ranging from \$145,000 to \$285,000; plus interests due in semiannually installments at variable rates (3.28% at June 30, 2006) through July 1, 2019 | <u>2,970,000</u> |
| Total public improvement bonds | <u>4,160,000</u> |
| Total bonds payable | <u>\$12,665,000</u> |

Variable interest rates on serial bonds are reviewed periodically by GDB and are based on the fluctuation of GDB's weighted average rate for its commercial paper program. Under this program, GDB issues commercial paper: (1) in the taxable and tax-exempt markets of the United States of America, (2) in the Eurodollar market, and (3) to corporations having tax exemptions under the Commonwealth's Industrial Incentives Acts and, which qualify for benefits provided by the former Section 936 of the U.S. Internal Revenue Code.

Annual debt service requirements of maturity for bonds payable are as follows:

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| Fiscal year ending June 30, | Principal | Interest | Total |
|-----------------------------------|----------------------|------------------|----------------------|
| 2007 | \$ 1,375,000 | 581,717 | \$ 1,956,717 |
| 2008 | 1,195,000 | 530,346 | 1,725,346 |
| 2009 | 1,265,000 | 483,796 | 1,748,796 |
| 2010 | 1,350,000 | 433,744 | 1,783,744 |
| 2011 | 550,000 | 394,729 | 944,729 |
| 2012-2016 | 2,190,000 | 1,515,378 | 3,705,378 |
| 2017-2021 | 2,360,000 | 1,183,734 | 3,543,734 |
| 2022-2026 | 1,905,000 | 837,074 | 2,742,074 |
| 2027-2031 | 475,000 | 13,300 | 488,300 |
| Totals | <u>\$ 12,665,000</u> | <u>5,973,818</u> | <u>\$ 18,638,818</u> |

At June 30, 2006, accrued interest payable on bonds amounted to \$320,212.

c) Notes Payable to Municipal Revenue Collection Center

The Municipality entered into a financing agreement of \$2,627,775 with the Municipal Revenue Collection Center (CRIM) through 2011. The financing agreement allows for the financing of a debt that the Municipality has from the final settlements of property tax advances versus actual collections through fiscal year 1992. The note is payable in monthly installments ranging from \$25,000 to \$28,000, at no interest.

This note has an imputed interest rate of 5.00 percent. The outstanding balance of this note, net of the unamortized discount of \$176,882, amounted to \$1,413,886 at June 30, 2006. Amortization of the note discount amounted to \$77,742 for the fiscal year ended June 30, 2006, which has been recorded as interest expense in the accompanying statement of activities. The principal maturities and the scheduled amortization of discount are as follows:

| Fiscal year ending June 30, | Principal | Discount accretion | Total |
|-----------------------------------|---------------------|-----------------------|---------------------|
| 2007 | \$ 271,471 | 64,529 | \$ 336,000 |
| 2008 | 285,360 | 50,640 | 336,000 |
| 2009 | 299,960 | 36,040 | 336,000 |
| 2010 | 315,306 | 20,694 | 336,000 |
| 2011 | 241,789 | 4,979 | 246,768 |
| Totals | <u>\$ 1,413,886</u> | <u>176,882</u> | <u>\$ 1,590,768</u> |

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d) Notes Payable to U.S. Department of Housing and Urban Development

The Municipality has a loan guarantee commitment of \$4,770,000 with the U.S. Department of Housing and Urban Development (HUD) pursuant to an application under Section 108 of the Housing and Community Development Act of 1974 (Section 108). Section 108 commitments are required to be supported by a credit subsidy appropriation pursuant to the Federal Credit Reform Act of 1990 (Credit Reform Act) and implementing guidance issued by the U.S. Office of Management and Budget (OMB). Therefore, in connection with its guarantee of these notes, HUD obligated appropriated funds to cover the credit subsidy cost of the loan guarantee, as required under the Credit Reform Act. Under the Credit Reform Act procedures, such funds are disbursed into a financing account as loan proceeds are disbursed by the lender (a local commercial bank). The financing account is in some respects equivalent to an internal loss reserve for the federal government. Each disbursement into the financing account is equal to the loan advance times the credit subsidy rate, which is part of HUD's budget approved by OMB and the Congress.

Pursuant to the credit subsidy implementation guidance issued by OMB, the undisbursed balance of the credit subsidy obligation must be canceled on September 30th of the 5th fiscal year after the period of availability for obligation of a fixed appropriation account ends.

The proceeds of the loan guarantee commitment are used by the Municipality to provide low-income communities with another source of financing for the economic development, housing rehabilitation, public facilities and large-scale physical development projects. The notes on the loan guarantee commitment bear interest at various rates ranging from 3.82 percent to 6.67 percent. The proceeds and uses of the loan guarantee commitment are accounted for in the loan guarantee section 108 fund, a capital projects fund. The loan guarantee commitment is repaid with grant awards received from the Community Development Block Grants (CDBG) program, administered by HUD. Principal and interest on these notes are accounted for in the Section 108 loan guarantee fund, a non-major capital projects fund. At June 30, 2006, the outstanding principal balance of the loan guarantee commitment amounted to \$4,095,000. The loan guarantee commitment is subject to various positive, negative and restrictive covenants that the Municipality has complied with at June 30, 2006. The principal and interest maturities on the Section 108 loan guarantee commitment are as follows:

| Fiscal year ending June 30, | Principal | Interest | Total |
|--|--------------------|------------------|--------------------|
| 2007 | \$ 275,000 | 211,770 | \$ 486,770 |
| 2008 | 285,000 | 201,264 | 486,264 |
| 2009 | 295,000 | 189,222 | 484,222 |
| 2010 | 305,000 | 176,096 | 481,096 |
| 2011 | 305,000 | 161,622 | 466,622 |
| 2012-2016 | 1,525,000 | 569,456 | 2,094,456 |
| 2017-2019 | 1,105,000 | 129,154 | 1,234,154 |
| Totals | \$4,095,000 | 1,638,584 | \$5,733,584 |

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Notes to Basic Financial Statements
Fiscal Year Ended June 30, 2006

e) Lease Obligations

The Municipality is obligated under various capital lease agreements with third parties that expire through 2008 for the acquisition of machinery and equipment. At June 30, 2006, the capitalized costs and the related accumulated amortization of the leased machinery and equipment amounted to \$205,245 and \$172,619, respectively, which are accounted for as capital assets in the accompanying statement of net assets. Amortization charges applicable to capital leases and included within depreciation expense amounted to \$37,439 for the fiscal year ended June 30, 2006. The present value of the future minimum capital lease payments reported in the accompanying statement of net assets is as follows:

| Fiscal year ending June 30, | Amount |
|--|-----------|
| 2007 | \$ 37,946 |
| 2008 | 36 |
| Present value of minimum lease payments | 37,982 |
| Less: | |
| Current portion of obligation under capital leases | 37,946 |
| Obligation under capital leases, excluding current portion | \$ 36 |

f) Compensated Absences

At June 30, 2006, the liability for compensated absences is composed as follows:

| | Due within one year | Due after one year | Total |
|-------------------|------------------------|-----------------------|--------------|
| Vacations | \$ 737,940 | 634,584 | \$ 1,372,524 |
| Sick leave | 438,265 | 972,618 | 1,410,883 |
| Compensatory time | 44,402 | - | 44,402 |
| Total | \$ 1,220,607 | 1,607,202 | \$ 2,827,809 |

10. Employees' Retirement Systems

a) Plan Description

The Municipality's employees participate in the Employees' Retirement System of the Government of Puerto Rico and its Instrumentalities (ERS), a cost-sharing multi-employer (as related to the Municipality's reporting entity) defined pension plan established by the Commonwealth. Substantially all full-time employees of the Commonwealth and substantially all municipalities are covered by ERS under the terms of Public Act No. 447 of May 15, 1951, as amended (Act No. 447). All regular and temporary employees of the Municipality become plan members of ERS at the date of employment, while it is optional for officers appointed.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Notes to Basic Financial Statements
Fiscal Year Ended June 30, 2006

ERS members, other than those joining it after March 31, 1990, are eligible for the benefits described below:

- ***Retirement Annuity***

ERS members are eligible for a retirement annuity upon reaching the following age:

| | |
|--------------------------------------|--------------------------------------|
| Policemen and firemen: | Other employees: |
| 50 with 25 years of credited service | 55 with 25 years of credited service |
| 58 with 10 years of credited service | 58 with 10 years of credited service |

ERS members are eligible for monthly benefit payments determined by the application of the stipulated benefit ratios to the member's average compensation. Average compensation is computed based on the highest 36 months of compensation recognized by ERS. The annuity, for which a member is eligible, is limited to a minimum of \$300 per month and a maximum of 75 percent of the average compensation.

- ***Merit Annuity***

ERS members are eligible for merit annuity with a minimum of 30 years or more of credited service. The annuity for which the plan member is eligible is limited to a minimum of 65 percent and a maximum of 75 percent of the average compensation.

- ***Deferred Retirement Annuity***

A participating employee who ceases to be an employee of the Municipality after having accumulated a minimum of ten years of credited service qualifies for retirement benefits provided his/her contributions are left in ERS until reaching 58 years of age.

- ***Coordinated Plan***

On the coordinated plan, by the time the employee reaches 65 years old and begins to receive social security benefits, the pension benefits are reduced by the following:

- (a) \$165 per month, if retired with 55 years of age and 30 years of credited service.
- (b) \$110 per month, if retired with less than 55 years of age and 30 years of credited service.
- (c) All other between \$82 and \$100 per month.
- (d) Disability annuities under the coordinated plan are also adjusted at age 65 and in some cases can be reduced over \$165 per month.

- ***Non-Coordinated Plan***

On the non-coordinated plan the participating employee and does not have any change on the pension benefits upon receiving social security benefits.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Notes to Basic Financial Statements
Fiscal Year Ended June 30, 2006

- ***Reversionary Annuity***

An ERS member, upon retirement, could elect to receive a reduced retirement annuity giving one or more benefit payments to his/her dependents. The life annuity payments would start after the death of the retiree for an amount not less than \$240 per year or greater than the annuity payments being received by the retiree.

- ***Occupational Disability Annuity***

A participating employee, who as a direct result of the performance of his/her occupation is totally and permanently disabled, is eligible for a disability annuity of 50 percent of the compensation received at the time of the disability.

- ***Nonoccupational Disability Annuity***

A participating employee, totally and permanently disabled for causes not related to his/her occupation and with no less than 10 years of credited service, is eligible for an annuity of 1.50 percent of the average compensation of the first 20 years of credited services, increased by 2 percent for every additional year of credited service in excess of 20 years.

- ***Death Benefits***

Occupational:

(a) **Surviving spouse** – annuity equal to 50 percent of the participating employee's salary at the date of the death.

(b) **Children** - \$10 per month for each child, minor or student, up to a maximum benefit per family of \$100.

Nonoccupational:

Beneficiary – the contributions and interest accumulated as of the date of the death plus an amount equal to the annual compensation at the time of the death.

Post-retirement:

Beneficiary with surviving spouse age 60 or over and a child, 18 or under, up to 30 percent (60 percent, if not covered under Title II of the Social Security Act) (increased to 50 percent effective January 1, 2005) of retiree's pension or otherwise the excess, if any, of the accumulated contributions at the time of retirement over the total annuity benefits received before death, limited to a minimum of \$750.

- ***Refunds***

A participating employee who ceases his/her employment with the Municipality without the right to a retirement annuity has the right to a refund of the contributions to ERS plus any interest earned thereon.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Notes to Basic Financial Statements
Fiscal Year Ended June 30, 2006

- ***Cost of Living Adjustment for Pension Benefits***

Public Act No. 10 of May 21, 1992 (Act No. 10) provided for increases of 3 percent every three or more years of retirement. Act No. 10 requires further legislation to grant this increase every three years subject to the presentation of actuarial studies regarding its costs and the source of financing. To protect the financial health of ERS, the increase granted during 2001 and the one granted on January 1, 2005 are being financed by the Municipality and the other participating employers.

To avoid any economic impact on ERS, the employers are responsible for contributing to ERS the amounts to cover the benefit payments and the employer and employee contributions with respect to the participants covered until the participants reach the normal retirement age.

- ***Amendment to Act No. 447 effective January 1, 2000 to create a Defined Contribution Plan***

On September 24, 1999, Public Act No. 305, an amendment to Act No. 447, was enacted to establish a defined contribution plan, known as System 2000, to cover employees joining ERS on or after January 1, 2000.

Employees that participated in the original plan as of December 31, 1999, had the opportunity to elect to either stay in the defined benefit plan or transfer to System 2000. Employees that joined the Municipality on or after January 1, 2000, were only allowed to become members of System 2000.

System 2000 is a hybrid defined contribution plan, also known as a cash balance plan. Under this new plan, there is a pool of plan assets, which is invested by the System, together with those of the cost-sharing multi-employer defined benefit plan. Neither the Commonwealth nor the Municipality guarantee benefits at retirement age. The annuity is based on a formula which assumes that each fiscal year the employee's contribution (with a minimum of 8.28 percent of the employee's salary up to a maximum of 10 percent) is invested as instructed by the employee in an account which either: (1) earns a fixed rate based on the two-year Constant Maturity Treasury Notes, (2) earns a rate equal to 75 percent of the return of the ERS' investment portfolio (net of management fees), or (3) earns a combination of both alternatives. Participants receive periodic account statements similar to those of defined contribution plans showing their accrued balances. Disability benefits are not granted under System 2000, rather are provided to those participants that voluntarily elect to participate in a private insurance long-term disability program. The employers' contributions (9.28 percent of the employee's salary) with respect to employees under System 2000 will continue and will be used to fund the cost-sharing multi-employer defined benefit plan.

System 2000 reduced the retirement age from 65 years to 60 for those employees who joined the current plan on or after January 1, 2000.

Historically, the Commonwealth has reported ERS and System 2000 in its basic financial statements as pension trust funds. Accordingly, the Commonwealth is currently assuming any actuarial deficiency that may exist or arise related to the Municipality's participating employees because ERS does not allocate to the Municipality any actuarial deficiencies pertaining to participating municipal employees. The Municipality is only required by law to make statutory contributions at the rates detailed below.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Notes to Basic Financial Statements
Fiscal Year Ended June 30, 2006

• **Recent Amendments to Act No. 447**

In June and July 2003, the Governor of the Commonwealth signed three Public Acts that provided the following certain benefits to retirees:

- (a) Increase in minimum monthly pension payments to \$300, effective January 1, 2005.
- (b) Triennial 3 percent increase in all pensions, effective January 1, 2005.
- (c) Increase in widow and/or beneficiaries to 50 percent of the benefit received by the deceased pensioner, effective January 1, 2005.

All the benefits granted will be funded through budgetary assignments in the Municipality's general fund with respect to its retired employees.

The Board of Trustees of ERS approved, effective November 17, 2003, an increase in the amount granted on personal loans to participating employees from \$3,000 to \$5,000.

b) Funding Policy

The contribution requirement to ERS is established by law and is not actuarially determined. These contributions are as follows:

| | |
|----------------------------------|---|
| Municipality and other employers | 9.28 percent of applicable payroll |
| Employees: | |
| Coordination plan: | 5.78 percent of gross salary up to \$6,600 per year, plus 8.28 percent gross salary in excess of \$6,600. |
| Supplementation plan: | 8.28 percent of gross salary. This is the only choice available to policemen, firemen and majors |

c) Annual Pension Cost and Net Pension Obligation

The net pension obligation and the annual pension cost of ERS and System 2000 as of and for the fiscal year ended June 30, 2005 (most recent available data), which includes the employees of the Municipality, the Commonwealth and other municipalities, have been recorded in the basic financial statements of the Commonwealth of Puerto Rico. No allocation of such amounts has been made in the accompanying basic financial statements. The following aggregate annual pension cost and net pension obligation as of and for the fiscal year ended June 30, 2005 (most recent official data available) which are assumed and accounted for by the Commonwealth, is presented in this report only for the purposes of additional analysis (amounts expressed in thousands):

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Notes to Basic Financial Statements
Fiscal Year Ended June 30, 2006

| | |
|---|---------------------|
| Annual required contributions | \$ 802,536 |
| Interest on net pension obligation | 192,416 |
| Adjustment to annual required employers' contributions | <u>(134,870)</u> |
| Annual pension cost | 860,082 |
| Statutory employers' contributions made | <u>(330,404)</u> |
| Increase in net pension obligation | 529,678 |
| Net pension obligation at beginning of fiscal year | 2,815,576 |
| Net pension obligation at end of fiscal year, assumed by the Commonwealth of Puerto Rico | <u>\$ 3,345,254</u> |

11. Commitments and Contingencies

The Municipality is defendant in various legal proceedings pertaining to matters incidental to the performance of routine governmental operations. Under Public Act No. 104 of June 25, 1955, as amended, persons are authorized to sue the Municipality only for causes of actions set forth in said Act to a maximum amount of \$75,000 or \$150,000 if it involves actions for damages to more than one person or where a single injured party is entitled to several causes of action. Under certain circumstances, as provided in Public Act No. 9 of November 26, 1975, as amended, the Municipality may provide its officers and employees with legal representation as well as assume the payment of any judgment that may be entered against them. There is no limitation on the payment of such judgments.

With respect to pending and threatened litigation, the Municipality has not reported liabilities for awarded or anticipated unfavorable judgments as of June 30, 2006. Management believes that any unfavorable outcome in relation to pending or threatened litigation would not be significant, if any. The Municipality has reported outstanding encumbrances amounting to \$404,019 in the general fund at June 30, 2006. The Municipality intends to honor these encumbrances, which will continue to be liquidated under the current year's budget during a lapse period that extends into the subsequent fiscal year.

At June 30, 2006, the Municipality's CDBG-IDIS capital projects fund, a non-major governmental fund, reported an accumulated fund deficit amounting to \$27,254. It is the intention of the Municipality to cover such deficits through future budgetary appropriations of the general fund. However, no resources have been provided by the general fund for such purposes at June 30, 2006.

The Municipality receives financial assistance from the federal Governments of the United States of America and the Commonwealth in the form of grants and entitlements. Receipt of grants is generally conditioned upon compliance with terms and conditions of the grant agreements and applicable federal laws and regulations, including the expenditure of resources for eligible purposes. Accordingly, expenditures financed by these programs are subject to financial and compliance audits by the appropriate grantor. Disallowance as a result of these audits may become liabilities of the Municipality.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Notes to Basic Financial Statements
Fiscal Year Ended June 30, 2006

The "Reports on Compliance and Internal Control in Accordance with Government Auditing Standards and the Requirements of OMB Circular A-133" for the fiscal year ended June 30, 2006, disclosed various instances of noncompliance with applicable laws and regulations and with internal accounting and administrative controls. If expenditures are disallowed due to noncompliance with grant programs regulations, the Municipality may be required to reimburse the grantor the disallowed amounts. Management believes that the Municipality will be able to comply with the terms of corrective action plans that may be requested by the federal grantors, if any. Consequently, the accompanying basic financial statements do not include any provision or reserve for possible disallowed costs arising from the federal funds disbursed during the fiscal year ended June 30, 2006.

12. Liquidity and Cash Flows

During the last two fiscal years, the Municipality's general fund has reported recurring excesses of expenditures and other financing uses over revenues and other financing sources, which have lead to certain liquidity and cash flows shortfalls. Management of the Municipality is currently evaluating different alternatives for the permanent financing of the Municipality's general fund operations, principally to increase its revenue sources and implementing continuous cost reductions policies.

13. Subsequent Events

On July 1, 2006, the Legislature of the Commonwealth of Puerto Rico approved Law No. 117, known as *Tax Justice Law of Puerto Rico* (the Law). The Law established a seven percent (7%) sales tax to substantially all products and services sold in Puerto Rico, of which 5.5% represents a state tax and 1.5% represents a municipal tax. The state tax will be effective for substantially all products and services sold starting November 15, 2006. The municipal tax is subject to the approval of each of the seventy-eight municipal legislatures of Puerto Rico.

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COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
 Budgetary Comparison Schedule
 Fiscal Year Ended June 30, 2006

| | Budgeted amounts | | Actual amounts (budgetary basis) (see note 1) | Variance with final budget - over (under) |
|---|-------------------|-------------------|---|--|
| | Original | Final | | |
| Revenues: | | | | |
| Taxes: | | | | |
| Property taxes | \$ 5,001,277 | 5,001,277 | 5,001,279 | \$ 2 |
| Municipal license taxes | 2,785,000 | 2,785,000 | 2,981,465 | 196,465 |
| Construction excise taxes | 4,574,659 | 4,574,659 | 1,949,958 | (2,624,701) |
| Charges for services | 951,420 | 951,420 | 1,150,501 | 199,081 |
| Intergovernmental grants and contributions | 4,305,562 | 4,543,675 | 4,296,749 | (246,926) |
| Interest on deposits and investments | 150,000 | 150,000 | 129,250 | (20,750) |
| Miscellaneous | 100,000 | 100,000 | 419,285 | 319,285 |
| Total revenues | <u>17,867,918</u> | <u>18,106,031</u> | <u>15,928,487</u> | <u>(2,177,544)</u> |
| Expenditures: | | | | |
| Current: | | | | |
| General government | 10,990,423 | 9,823,507 | 10,004,668 | 181,161 |
| Urban and economic development | 2,883,950 | 3,246,037 | 3,181,614 | (64,423) |
| Public safety | 631,371 | 602,818 | 579,192 | (23,626) |
| Health and sanitation | 2,180,382 | 2,501,593 | 2,484,815 | (16,778) |
| Culture, recreation and education | 357,235 | 515,131 | 477,022 | (38,109) |
| Public housing and welfare | 824,557 | 718,180 | 694,619 | (23,561) |
| Debt service: | | | | |
| Principal | - | 299,722 | 299,722 | - |
| Interest | - | 82,224 | 82,224 | - |
| Capital outlays: | - | 316,819 | 316,819 | - |
| Total expenditures | <u>17,867,918</u> | <u>18,106,031</u> | <u>18,120,695</u> | <u>14,664</u> |
| Deficiency of revenues under expenditures | - | - | (2,192,208) | (2,192,208) |
| Other financing sources (uses): | | | | |
| Operating transfers-in from other funds | - | - | 517,531 | 517,531 |
| Operating transfers-out to other funds | - | - | (701,148) | (701,148) |
| Total other financing sources (uses), net | - | - | (183,617) | (183,617) |
| Deficiency of revenues and other financing sources | | | | |
| under expenditures and other financing uses | <u>\$ -</u> | <u>-</u> | <u>(2,375,825)</u> | <u>\$ (2,375,825)</u> |

The accompanying notes to the basic financial statements are an integral part of this statement.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Schedule of Expenditures of Federal Awards
June 30, 2006

| | <u>Federal CFDA Number</u> | <u>Pass-through Grantor's Number</u> | <u>Expenditures</u> |
|---|--------------------------------|--|---------------------|
| U.S. Department of Housing and Urban Development | | | |
| Lower Income Housing Program (Section 8 Voucher) | 14.856 | RQ-46V-07501 | \$ 259,688 |
| Housing Opportunities for persons with AIDS | 14.241 | N/A | 16,959 |
| Community Development Grant/ Entitlement Grant | 14.218 | B-04-MC-72-0018* | 1,017,118 |
| State Block Grant Program | 14.219 | N/A | 3,333 |
| Loan Guarantee Section 108 | N/A | B-99-MC-72-0018* | <u>594,268</u> |
| Total U.S. Department of Housing and Urban Development | | | <u>1,891,366</u> |
| U.S. Department of Health and Human Services | | | |
| Pass-through of the Governor's Office for Human development – Child Care | 93.575 | N/A* | <u>691,675</u> |
| Total U.S. Department of Health and Human Services | | | <u>691,675</u> |
| U.S. Department of Agriculture | | | |
| Pass-through of the Puerto Rico Elderly Commission – Food Distribution | 10.558 | N/A | <u>63,761</u> |
| Total U.S. Department of Agriculture | | | <u>63,761</u> |
| U.S. Department of Justice | | | |
| Pass-through of the Puerto Rico Department of Justice – Public Safety Partnership and Community Policing Grant (COPS) | 16.710 | 2000SHWX0307 | <u>28</u> |
| Total U.S. Department of Justice | | | <u>28</u> |
| Total Federal Financial Assistance | | | <u>\$ 2,646,830</u> |

* Major programs

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Notes to Schedule of Expenditures of Federal Awards
June 30, 2006

1. General

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the Municipality of Canóvanas of the Commonwealth of Puerto Rico and is presented on the accrual basis of accounting. The Municipality of Canóvanas reporting entity is defined in Note 1 to the Municipality's basic financial statements. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in our used in the preparation of the basic financial statements.

2. Relationship to the Basic Financial Statements

Revenues and expenditures of the federal awards are included in the Municipality's basic financial statements within the Major and Nonmajor Governmental Funds. The reconciliation between the expenditures in the basic financial statements and expenditures in the Schedule of Expenditures of Federal Awards is as follows:

Expenditures in the basic financial statements:

| | |
|---|-------------------------|
| Nonmajor governmental funds | \$ 4,131,952 |
| Less: Non-federal expenditures | <u>(1,485,122)</u> |
| Total expenditures in the Schedule of Federal Awards | <u>\$ 2,646,830</u> |

3. Loans or loans guarantees

Section 108 Loan Guarantee is included in the Statement of Net Assets within the long-term debt. Outstanding balance of the note payable to HUD at June 30, 2006, amounted to \$4,095,000.



BENITEZ-JAIME, CPA-PSC

Certified Public Accountants and Business Consultants

COMMONWEALTH OF PUERTO RICO MUNICIPALITY OF CANÓVANAS

Report on Compliance and on Internal Control over Financial Reporting Based on an
audit of Financial Statements performed in accordance with Government Auditing Standards
June 30, 2006

To the Honorable Mayor
and the Municipality of Canóvanas
Canóvanas, Puerto Rico

We have audited the financial statements of the Municipality of Canóvanas of the Commonwealth of Puerto Rico as of and for the year ended June 30, 2006, and have issued our report thereon dated November 10, 2006. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Governmental Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Municipality of Canóvanas of the Commonwealth of Puerto Rico financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and questioned costs as items 06-10 thru 06-29.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Municipality's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters, involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the Municipality's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in the accompanying schedule of findings and questioned costs as items 06-01 thru 06-9.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose

all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we consider item 06-01 to be a material weakness.

This report is intended solely for the information and use of the Municipality's management, municipal legislature, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specific parties.

Toa Alta, Puerto Rico
November 10, 2006

Stamp No. 2109253
was affixed to the
original report.



CPA-PSC



**COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS**

Report on compliance with requirements applicable to each major program and on
Internal Control over compliance in accordance with OMB Circular A-133
June 30, 2006

To the Honorable Mayor
and the Municipality of Canóvanas
Canóvanas, Puerto Rico

Compliance

We have audited the compliance of the Municipality of Canóvanas of the Commonwealth of Puerto Rico (the Municipality) with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2006. Municipality's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of Municipality's management. Our responsibility is to express an opinion on Municipality's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Municipality's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of Municipality's compliance with those requirements.

In our opinion, except for the instances of noncompliance disclosed below, the Municipality of Canóvanas, Commonwealth of Puerto Rico complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2006. The results of our auditing procedures also disclosed other instances of noncompliance with those requirements, which are required to be reported in accordance with OMB Circular A-133 and which are described in the accompanying schedule of findings and questioned costs as items 06-10 thru 06-29.

Internal Control Over Compliance

The management of Municipality of Canóvanas, Commonwealth of Puerto Rico is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the Municipality's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on the internal control over compliance in accordance with OMB Circular A-133.

We noted certain matters involving the internal control over compliance and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over compliance that, in our judgment, could adversely affect the Municipality's ability to administer a major federal program in accordance with the applicable requirements of laws, regulations, contracts, and grants. Reportable conditions are described in the accompanying schedule of findings and questioned costs as items 06-01 thru 06-9.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with the applicable requirements of laws, regulations, contracts, and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be reportable conditions, and accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we consider item 06-01 to be material weakness.

This report is intended solely for the information and use of the Municipality's management, Municipal Legislature, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Toa Alta, Puerto Rico
November 10, 2006

Stamp No. 2109254
was affixed to the
original report.

A handwritten signature in black ink, appearing to be 'Benitez', followed by the initials 'CPA-PSC' written in a similar style.

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Section I - Summary of Auditors' Results

Financial Statements

| | | |
|---|------------------|-----------------------------|
| Type of auditors' report issued: | | Unqualified |
| Internal control over financial reporting: | | |
| Material weakness(es) identified? | <u> X </u> yes | <u> </u> no |
| Reportable condition(s) identified | | |
| not considered to be material weakness? | <u> X </u> yes | <u> </u> none reported |
| Noncompliance material to financial statements noted? | <u> X </u> yes | <u> </u> no |

Federal Awards

| | | |
|---|------------------|-----------------------------|
| Internal Control over major programs: | | |
| Material weakness(es) identified? | <u> X </u> yes | <u> </u> no |
| Reportable condition(s) identified | | |
| not considered to be material weaknesses? | <u> X </u> yes | <u> </u> none reported |
| Type of auditor's report issued on compliance | | |
| For major programs: | Qualified | |
| Any audit findings disclosed that are required to be reported in accordance with Circular A-133, Section .510(a)? | <u> X </u> yes | <u> </u> no |

Identification of major programs:

| <u>CFDA Numbers</u> | <u>Name of Federal Program or Cluster</u> |
|---------------------|--|
| N/A | Section 108 Loan Guarantee |
| 14.218 | Community Development Block Grant – Entitlement Grant |
| 93.575 | Pass-through Governor's Office for Human Development Child Care Program |

Dollar threshold used to distinguish
 Between Type A and Type B programs: \$500,000

Auditee qualified as low-risk auditee? yes X no

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Section II - Financial Statement Findings

The current year findings and questioned costs were discussed with the Municipality's management which generally concurred with our comments and recommendations. The Municipality of Canóvanas will respond to the following findings through the issuance of a separate letter addressed to the Cognizant Agency.

06-01 DEFICIENCIES IN THE UNIFORM ACCOUNTING SYSTEM AND OTHER ACCOUNTING RECORDS

The Uniform Accounting System (UAS) and the accounting records currently used by the Municipality do not have the necessary capabilities, procedures, internal controls and records to ensure accurate financial reporting and to prepare the Municipality's basic financial statements and federal programs' reports in conformity with Accounting Principles Generally Accepted in the United States of America for State and Local Governments (GAAP). The UAS is a system promulgated by the Office of the Commissioner of Municipal Affairs of Puerto Rico (OCAM, by its Spanish acronyms), a governmental entity created by law to provide technical assistance to the municipalities of Puerto Rico in several administrative and fiscal matters.

The Municipality's UAS mostly provides for the recording of revenue collections, disbursements and other limited transactions. In addition, the accounting records are not fully integrated, and a double entry system is not generally followed. Accounting records are maintained on the cash basis and budgetary accounting bases (two accounting bases that differ significantly from GAAP) and do not comply with Statement No. 34 of the Governmental Accounting Standards Board (GASB 34), as amended.

The following specific additional conditions were noted in relation to the UAS of the Municipality:

- Accounting transactions are currently accounted for simultaneously through manual and computerized accounting systems for which no reconciliation procedures are made among them, including the accounting records currently used by federal programs which are not reconciled with the UAS. The balance sheet accounts in the UAS are not reconciled and adjusted to conform them to the Municipality's audited basic financial statements.
- The UAS does not have the capabilities of: (1) distinguish between expenditures (expenses) incurred and encumbered, (2) recording and processing all types of capital asset transactions, principally the accounting of depreciation and amortization expense, (3) recording and processing all transactions related to revenues susceptible to accrual (accounts receivable) and, (4) recording and processing transactions related to long-term debt, including bonds and notes payable, obligations under capital leases, reserves for federal cost disallowances, legal claims and judgments, compensated absences, estimated liability for municipal solid waste landfill closure and post-closure maintenance costs, etc.
- No adequate year-end closing procedures are made to account for all transactions affecting all funds.

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- No adequate segregation is made between items representing actual accounts payable and those representing outstanding encumbrances. Accordingly, material amounts of unrecorded liabilities are generally recorded at fiscal year-end.
- The management of the federal programs administered by the Municipality maintains separate accounting records for each federal program, which are not reconciled with the UAS (the official accounting system of the Municipality).
- No adequate and complete accounting records are kept for inter-fund balances and transactions.
- The audit adjustments resulting from Single Audits are not completely posted in the UAS.

The basic financial statements of the Municipality must be prepared using the financial information obtained from various municipal departments and accounting records outside of the official UAS, and from information obtained from regulators and independent third parties. In addition, the Department of Finance does not maintain accounting records and working papers supporting the balances and disclosures reported in the basic financial statements, principally those related to government-wide financial reporting.

The Department of Finance does not maintain accounting records supporting the following procedures performed as part of the preparation of the basic financial statements of the Municipality:

- The conversion of accounting records from the cash basis of accounting to the modified accrual basis of accounting used by governmental funds;
- The conversion of governmental funds from the modified accrual basis to the accrual basis of accounting used by government-wide financial statements; and
- Working papers and analyses of significant balances reported in the basic financial statements, such as capital assets, accounts receivable (municipal licenses, grants and contributions, etc.), deferred revenues, accounts payable, and long-term obligations (for which the general practice is to rely upon the notifications received from the Government Development Bank for Puerto Rico, the Puerto Rico Treasury Department, the Federal Government and the Municipal Revenue Collection Center for the balance of its outstanding debt and the withholding for its debt service).

CRITERIA:

Article 8.010(b) of Law No. 81 of August 30, 1991, known as the *Autonomous Municipalities Act of Puerto Rico* (Law No. 81), states that the Municipality must maintain its fund accounting in accordance with Accounting Principles Generally Accepted in the United States of America (GAAP), as promulgated by the Governmental Accounting Standards Board (GASB), the National Committee on Governmental Accounting (NCGA) and the Governmental Accounting, Auditing and Financial Reporting book (commonly known as Blue Book).

In addition, Article 8.010(c) of Law No. 81 states that uniform accounting system used by the Municipality must: (1) produce reliable reports and financial statements, (2) provide complete information about the results of operations of the Municipality, and (3) include the necessary internal controls to account all funds, capital assets and other assets of the Municipality.

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Furthermore, Section 5 of the *Revised Regulation on Basic Standards for the Municipalities of Puerto Rico*, which were created pursuant to Article 19.011 of Law No. 81 and approved by the Office of the Commissioner of Municipal Affairs, state that the accounting system of the Municipality should include:

- Final entry books that allow for the preparation of month-end summaries of transactions for posting in the original entry records and for the gathering of information needed for the preparation of basic financial statements and other reports;
- Fiscal procedures for the system's operations, establishing proper internal controls and the prevention of irregularities. These procedures should provide for the timely and accurate performance of operations. It should include the necessary records, files, reconciliations, adjustments, closing entries, reports, and all other necessary documentation to support the basic financial statements.

Due to the conditions referred to above, the preparation of the Municipality's basic financial statements as of and for the fiscal year ended June 30, 2006 was more difficult and less efficient than would have been in ordinary circumstances. A significant amount of adjusting entries had to be made to the financial data and reports processed through the UAS in order to properly account for unrecorded transactions and to correct transactions recorded in the wrong accounting period. Since the accounts and other accounting records of the UAS are not designed to provide all the information necessary to prepare the Municipality's basic financial statements, the Municipality had to obtain and process financial data from several sources outside the UAS. These conditions represent material weaknesses in the Municipality's internal controls over financial reporting.

The continued failure to have an adequate accounting system does not allow the Municipality to have timely and accurate financial information for its decision making process. In addition, financial reports prepared may have errors or omissions that will affect future financial decisions. Another effect is the use of inaccurate financial information as a base for the preparation of annual budgets, which, therefore, may result in budgetary compliance problems.

RECOMMENDATION:

We recommend the Municipality to explore different alternatives for the implementation of a new accounting system in compliance with all applicable federal and local laws and regulations. This process should include only accounting systems that will enable the Municipality to prepare its basic financial statements in a timely manner and in conformity with GAAP. The systems to be evaluated must provide the necessary financial information that will serve as the basis for the effective control of revenues, disbursements, assets and liabilities, and the reporting of such items in the Municipality's financial statements, including:

- The implementation of a double entry accounting system, the integration of all subsidiary ledgers and the reconciliation with the records maintained for federal funds;
- The preparation of periodic financial reports to be submitted to the Director of finance, the Mayor, the Municipal Legislature and the federal grantors; and

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- Adequate training to all accounting personnel to improve the understanding of the system and to promote operational efficiency

The Department of Finance must establish and document new accounting policies and procedures addressed to correct the non-compliance situations referred to above. Accounting policies and procedures shall be promulgated by an appropriate level of management to emphasize their importance and authority. The documentation of such accounting policies and procedures shall be updated periodically according to a predetermined schedule.

06-2 CASH AND BANK ACCOUNTS

The Municipality has not established sufficient controls in the handling of bank accounts to prevent errors and irregularities from being timely detected. The following control deficiencies were noted during our examination:

- a) The cash balance shown by the Municipality's Treasury Department for the Debt Service Fund as of June 30, 2006, did not agree with the notification of the Account Activity of the Municipal Revenues Collection Center, known by its Spanish acronym as CRIM. This is due to transactions for the fiscal year which were not recorded for in the Municipality's books. Although such information was received late from the CRIM, the Municipality had not closed the books at that date and such transactions could have been properly recorded.

RECOMMENDATION:

We recommend that transactions affecting funds held by the CRIM for the Municipality's Debt Service Fund should be recorded on a timely basis and balances reconciled periodically, especially at year end.

- b) Reconciling items or differences have been outstanding for more than one year without adequate explanation. The bank reconciliations are the following:
 - Cuenta corriente
 - Cash Concentration
 - Cuenta Nómina
 - Aportación Child Care

RECOMMENDATION:

Monthly bank reconciliations are a strong internal control feature over cash and could indicate any potential misapplications of cash. We recommend the Municipality identify and resolve reconciling items each month in order to provide a more accurate accounting of cash accounts, enhance the internal controls over the cash function, and improve cash management.

06-3 MUNICIPAL LICENSE TAX

We selected 40 municipal license taxpayers' files for examination amounting to \$1,452,127.

The following deficiencies were noted during our test:

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- In 4 (10%) municipal license taxpayers files examined amounting to \$358,143, the municipal license issued were not present in file.
- In 31 (78%) municipal license tax payer files amounting to \$1,221,675, the "Modelo #5 - Registro de Patente de Industria y Comercio" were not present on file.
- 2 (5%) the municipal license tax payer files amounting to \$189, the income tax return were not present on file.

RECOMMENDATION:

According to Sec. 651i (a) (F) (i) Law No. 113 of July 10, 1974 as amended, for a volume of business less than \$1,000,000 the taxpayer must include a copy of the income section of the income tax return submitted to Puerto Rico Treasury Department. This document must be accompanied by a certification indicating that it is an exact copy of the documents submitted to the Treasury Department of the income tax return. All tax declarations without this certification will be considered not filed by the taxpayer.

The Municipality should improve the existing procedures related to the municipal license taxpayer files, to ascertain it completeness and accuracy. Also, the Municipality should implement a checklist to be used for each taxpayer to assure completeness of the required documentation.

06-4 DISBURSEMENT TEST

As part of our test of cash disbursements during the year (amounting to approximately \$ 31 million), we selected 40 disbursement vouchers amounting to \$699,485, representing 2% of total disbursements. The following deficiencies were noted during our examination:

- During the fiscal year 2005-2006 the Municipality did not prepare the "Modelo 26 - Registro de Ordenes y Contratos - Fondos Especiales". As a result in 12 (30%) disbursement vouchers amounting to \$275,115, pertaining to special funds could not be traced to such report.
- Also, during the fiscal year 2005-2006 the Municipality did not prepare the "Modelo 5 - Libro de Caja". As a result in 40 (100%) disbursement vouchers amounting to \$699,485, were not posted to such report.
- In 2 (5%) disbursement vouchers amounting to \$71,428, the Municipality did not followed the required purchasing procedures.
- In 3 (7%) disbursement vouchers amounting to \$59,300, the invoices were not present on disbursement vouchers.
- One (5%) disbursement voucher amounting to \$9,033 was not available for examination.

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According to the Revised Regulation on Basic Standards for the Municipalities of Puerto Rico, the pre-auditing unit or person in charge of pre-auditing the documents shall keep a record of the authorized signatures of the Municipality. He shall check against such record to ascertain that the officers certifying the documents are so authorized. He shall check the documents correctness in all of its parts and that the transactions in order to pursuant the correct legislation, ordinances, resolutions, contracts and regulations. Once everything is found to be in order, the document shall be certified as preaudited and shall be sent for the approval of the Finance Director. In addition, of the aforementioned regulation, the vouchers, all canceled checks and any other document, that justifies a payment, shall be filed by the Finance Director to be audited by the Puerto Rico Comptroller's Office or any other agency as required by law.

RECOMMENDATION:

The Municipality should enforce strict compliance with the procedures prescribed by the Revised Regulation on Basic Standards for the Municipalities of Puerto Rico during the process of acquisition of materials and supplies, equipment, and construction and service contracts.

06-5 PERSONNEL FILES AND RELATED PAYROLL PROCEDURES

During our audit, we tested a sample of 40 employee files and noted that several files lacked documentation supporting the employee's salary, status or eligibility. The following exceptions were noted during our examination:

| | | |
|--|----------|-----|
| Health examination | 20 files | 50% |
| Birth Certificate | 2 files | 5% |
| Employee evaluations | 12 files | 30% |
| Eligibility verification form (Form I-9) | 6 files | 15% |
| Job Description OCAP-16 | 10 files | 25% |
| Social Security card | 2 files | 5% |
| Good Behavior certificate | 5 files | 12% |
| Eligibility Register | 19 files | 47% |
| Authorization for deduction | 1 file | 2% |
| PR Retirement System Documents | 2 files | 5% |

RECOMMENDATION:

The Personnel Department should review each employee file and ascertain their completeness. Management could design a standard checklist where the file reviewer could determine if documents are missing from each file. Signed exemptions certificates and authorizations for non -statutory withholdings should always support the amounts withheld from employees.

06-6 CASH RECEIPT TEST

As part of our test of cash receipts during the year (amounting to approximately \$25 million), we selected 40 receipts amounting to \$895,719, representing 4% of the total receipts. The following deficiencies were noted during our examination:

The following reports were not prepared nor maintained during the 2005-2006 fiscal year:

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- "Modelo 3 - Informe diario de Clasificación y Fondos Municipales"
 - "Modelo 28 - Informe Mensual"
- One (3%) cash receipt form selected for examination did not include the correct accounting distribution.
 - Two (5%) cash receipts form selected for examination did not include the account to be charged.
 - Eight (20%) cash receipts forms selected for examination amounting to \$459,876, were not posted in the General Ledger.

According to Law 81, the books, documents and funds in the possession of the collectors must remain available for examination by Officers from the Office of the Comptroller, the Treasury Department, the Administration or any other duly authorized agency.

RECOMMENDATION:

The Municipality should enforce strict compliance with the procedures prescribed by the Revised Regulation on Basic Standards for the Municipalities of Puerto Rico during the revenues and cash receipts cycle.

06-7 BIDDING PROCEDURES

As part of our procedures tests, we selected 8 auction files representing 80% of the bids performed during the fiscal year. The following summarizes the exceptions noted:

- One auction file the lowest bidder was not selected without proper explanation.
- Two auction announcements were made with less than 10 days before the bid date.
- In one auction file the minutes of the bid procedure was not present on file.

RECOMMENDATION:

We recommended to the Municipality to improve the existing procedures in order to comply with prescribed procedures as established by the Revised Regulations on Basic Standards of the Municipalities of Puerto Rico.

06-8 INACTIVE AND UNNECESSARY FUNDS AND INACTIVE BANK ACCOUNTS

The Municipality is maintaining an excessive number of funds and bank accounts that have been inactive for a long period. The accounting records include over 138 different funds which amounted to \$2,105,565, which have been inactive or had insignificant movement or operations during the year under audit.

This situation results from the need to analyze and close inactive funds and basic accounts when the fund's objective has been achieved or are no longer of significance. The internal control structure should provide for the accurate maintenance of the books, records, funds and accounts necessary to carry out the Municipality's operations.

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CRITERIA:

Article 8.007(b) of the Law No. 81 of August 30, 1991, known as the *Autonomous Municipalities Act of Puerto Rico* (Law No. 81), states that funds without specific fiscal years should be closed when the fund's objectives have been completed.

NCGA Statement No. 1, paragraph 4, states that "governmental units should establish and maintain those funds required by law and sound financial administration. Only the minimum number of funds consistent with legal and operating requirements should be established since unnecessary funds result in inflexibility, undue complexity, and inefficient financial administration".

In addition, the recommended practice on *"Improving the Effectiveness of Fund Accounting"* (2004), issued by the Government Finance Officers Association of the United States and Canada (GFOA), states that it is important in this regard to distinguish accounting from financial reporting. Whereas an accounting system must collect all of the data needed to ensure and demonstrate legal compliance, financial reporting is concerned with only those aspects of compliance that are of importance to users of general purpose external financial reports.

This situation occurred because the Municipality has not analyzed and closed inactive funds and bank accounts when the fund's objectives have been met or are no longer relevant. The continued maintenance of these funds and accounts exposes the Municipality to the unauthorized use of funds from inactive accounts for activities not intended to be financed with these funds. The aforementioned conditions represent material weaknesses in the Municipality's internal controls over financial reporting.

RECOMMENDATION:

The Municipality should close all unnecessary and inactive funds or accounts. Budgetary balances or deficits remaining in those funds should be investigated and properly closed or established by law. The Municipality should determine whether the intended objectives of these funds were met. For all funds that have complied with the requirements, the Municipality should close them. Remaining balances in those funds should be disposed of in accordance with local and federal laws and regulations.

06-9 DEPOSITING OF CASH RECEIPTS IN BANK ACCOUNTS

During our test work on cash receipts, we came across several instances in which the daily remittances collected by the Municipality had been deposited into an incorrect bank account. This is the result of poor verification procedures at time of preparing the daily deposit or using the wrong bank slip. The following summarizes the deposits made by error during the fiscal year 2005-2006:

| FUNDS PERTAINING TO | DEPOSITED IN | DATE | AMOUNT |
|----------------------------|----------------------------|------------------|---------------|
| Cash Concentration Account | Joint Resolutions Account | January 12, 2006 | \$140,738.00 |
| Cash Concentration Account | Aportaciones Child Care | April 11, 2006 | 13,052.63 |
| Cash Concentration Account | Aportaciones Child Care | April 11, 2006 | 25.00 |
| Cash Concentration Account | Aportaciones Child Care | March 29, 2006 | 63.50 |
| Cash Concentration Account | Aportaciones Child Care | January 18, 2006 | 50.00 |
| Cash Concentration Account | Aportaciones Child Care | March 13, 2006 | 1,215.15 |
| Joint Resolutions Account | Cash Concentration Account | April 7, 2006 | 4,196.23 |

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| | | | |
|-------------------------|----------------------------|-------------------|--------------|
| Aportaciones Child Care | Cash Concentration Account | September 7, 2005 | 164.23 |
| Aportaciones Child Care | Cash Concentration Account | March 6, 2006 | 181.78 |
| Child Care Account | Aportaciones Child Care | February 3, 2006 | 159,587.00 |
| Terminales Publicos | Cash Concentration Account | July 1, 2005 | 870.52 |
| Section 8 Program | HOPWA | June 20, 2005 | 3,398.00 |
| Section 8 Program | HOPWA | October 14, 2005 | 3,037.00 |
| Total | | | \$326,579.04 |

Many of these deposits have not been detected until the Accounting Department prepare and reconciled the monthly bank reconciliations and proposed the required adjustments or actions to correct the account balances.

RECOMMENDATION:

We recommend that the Municipality develop procedures to ensure that all bank deposits are prepared on a daily basis and the completed deposits are reviewed by a person independent of the deposit preparation process.

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Section III - Federal Award Findings and Questioned Costs

| <u>Program</u> | <u>Findings/Noncompliance Recommendations</u> | <u>Questioned Cost</u> |
|--|--|------------------------|
| All Federal Programs | <p>06-10 FEDERAL FINANCIAL REPORTS</p> <p>The accounting records maintained by the Federal Programs Office are not reconciled with the accounting records maintained by the Municipality's central accounting department records. The Municipality has not established procedures for the reconciliation of the transactions recorded in the Program's accounting records with those recorded in the Municipality's central accounting department records. As a result, this condition may lead to inaccurate reporting of programs supported activities.</p> <p>OMB Circular A-102, 20 (b) (2) requires recipient of federal funds to have a financial management system that provides for the maintenance of accurate, current and complete records of the financial results of federally assisted activities in accordance with the financial reporting requirements of the Federal Program. The Municipality should prepare federal financial reports based on the Program's underlying accounting records.</p> | NONE |
| Section 8-Voucher CFDA No. 14.156 RQ-46-V075-002-004 | <p>06-11 FEDERAL CASH MANAGEMENT SYSTEM</p> <p>Statement of Condition:</p> <p>The Municipality has not established effective cash management procedures. The program had an average cash balance of \$85,707, during the fiscal year. There were months which reported balances as high as \$101,138, at the end of the month.</p> <p>Criteria:</p> <p>Federal regulations require that Grantee shall conform to the standards applicable to advances from Federal agencies. Amounts requested should be limited to the Program's immediate cash needs.</p> | NONE |

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| <u>Program</u> | <u>Findings/Noncompliance Recommendations</u> | <u>Questioned Cost</u> |
|--|---|------------------------|
| SBGP CFDA No. 14.228 All Program Years | Recommendation: In accordance with Federal regulations, the Municipality should estimate drawdowns of Federal funds as closely and possible to the actual disbursements. | |
| | 06-12 FEDERAL CASH MANAGEMENT SYSTEM | |
| | Statement of Condition: The Municipality has not established effective cash management procedures. The Program had an average cash balance of approximately \$7,144, during the fiscal year. | NONE |
| | Criteria: Federal Regulation required that grantees shall conform to the standards applicable to advances from Federal Agencies. Amounts requested should be limited to the Program's immediate cash needs. | |
| | Recommendation: In accordance with Federal Regulations, the Municipality should estimate drawdown of Federal funds as closely as possible to the actual disbursements. | |
| UMTA CFDA NO. 20.500 PR 90-X071 | 06-13 FEDERAL CASH MANAGEMENT SYSTEM | |
| | Statement of Condition: The Municipality has not established effective cash management procedures. The program has an average cash balance of \$9,015, during the fiscal year. There were months which reported balances as high as \$13,568, at the end of the month. | NONE |
| | Criteria: Federal regulations require that Grantee shall conform to the standards applicable to advances from Federal agencies. Amounts requested should be limited to the Programs immediate cash needs. | |

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| <u>Program</u> | <u>Findings/Noncompliance Recommendations</u> | <u>Questioned Cost</u> |
|-------------------------------|--|------------------------|
| Child Care CFDA NO. 93.575 | <p>Recommendation:</p> <p>In accordance with Federal regulations, the Municipality should estimate drawdowns of Federal funds as closely as possible to the actual disbursements.</p> <p>06-14 FINANCIAL REPORTING</p> <p>Statement of Condition:</p> <p>During our tests of the quarterly financial reports submitted to Administración para el Cuidado y Desarrollo Integral de la Niñez, we could not examine the Quarterly Disbursement Report pertaining to the third quarter and the Annual Report since they were not available for examination.</p> <p>Criteria:</p> <p>Federal regulations require that the financial management system must meet some requirements, including the financial reporting. It states that accurate, current and complete disclosure of the financial results of the financially assisted activities must be made in accordance with the financial reporting requirements of the grant or subgrant.</p> <p>Recommendation:</p> <p>The Municipality should prepare financial reports based on the Program's underlying accounting records. Any difference should be investigated and reconciled, accordingly.</p> | NONE |
| Child Care CFDA NO. 93.575 | <p>06-15 FINANCIAL REPORTING</p> <p>Statement of Condition:</p> <p>Our review of the quarterly financial reports submitted to Administración para el Cuidado y Desarrollo Integral de la Niñez, disclosed that they were submitted after the required submission date, as detailed below.</p> | NONE |

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| <u>Program</u> | <u>Findings/Noncompliance Recommendations</u> | | | <u>Questioned Cost</u> |
|----------------|---|------------------|-----------------------|------------------------|
| | <u>Quarter Ended</u> | <u>Due Date</u> | <u>Date Submitted</u> | <u>Past Due Days</u> |
| | September 30, 2005 | October 30, 2005 | Dec. 13, 2005 | 45 days |
| | December 31, 2005 | January 30, 2006 | April 27, 2006 | 88 days |
| | June 30, 2006 | July 30, 2006 | Aug. 4, 2006 | 6 days |

Criteria:

According to federal regulations quarterly reports, Forms CC-004, CC-003 and CC-005 among others must be submitted at least 30 days after the close of each quarter.

Recommendation:

The Municipality should improve existing procedures to ensure the timely submission of the Quarterly Reports, in order to comply with Federal regulation. Also, the Municipality should consider implementing a reporting calendar to maintain all personnel aware of the reporting deadlines of each federal financial report. This will provide an additional tool to help the Municipality in complying with the federal regulation.

Child Care
CFDA NO. 93.575

06-16 FINANCIAL REPORTING

Statement of Condition:

Our review of the quarterly financial reports submitted to Administración para el Cuidado y Desarrollo Integral de la Niñez, disclosed that the information presented in the financial reports did not agree with the information recorded in the Program General Ledger, as detailed below.

NONE

| <u>Quarter Ended</u> | <u>Account Name</u> | <u>Amount per Report</u> | <u>Amount per G/L</u> |
|----------------------|-----------------------|--------------------------|-----------------------|
| September 30, 2005 | Equipment rent | \$ 3,572 | \$ 2,084 |
| | Professional services | 504,268 | 506,183 |
| | Building rent | 12,000 | 7,200 |
| June 30, 2006 | Adm.Fringe benefits | \$ 451 | \$ 564 |
| | Equipment rent | 886 | - |
| | Professional services | 100,992 | 91,486 |
| | Building rent | 6,000 | 3,000 |
| | Quality Fringes | 5,135 | 4,969 |

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| | | |
|----------------|---|------------------------|
| <u>Program</u> | <u>Findings/Noncompliance Recommendations</u> | <u>Questioned Cost</u> |
|----------------|---|------------------------|

Criteria:

Federal regulations require that the financial management system must meet some requirements, including the financial reporting. It states that accurate, current and complete disclosure of the financial results of the financially assisted activities must be made in accordance with the financial reporting requirements of the grant or sub grant.

Recommendation:

The Municipality should prepare financial reports based on the Program's underlying accounting records. Any difference should be investigated and reconciled, accordingly.

Child Care
CFDA NO. 93.575

06-17 FEDERAL MANAGEMENT SYSTEM

Statement of Condition:

The Municipality has not established effective cash management procedures. The program has an average cash balance of \$125,295 during the fiscal year. There were months which reported balances as high as \$468,101, at the end of the month.

NONE

Criteria:

Federal regulations require that Grantee shall conform to the standards applicable to advances from Federal agencies. Amounts requested should be limited to the Programs immediate cash needs.

Recommendation:

In accordance with Federal regulations, the Municipality should estimate drawdowns of Federal funds as closely as possible to the actual disbursements.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Schedule of Finding and Questioned Costs
June 30, 2006

| <u>Program</u> | <u>Findings/Noncompliance Recommendations</u> | <u>Questioned Cost</u> |
|--|---|------------------------|
| CDBG B-02-MC-72-0018 CFDA No. 14.218 | 06-18 FEDERAL CASH MANAGEMENT SYSTEM | |

Statement of Condition:

Criteria:

Federal regulations require that Grantee shall conform to the standards applicable to advances from Federal agencies. Amounts requested should be limited to the Programs immediate cash needs. When grant awards are advanced to the Community Development Block Grant Program, the Municipality must follow procedures to minimize the time elapse between the receipt and the disbursement of such funds. When advances are made by letter if credit or electronic transfer of funds, the Municipality must make drawdowns as close as possible to the time of making disbursements. Disbursement of funds received should be made within three days of the date of deposit of funds from grant advances greater than \$5,000. 31 CFR 205.6 established that the zero balance accounting is a method of transferring federal funds to the Municipality based on the actual amount of fund that ate paid out by the Municipality. The funding technique must be auditable for internal control purposes. Auditable means the sources of data and information for a calculation can be replicated and proven to comply with all pertinent standards.

Recommendation:

In accordance with Federal regulations, the Municipality should estimate drawdowns of Federal funds as closely as possible to the actual disbursements.

CDBG 2003
CFDA No. 14.218
B-99-MC-72-0018

06-19 INADEQUATE DOCUMENTATION OF PARTICIPANT FILES

Statement of Condition:

As part of our test to determine whether the grantee assure that the rehabilitation work is properly completed, we selected a sample of 40 participants. The following documents were not available for examination:

NONE

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
 Schedule of Finding and Questioned Costs
 June 30, 2006

| <u>Program</u> | <u>Findings/Noncompliance Recommendations</u> | | <u>Questioned Cost</u> |
|----------------|--|----------|------------------------|
| | a. Property title deed | 12 Files | 30% |
| | b. Final inspection | 6 Files | 15% |
| | d. Income evidence | 1 File | 3% |
| | e. Income evidence does not agree with participant report | 1 File | 3% |

Criteria:

According to 24 CFR, 570.506 the grantee must assure that the work is properly completed. For each residential rehabilitation activity the following records are needed:

- a) Re-habilitation contract describing the deficiencies in each structure to be corrected.
- b) An inspection of the rehabilitation work upon completion to assure that it was carried out in accordance with contract specifications.

Recommendation:

The Municipality must inspect the rehabilitation work upon completion to assure that it is carried out in accordance with the contract specifications.

Section 108
 B-01-MC-72-0018

06-20 DAVIS-BACON ACT

Statement of Condition:

As part of our audit tests we selected 1 weekly payroll from the following construction project:

- Construcción de Edificio Multiuso y Estacionamiento

Then following exceptions were noted during our examination:

NONE

- (a) The certified payrolls selected for examination did not include the required employees' information.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Schedule of Finding and Questioned Costs
June 30, 2006

| | | |
|----------------|---|------------------------|
| <u>Program</u> | <u>Findings/Noncompliance Recommendations</u> | <u>Questioned Cost</u> |
|----------------|---|------------------------|

- (b) Construction contract did not contain the clause related to the Davis-Bacon Act.
- (c) No employees' interviews were documented and present on file.

Criteria:

According to HUD Handbook:

Contractor weekly payrolls and other basic records should be reviewed during routine compliance enforcement activity on every construction project. Submitted payrolls shall be examined to assure compliance with the labor standards. Also, a preconstruction conference must be held to explain labor standards.

Recommendation:

The Municipality should establish procedures to ascertain that all documents submitted by the contractor are reviewed and approved on a timely basis to ensure compliance with labor standards.

CDBG
2002 and 2003
CFDA 14.218

06-21 DAVIS-BACON ACT

Statement of Condition:

As part of our audit tests we selected 1 weekly payroll from the following construction projects:

- Mejoras a la Cancha de Baloncesto, Urb. Brisas de Loiza

Then following exceptions were noted during our examination:

NONE

- (a) The certified payrolls selected for examination did not include the required employees' information.
- (b) Certified payroll for period in which employee interviews were made was not present on file.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Schedule of Finding and Questioned Costs
June 30, 2006

| | | |
|----------------|---|------------------------|
| <u>Program</u> | <u>Findings/Noncompliance Recommendations</u> | <u>Questioned Cost</u> |
|----------------|---|------------------------|

Criteria:

According to HUD Handbook:

Contractor weekly payrolls and other basic records should be reviewed during routine compliance enforcement activity on every construction project. Submitted payrolls shall be examined to assure compliance with the labor standards. Also, a preconstruction conference must be held to explain labor standards.

Recommendation:

The Municipality should establish procedures to ascertain that all documents submitted by the contractor are reviewed and approved on a timely basis to ensure compliance with labor standards.

CDBG 2001
CFDA No.14.218

06-22 EARMARKING REQUIREMENT

Statement of Condition:

The Community Development Block Grant 2001 does not comply with the earmarking requirements established by the federal regulations. At June 30, 2006 the Program had expended \$414,013, (23%) in activities that qualifies as planning and administration, exceeding the 20% limitation and the approved amount in program grant agreement amounting to \$320,400.

NONE

Criteria:

According to 24 CFR Section 570.200, not more than 20 percent of the total grant, plus 20 percent of program income received during a program year may be obligated during that year for activities that qualify as planning and administration.

Recommendation:

The Municipality must ascertain that employees working with federal financial assisted programs be oriented and trained with the earmarking provisions (24 CFR 570.200). Also, we recommend that the Municipality

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
 Schedule of Finding and Questioned Costs
 June 30, 2006

| <u>Program</u> | <u>Findings/Noncompliance Recommendations</u> | <u>Questioned Cost</u> |
|--|--|------------------------|
| Pass-through the Puerto Rico Elderly Commission Food Distribution CFDA No.10.558 | <p>Criteria:</p> <p>Federal regulations require that Grantee shall conform to the standards applicable to advances from Federal agencies. Amounts requested should be limited to the Programs immediate cash needs.</p> <p>Recommendation:</p> <p>In accordance with Federal regulations, the Municipality should estimate drawdowns of Federal funds as closely as possible to the actual disbursements.</p> <p>06-25 FEDERAL CASH MANAGEMENT SYSTEM Statement of Condition:</p> <p>The Municipality has not established effective cash management procedures. The program had an average cash balance of \$79,709, during the fiscal year. There were months which reported balances as high as \$133,620, at the end of each month.</p> | NONE |
| Passed through the Puerto Rico Elderly Commission | <p>Criteria:</p> <p>Federal regulations require that Grantee shall conform to the standards applicable to advances from Federal agencies. Amounts requested should be limited to the Programs immediate cash needs.</p> <p>Recommendation:</p> <p>In accordance with Federal regulations, the Municipality should estimate drawdowns of Federal funds as closely as possible to the actual disbursements.</p> <p>06-26 FEDERAL CASH MANAGEMENT SYSTEM Statement of Condition:</p> <p>The Municipality has not established effective cash management procedures. The program has an average cash balance of \$20,223, during the fiscal year.</p> | NONE |

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Schedule of Finding and Questioned Costs
June 30, 2006

| <u>Program</u> | <u>Findings/Noncompliance Recommendations</u> | <u>Questioned Cost</u> |
|----------------------------|--|------------------------|
| | <p>Criteria:</p> <p>Federal regulations require that Grantee shall conform to the standards applicable to advances from Federal agencies. Amounts requested should be limited to the Programs immediate cash needs.</p> <p>Recommendation:</p> <p>In accordance with Federal regulations, the Municipality should estimate drawdowns of Federal funds as closely as possible to the actual disbursements.</p> | |
| HOPWA CFDA NO. 14.241 | <p>06-27 FEDERAL CASH MANAGEMENT SYSTEM</p> <p>Statement of Condition:</p> <p>The Municipality has not established effective cash management procedures. The program has an average cash balance of \$10,666 during the fiscal year. There were months which reported balances as high as \$14,094, at the end of the month.</p> <p>Federal regulations require that Grantee shall conform to the standards applicable to advances from Federal agencies. Amounts requested should be limited to the Programs immediate cash needs.</p> <p>Recommendation:</p> <p>In accordance with Federal regulations, the Municipality should estimate drawdowns of Federal funds as closely as possible to the actual disbursements.</p> | NONE |
| FEMA 155 CFDA No.83.544 | <p>06-28 FEDERAL CASH MANAGEMENT SYSTEM</p> <p>Statement of Condition:</p> <p>The Municipality has not established effective cash management procedures. The program had an average cash balance of \$75,376, during the fiscal year. There were months which reported balances as high as \$90,405, at the end of each month.</p> | NONE |

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Schedule of Finding and Questioned Costs
June 30, 2006

| | | |
|----------------|---|------------------------|
| <u>Program</u> | <u>Findings/Noncompliance Recommendations</u> | <u>Questioned Cost</u> |
|----------------|---|------------------------|

Criteria:

Federal regulations require that Grantee shall conform to the standards applicable to advances from Federal agencies. Amounts requested should be limited to the Programs immediate cash needs.

Recommendation:

In accordance with Federal regulations, the Municipality should estimate drawdowns of Federal funds as closely as possible to the actual disbursements.

All Federal Programs

06-29 EQUIPMENT AND REAL PROPERTY MANAGEMENT

Statement of Condition:

The Municipality has not complied with the property management requirements. There were no physical inventories performed during the fiscal year ended June 30, 2006.

The Federal Programs has subsidiary ledger of equipment acquired with federal funds, however, such subsidiary ledger does not comply with federal requirements because it does not: (1) have information needed to calculate the federal share of the cost of the equipment, (2) have information about the identification number of the asset, such as the manufacturer's serial numbers, (3) identify the grant under which the program acquired the equipment, (4) have information about the location, use and condition of the equipment and the date the information was obtained, and (5) have all pertinent information on the ultimate transfer, replacement, or disposal of the equipment (6) have information about acquisition date and unit acquisition cost.

Furthermore, there is no evidence that the total amount of capital expenditures and the composition of capital assets incurred by Federal Programs have been reconciled with the general ledger or other control account to enhance the controls to prevent unauthorized disposition of assets.

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Schedule of Finding and Questioned Costs
June 30, 2006

| <u>Program</u> | <u>Findings/Noncompliance Recommendations</u> | <u>Questioned Cost</u> |
|----------------|---|------------------------|
|----------------|---|------------------------|

Criteria:

29 CFR 97.32 (d) (2) established that the Municipality should take the physical inventory and reconcile the results with the property records. In addition, section (d) (3) establishes that a control system must be developed to ensure adequate safeguards to prevent loss, damage, or theft of the property.

Federal regulations also require that, every two years, at a minimum, a physical inventory shall be conducted and the results shall be reconciled with property records to verify the existence, current utilization, and continued need for the equipment. Any discrepancies between quantities determined by the physical inspection with those shown in the accounting records shall be investigated to determine the causes of the differences. Property records shall be accurate. Property records shall include the following for each item:

- A description of the equipment including manufacturer's serial numbers.
- Identification number, as the manufacturer's serial numbers.
- Identification of the grant under which the recipient acquired the equipment.
- The information needed to calculate the federal share of the cost of the equipment.
- Acquisition date and unit acquisition cost.
- Location, use and condition of the equipment and the date the information was obtained.
- All pertinent information on the ultimate transfer, replacement or disposal of the equipment.

Recommendation:

A physical inventory of the Federal Programs capital assets should be taken as soon as possible. Physical inventory amounts should be reconciled with the property recorded on the subsidiary ledgers. This information should be reconciled with the monthly disbursements made against the budgetary accounts used for property acquisitions. Dispositions must also be

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
Schedule of Finding and Questioned Costs
June 30, 2006

| <u>Program</u> | <u>Findings/Noncompliance Recommendations</u> | <u>Questioned Cost</u> |
|----------------|--|------------------------|
| | made only upon approval of the Municipal Property Administrator and the Finance. | |
| | Total Questioned Costs | <u>\$ -</u> |



Oficina del Alcalde
José M. Rodríguez Estrada
Vice-Alcalde

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Gobierno Municipal
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November 10, 2006

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Certified Public Accountants and
Business Consultants
P.O. Box 191503
San Juan, Puerto Rico 00919-1503

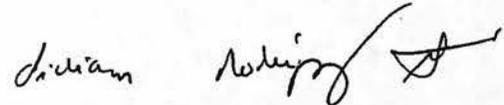
Dear Auditors:

We have received the Schedule of Findings and Questioned Costs, included in the Single Audit Report of the Municipality of Canóvanas for the year ended June 30, 2006.

Although we have already discussed the above mentioned findings, (Financial Statements and Federal Awards Findings) we are in the process of gathering all the relevant information and preparing the related responses. In order to comply with OMB Circular A-133, after the completing this task we are going to issue our corrective actions taken on all prior audit findings directly to the grantors and required government agencies.

Cordially,


José R. Soto Rivera
Mayor


Lilliam Rodríguez García
Finance Director


Annette Ortiz Flores
Federal Programs Director

¡Trabajando para nuestra gente, de hoy y del futuro!

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
 Summary schedule of prior years audit findings
 Fiscal Year 2004-2005
 June 30, 2006

The following schedule contains the finding number and title of each of the findings included in the Report on Compliance and Internal Control Based on the Audit of the General Purpose Financial Statements for Performed in Accordance with Government Auditing Standards for the Fiscal Year ended June 30, 2005. Under the heading Corrective Action Taken there will be the following:

- FR - Fully resolved (indicating the corrective action plan was fully implemented).
- PR - Partially resolved (indicating the corrective action plan was partially implemented and the finding repeated in fiscal year 2005-2006).
- NR - Not resolved yet. Finding repeated in fiscal year 2005-2006.

| <u>Finding Number</u> | <u>Title</u> | <u>Corrective Action Taken</u> |
|-----------------------|---|--------------------------------|
| 05-1 | Accounting System | NR |
| 05-2 | Cash and Bank accounts | NR |
| 05-3 | Long-term debt | NR |
| 05-4 | Interfund transactions | NR |
| 05-5 | Accounts payable and encumbrances | NR |
| 05-6 | Cash management | NR |
| 05-7 | Municipal license tax | NR |
| 05-8 | Disbursement test | NR |
| 05-9 | Personnel files and related payroll procedures | NR |
| 05-10 | Cash receipts test | NR |
| 05-11 | Inactive and unnecessary funds and inactive bank accounts | NR |
| 05-12 | Interest and overdraft charges incurred | NR |

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
 Summary schedule of prior years audit findings
 Fiscal Year 2004-2005
 June 30, 2006

The following schedule contains the finding number and title of each of the findings included in the Report on Compliance with Requirements Applicable to Each Major Program and Internal Control over Compliance in accordance with OMB Circular A-133 for the Fiscal Year ended June 30, 2005. Under the heading Corrective Action Taken there will be the following:

- FR - Fully resolved (indicating the corrective action plan was fully implemented).
- PR - Partially resolved (indicating the corrective action plan was partially implemented and the finding repeated in fiscal year 2005-2006).
- NR - Not resolved yet. Finding repeated in fiscal year 2005-2006.

| <u>Finding Number</u> | <u>Title</u> | <u>Corrective Action Taken</u> |
|-----------------------|--|--------------------------------|
| 05-13 | Federal Cash Management System | NR |
| 05-14 | Federal Cash Management System | NR |
| 05-15 | Federal Cash Management System | NR |
| 05-16 | Financial Reporting | NR |
| 05-17 | Financial Reporting | NR |
| 05-18 | Federal Management System | NR |
| 05-19 | Federal Cash Management System | NR |
| 05-20 | Inadequate Documentation of Participants Files | NR |
| 05-21 | Davis-Bacon Act | FR |
| 05-22 | Davis-Bacon Act | NR |
| 05-23 | Federal Cash Management System | NR |
| 05-24 | Federal Cash Management System | NR |
| 05-25 | Federal Cash Management System | NR |

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
 Summary schedule of prior years audit findings
 Fiscal Year 2003-2004
 June 30, 2006

The following schedule contains the finding number and title of each of the findings included in the Report on Compliance and Internal Control Based on the Audit of the General Purpose Financial Statements for Performed in Accordance with Government Auditing Standards for the Fiscal Year ended June 30, 2004. Under the heading Corrective Action Taken there will be the following:

- FR - Fully resolved (indicating the corrective action plan was fully implemented).
- PR - Partially resolved (indicating the corrective action plan was partially implemented and the finding repeated in fiscal year 2005-2006).
- NR - Not resolved yet. Finding repeated in fiscal year 2005-2006.

| <u>Finding Number</u> | <u>Title</u> | <u>Corrective Action Taken</u> |
|-----------------------|---|--------------------------------|
| 04-1 | Accounting System | NR |
| 04-2 | Cash and Bank accounts | NR |
| 04-3 | Long-term debt | NR |
| 04-4 | Bidding Procedures | NR |
| 04-5 | Interfund transactions | NR |
| 04-6 | Accounts payable and encumbrances | NR |
| 04-7 | Cash management | NR |
| 04-8 | Municipal license tax | NR |
| 04-9 | Disbursement test | NR |
| 04-10 | Personnel files and related payroll procedures | NR |
| 04-11 | Cash receipts test | NR |
| 04-12 | Inactive and unnecessary funds and inactive bank accounts | NR |

COMMONWEALTH OF PUERTO RICO
MUNICIPALITY OF CANÓVANAS
 Summary schedule of prior years audit findings
 Fiscal Year 2003-2004
 June 30, 2006

The following schedule contains the finding number and title of each of the findings included in the Report on Compliance with Requirements Applicable to Each Major Program and Internal Control over Compliance in accordance with OMB Circular A-133 for the Fiscal Year ended June 30, 2004. Under the heading Corrective Action Taken there will be the following:

- FR - Fully resolved (indicating the corrective action plan was fully implemented).
- PR - Partially resolved (indicating the corrective action plan was partially implemented and the finding repeated in fiscal year 2005-2006).
- NR - Not resolved yet. Finding repeated in fiscal year 2005-2006.

| <u>Finding Number</u> | <u>Title</u> | <u>Corrective Action Taken</u> |
|-----------------------|--|--------------------------------|
| 04-13 | Federal Cash Management System | NR |
| 04-14 | Federal Cash Management System | NR |
| 04-15 | Federal Cash Management System | NR |
| 04-16 | Financial Reporting | NR |
| 04-17 | Financial Reporting | NR |
| 04-18 | Federal Management System | NR |
| 04-19 | Inadequate Documentation of Participants Files | NR |
| 04-20 | Federal Cash Management System | NR |
| 04-21 | Financial Reporting | FR |
| 04-22 | Davis-Bacon Act | NR |
| 04-23 | Federal Cash Management System | NR |
| 04-24 | Federal Cash Management System | NR |
| 04-25 | Federal Cash Management System | NR |