

**OFICINA DEL COMISIONADO DE ASUNTOS MUNICIPALES
ÁREA DE ASESORAMIENTO, REGLAMENTACIÓN E INTERVENCIÓN FISCAL
ÁREA DE ARCHIVO DIGITAL**

**MUNICIPIO DE CATAÑO
AUDITORÍA 2014-2015
30 DE JUNIO DE 2015**

COMMONWEALTH OF PUERTO RICO

MUNICIPALITY OF CATAÑO

BASIC FINANCIAL STATEMENTS WITH ADDITIONAL
REPORTS AND INFORMATION REQUIRED BY THE
SINGLE AUDIT ACT

YEAR ENDED JUNE 30, 2015



Municipality of Cataño
P.O. Box 428 Cataño, P.R. 00963-0428

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- American Institute of Certified Public Accountants
- Puerto Rico Society of Certified Public Accountants

INDEPENDENT AUDITORS' REPORT

**To the Honorable Mayor and
the Municipal Legislature
Municipality of Cataño
Cataño, Puerto Rico**

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the **Municipality of Cataño**, Puerto Rico (Municipality), as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the Municipality's basic financial statements, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United State of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Summary of Opinions

<u>Opinion Unit</u>	<u>Type of Opinion</u>
Governmental Activities	Qualified
General Fund	Unmodified
Debt Service Fund	Unmodified
Special Revenue Fund	Unmodified
Capital Projects Fund	Unmodified
Aggregate Remaining Fund Information	Unmodified

INDEPENDENT AUDITORS' REPORT (CONTINUED)

Basis for Qualified Opinion on Governmental Activities

The Municipality's pension plan administrator has not provided the audited actuarial and financial information necessary for the proper recognition and reporting of its net pension liability as of June 30, 2015. As a result, management has not complied with the accounting and financial reporting requirements for pensions that are provided to the employees of state and local governmental employers through pension plans trusts that comply with the criteria set forth in the GASB Statement No. 68. Accounting principles generally accepted in the United States of America require that governmental employers whose employees are provided with defined benefit pensions through cost-sharing multiple-employer pension plans recognize a liability and pension expense and report deferred outflows of resources and deferred inflows of resources related to pensions for its proportionate share of the collective net pension liability, pension expense, deferred outflows of resources and deferred inflows of resources reported by the pension plan trust. The amount by which this departure would affect the assets, deferred outflows of resources, liabilities, deferred inflows of resources and net position of the Municipality's governmental activities has not been determined.

In addition, the Municipality's financial statements do not disclose the descriptive information about the pension plans through which the pensions are provided required by the GASB Statement No. 68 for cost-sharing employers. In our opinion, disclosure of this information is required by accounting principles generally accepted in the United States of America.

Qualified Opinion

In our opinion, except for the effects of the matter described in the "Basis for Qualified Opinion on Governmental Activities" paragraph, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities of the **Municipality of Cataño**, as of June 30, 2015, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Unmodified Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund, and the aggregate remaining fund information of the **Municipality of Cataño**, Puerto Rico, as of June 30, 2015, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 4 through 11 and Budgetary Comparison information on pages 51 through 52, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



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INDEPENDENT AUDITORS' REPORT (CONTINUED)

Management has omitted historical pension information, as stated in GASB Statement No. 68, that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Municipality's basic financial statements. The accompanying supplementary information – Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements.

The Schedule of Expenditures of Federal Awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

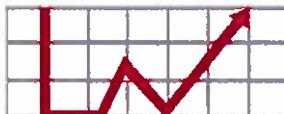
In accordance with *Government Auditing Standards*, we have also issued our report dated February 22, 2016 on our consideration of the Municipality's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Municipality's internal control over financial reporting and compliance.



LOPEZ-VEGA, CPA, PSC

San Juan, Puerto Rico
February 22, 2016

Stamp No. 2728472 of the Puerto Rico
Society of Certified Public Accountants
was affixed to the record copy of this report.



López-Vega, CPA, PSC

Certified Public Accountants / Management Advisors

This discussion and analysis of the **Municipality of Cataño** (the Municipality) financial performance provides an overview of the Municipality's financial activities for the fiscal year ended on June 30, 2015. This Management Discussion and Analysis (MD&A) should be read in conjunction with the accompanying basic financial statements and the accompanying notes to those financial statements. Besides, this document includes comparative data with prior year as this information was available for the prior fiscal year ended on June 30, 2014. This MD&A is prepared in order to comply with such pronouncement and, among other purposes, to provide the financial statements users with the following major information:

1. a broader basis in focusing important issues;
2. acknowledgement of an overview of the Municipality's financial activities;
3. provides for an evaluation of its financial condition as of the end of fiscal year 2014-2015 compared with prior year results;
4. identification of uses of funds in the financing of the Municipality's variety of activities and;
5. assess management's ability to handle budgetary functions.

FINANCIAL HIGHLIGHTS

The following comments about the financial condition and results of operations as reflected in the financial statements prepared for fiscal year 2015 deserve special mention:

1. Total assets of the Municipality amounted to \$142,824,431 which represents a decrease of 5% compared to prior fiscal year, as restated.
2. At the end of fiscal year 2015, total liabilities amounted to \$69,006,156. Out of said amount, \$47,225,429 corresponded to long-term liabilities of which \$38,586,000 represented the outstanding balance of bonds and notes issued. The Municipality continued to meet all debt service requirements, most of which was paid from self-generated revenues.
3. Total net position of the Municipality amounted to \$73,818,275 which represents a decrease of 2% compared to prior fiscal year, as restated.
4. Total revenues available for the financing of activities as reflected in the Statement of Activities amounted to \$49,550,021, derived from the following sources: \$192,270 from charges for services; \$2,177,572 from operating grants and contributions; \$669,280 from capital grants and contributions, and \$46,510,899 from general revenues.
5. Total expenses incurred to afford the cost of all functions and programs as reflected in the Statement of Activities amounted to \$51,023,148.
6. As reflected in the Statement of Activities, the current fiscal year operations contributed to a decrease in the net position figure by \$1,473,127.
7. As of the close of the current fiscal year, the Municipality's Governmental Funds reported combined ending fund balance of \$3,561,252.

FINANCIAL HIGHLIGHTS (CONTINUED)

8. In the fund financial statements, the governmental activities revenue increased \$2,704,170, (or 5%), and the governmental activities expenditures increased \$2,375,923 (or 5%); as compare to the prior year operation, as restated.
9. At the end of the current fiscal year, the Municipality's general fund deficit amounted to (\$9,150,189) compared to prior year fund deficit of \$(11,017,626), as restated.
10. The actual General Fund budgetary activities resulted in a favorable balance of \$599,523.

FUNDAMENTALS OF FINANCIAL STATEMENTS PRESENTATION

The new approach used in the presentation of the financial statements of the Municipality is based on a government-wide view of such statements as well as a presentation of individual funds behavior during fiscal year 2015. The combination of these two perspectives provide the user the opportunity to address significant questions concerning the content of said financial statements, and provide the basis for a comparable analysis of future years performance. The comparative analysis is a meaningful and useful management tool for municipal management in the decision making process.

Under the aforementioned approach, assets and liabilities are recognized using the accrual basis of accounting which is similar to the method used by most private enterprises. This means that current year's revenues and expenses are accounted for regardless of when cash is received or paid.

FINANCIAL STATEMENTS COMPONENTS

The basic financial statements consist of the government wide financial statements, the major funds financial statements and the notes to the financial statements which provide details, disclosure and description of the most important items included in said statements.

The Statement of Net Position reflects information of the Municipality as a whole on a consolidated basis and provides relevant information about its financial strength as reflected at the end of the fiscal year. Such financial level is measured as the difference between total assets and liabilities, with the difference between both items reported as net position. It is important to note that although municipalities as governmental public entities were not created to operate under a profit motive framework, the return on assets performance plays an important role in their financial operations. The higher the increments achieved in net revenues, the higher the capacity to increase the net position figure either through additional borrowings or through internally generated funds. This in turn will benefit the welfare of the **Municipality of Cataño** constituents.

The Statement of Activities is focused on both gross and net cost of the various activities of the Municipality. It presents information which shows the changes in the Municipality's net position at the most recent fiscal year. Based on the use of the accrual basis of accounting, changes are reported as soon as the underlying event occurs, regardless of the timing of the related cash flows. Under said approach, revenues and expenses are reported in the Statement of Activities based on the theory that it will result in cash flows to be realized in future periods.

A brief review of the Statements of Activities of the Municipality at June 30, 2015, shows total expenses incurred to afford the cost of all functions and programs amounted to \$51,023,148. Upon examining the sources of revenues for the

FINANCIAL STATEMENTS COMPONENTS (CONTINUED)

financing of said programs, the Statement reflects that \$3,039,122 was derived from the following sources: \$192,270 charges for services; \$2,177,572 from operating grants and contributions; and \$669,280 from capital grants and contributions obtained from other sources. General revenues for the year amounted to \$46,510,899. When such figure is added to the \$3,039,122 previously mentioned, total revenues available for the financing of activities amounted to \$49,550,021. There was a deficit of revenues over expenses in the amount of \$1,473,127 which contributed to a decrease in the figure of net position attained at the end of the fiscal year.

The Fund Financial Statements are another important component of the Municipality's financial statements. A fund is a grouping of related accounts that are used to maintain accountability and controls over economic resources of the Municipality that have been segregated for specific activities. The municipal fund type of accounting is used to demonstrate compliance with related legal requirements. Information offered through this Statement is limited to the Municipality's most significant funds and is particularly related to the local government only, instead of the government as a whole. Government funds are used to account for essentially the same functions as those reported as governmental activities. The funds are reported using an accounting basis known as modified-accrual, which measures cash and all other financial assets that can be readily converted into cash.

The fund statement approach gives the user a short-term view of the Municipality's government operations and the basic services it provides. Since the focus of government funds is narrower than that of the financial statements as a whole, it also helps the user with comparable information presented in the governmental activities report. By doing so, readers of the basic financial statements may understand better the long-term effect of the Municipality's short-term financial decisions.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, users of the basic financial statements may better understand the long-term impact of the Municipality's near term financial decisions. The Government Fund Balance Sheet and the Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

INFRASTRUCTURE ASSETS

Historically, a government's largest group of assets (infrastructure-roads, bridges, underground pipes [unless associated with an utility], etc.) have not been reported nor depreciated in government financial statements. GASB 34 requires that these assets be valued and reported within the Governmental column of the Government-Wide Statements. Additionally, the government must elect to either (a) depreciate these assets over their estimated useful life or (b) develop a system of asset management designed to maintain the service delivery potential to near perpetuity. If the government develops the asset management system (the modified approach) which periodically (at least every third year), by category, measures and demonstrated its maintenance of locally established levels of service standards, the government may record its cost of maintenance in lieu of depreciation. The information about the condition and maintenance of condition of the government infrastructure assets should assist financial statement users in evaluating a local government and its performance over time.

According to the requirements of GASB 34, the government must elect to either (a) depreciate the aforementioned assets over their estimated useful life or (b) develop a system of asset management designed to maintain the service delivery to near perpetuity. If the government develops the asset management system, (the modified approach) which periodically (at least every three years), by category, measures and demonstrate its maintenance of locally established levels of service standards, the government may record its cost of maintenance in lieu of depreciation. In this particular respect, the Municipality has elected the use of recognizing depreciation under the useful life method and it contemplates to continue this treatment on said basis.

FINANCIAL ANALYSIS OF THE MUNICIPALITY AS A WHOLE,

Net Position

The Statement of Net Position serves as an important indicator of the Municipality's financial position at the end of the fiscal year. In the case of the **Municipality of Cataño**, primary government assets exceeded total liabilities by \$73,818,275 at the end of 2015, as compared with \$75,291,402 which reflect a decrease of \$1,473,127 over previous fiscal year, as restated. The following condensed Statement of Net Position of the Primary Government shows on a comparative basis the most important components of the \$1,473,127 decrease reflected in the Net Position figure.

Condensed Statement of Net Position

	2015	2014, as restated	Increase (Decrease)	%
Current and other assets	\$23,143,878	\$21,986,192	1,157,686	5%
Capital assets	119,680,553	128,718,875	(9,038,322)	(7)%
Total assets	142,824,431	150,705,067	(7,880,636)	(5)%
Current and other liabilities	21,780,727	23,730,981	(1,950,254)	(8)%
Long-term liabilities	47,225,429	51,682,684	(4,457,255)	(9)%
Total liabilities	69,006,156	75,413,665	(6,407,509)	(9)%
Invested in capital assets, net of related debt	95,795,554	100,748,875	(4,953,321)	(5)%
Restricted	12,374,434	10,112,316	2,262,118	22%
Unrestricted	(34,351,713)	(35,569,789)	1,218,076	3%
Total net position	\$73,818,275	\$75,291,402	(1,473,127)	(2)%



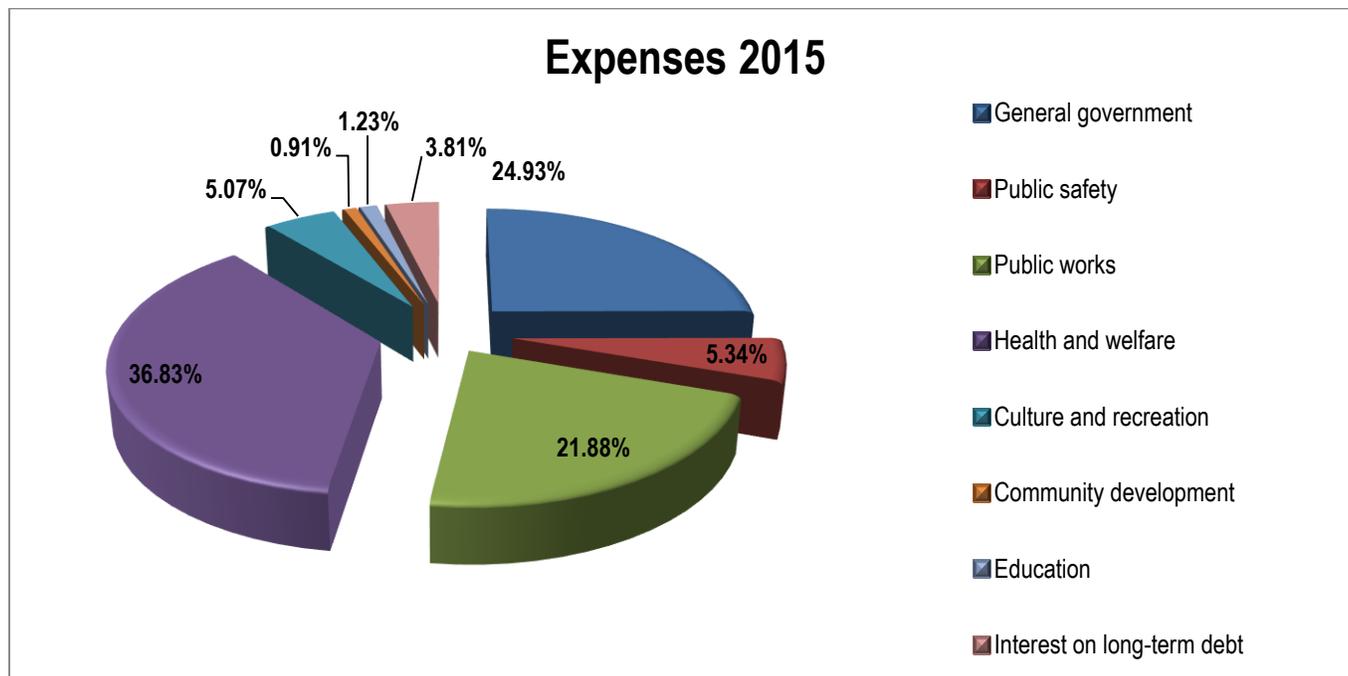
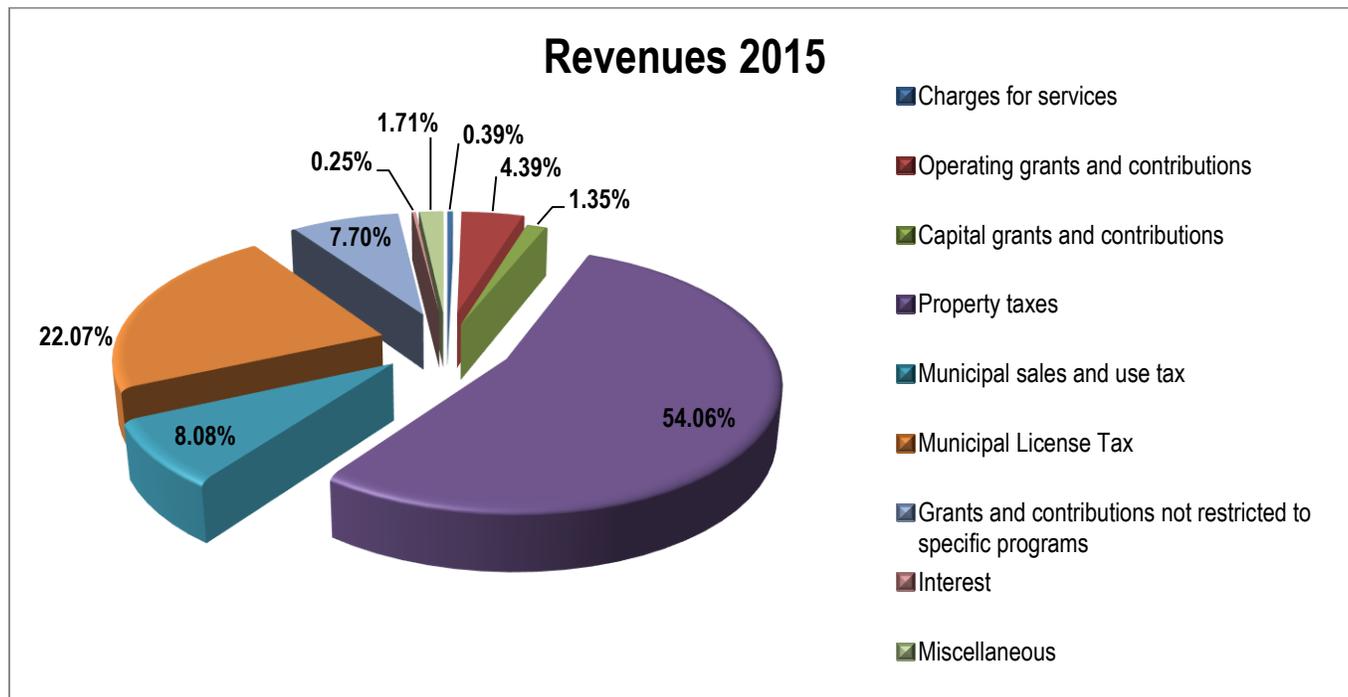
FINANCIAL ANALYSIS OF THE MUNICIPALITY AS A WHOLE (CONTINUED)

Changes in Net Position

The Municipality's net position decreased by \$1,473,127. Approximately eighty-four percent (84%) of the Municipality's total revenue came from taxes, while thirteen percent (13%) resulted from grants and contributions, including federal aid. Charges for Services, Interest and Investment earnings and miscellaneous provided three percent (3%) of total revenues. The Municipality's largest expenses included items such as general government, health and welfare services, public works, culture and recreation and public safety. The following table and graphic presentation includes in absolute and relative terms, the composition of revenues and expenses for the fiscal years ended on June 30, 2015 and 2014, as restated. Such analysis helps the reader to evaluate the Municipal administration performance in the administration of its current financial operations.

Condensed Statement of Activities	2015	2014, as restated	Increase (Decrease)	%
Program revenues:				
Charges for services	\$ 192,270	\$ 231,587	\$ (39,317)	(17)%
Operating grants and contributions	2,177,572	2,738,829	(561,257)	(21)%
Capital grants and contributions	669,280	806,141	(136,861)	(17)%
General revenues:				
Property taxes	26,784,650	21,590,669	5,193,981	24%
Municipal license tax	10,933,488	11,171,073	(237,585)	(2)%
Municipal sales and use tax	4,004,881	4,687,570	(682,689)	(15)%
Construction excise taxes		736,999	(736,999)	(100)%
Grants and contributions not restricted to specific programs	3,814,950	3,858,072	(43,122)	(1)%
Interest and investments earnings	124,386	162,622	(38,236)	(24)%
Miscellaneous	848,544	994,958	(146,414)	(15)%
Total revenues	49,550,021	46,978,520	2,571,501	6%
Expenses:				
General government	12,723,086	23,336,007	(10,612,921)	(46)%
Public safety	2,726,785	2,876,856	(150,071)	(5)%
Public works	11,162,040	5,641,995	5,520,045	98%
Health and welfare	18,789,659	5,034,127	13,755,532	273%
Culture and recreation	2,588,173	2,691,198	(103,025)	(4)%
Community development	462,436	481,581	(19,145)	(4)%
Education	626,203	644,217	(18,014)	(3)%
Interest on long-term debt	1,944,766	1,107,460	837,306	76%
Total expenses	51,023,148	41,813,441	9,209,707	22%
Change in net position	(1,473,127)	5,165,079	(6,638,206)	(129)%
Net position, beginning of year, as restated	75,291,402	70,126,323	5,165,079	7%
Net position, end year	\$ 73,818,275	\$ 75,291,402	\$(1,473,127)	(2)%

FINANCIAL ANALYSIS OF THE MUNICIPALITY AS A WHOLE (CONTINUED)



FINANCIAL ANALYSIS OF THE MUNICIPALITY'S INDIVIDUAL FUNDS

As noted earlier, the Municipality uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

Governmental Funds

The focus of the Municipality's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Municipality's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Municipality's governmental funds reported combined ending fund balance of \$3,561,252, an increase of \$3,240,819 in comparison with the prior year, as restated. The combined fund balances include restricted fund balance amounting to \$12,374,434. This is the portion of fund balance that reflects resources that are subject to externally enforceable legal restrictions 1) to pay for specific program purposes (\$1,018,037); 2) to pay for capital projects (\$5,428,124); and 3) to pay debt services (\$5,928,273).

Within the governmental funds, it is included the general fund which is the chief operating fund of the Municipality. As of June 30, 2015, the general fund has an unassigned fund deficit of \$(9,929,846).

GENERAL FUND BUDGETARY HIGHLIGHTS

During fiscal year 2014-2015, the Municipal Legislature approved revisions to the operational budget that was prepared in accordance to the analysis of previous year's results. Despite of the balance budget, the expected amounts of revenues were not collected, as reflected in exhibit, Budgetary Comparison Schedule-General Fund attached here to. The Municipality of Cataño current year operation had a excess of revenues over expenses of \$599,523.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

The Municipality's investment in capital assets as of June 30, 2015, amounted to \$199,756,404 which upon deduction of accumulated depreciation in the amount of \$80,075,851 produced a net book value attributable to capital assets in the amount of \$119,680,553. Said investment includes land, construction in progress, buildings, improvements, equipment, infrastructure, furnishing, computers and vehicles. Infrastructure assets are composed of items such as roads, bridges, streets and sidewalks, drainage systems, lighting systems, and similar items.

The total increase in the Municipality's investment in capital assets for the current fiscal year represented twelve percent (12%) of net book value. Depreciation charges for the year totaled \$5,456,231.

Debt Administration

The Puerto Rico Legislative Assembly has established a limitation for the issuance of general obligation municipal bonds and notes for the payment of which the good faith, credit and taxing power of each municipality may be pledged. The applicable law also requires that in order for a Municipality to be able to issue additional general obligation bonds and notes, such Municipality must have sufficient "payment capacity" as defined in Act No. 64. Such Act requires a Municipality must have sufficient "payment capacity" to incur additional general obligation debt if its deposits in the Redemption Fund and the annual amounts collected with respect to such Municipality's Special Additional Tax (as defined below), as projected by GDB, is sufficient to service to maturity the Municipality's outstanding general obligation debt and the additional proposed general obligation debt.

CAPITAL ASSETS AND DEBT ADMINISTRATION (CONTINUED)

The Municipality is required under prevailing applicable law to levy a Special Additional Tax in such amounts as shall be required for the payment of its general obligation municipal bonds and notes. In addition, principal of and interest on all general obligation municipal bonds and notes and on all municipal notes issued in anticipation of the issuance of general obligation bonds issued by the Municipality constitute a first lien on the Municipality's Basic Tax revenues. Accordingly, the Municipality's Basic Tax revenues would be available to make debt service payments on general obligation municipal bonds and notes to the extent that the Special Additional Tax levied by the Municipality, together with moneys on deposit in the Municipality's Redemption Fund, are not sufficient to cover such debt service. In the particular case of the Municipality of Cataño, it has never been necessary to apply Basic Taxes to pay debt service on general obligation debt of the Municipality.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The Municipality relies primarily on property and municipal taxes as well as federal and state grants to carry out the governmental activities. Historically, property and municipal taxes have been very predictable with increases of approximately five percent. Federal and State grant revenues may vary if new grants are available, but the revenue can be also predictable. Those factors were considered when preparing the Municipality's budget for the fiscal year 2014-2015.

FINAL COMMENTS

The Municipality is a governmental entity whose powers and authority vested on its Executive and Legislative Branches are specifically established in the Municipal Autonomous Act approved in August 1991. By virtue of such powers, it provides a wide range of services to its constituents which includes, among others, public works, education, public safety, public housing, health, community development, recreation, waste disposal, welfare and others. The Municipality's principal sources of revenues are derived from property taxes, municipal license taxes, subsidies from the Commonwealth of Puerto Rico's General Fund and contributions from the Traditional and Electronic Lottery sponsored by said Government.

The Municipality's management is committed to a continued improvement in the confection of a budget that will response to the needs of the public and private sectors in accordance with its permissible revenues levels. It further contemplates to maintain or improve its current levels of Net Position as indicative of a strong financial position which has been identified as one of the main short and long-term objectives of the Municipality.

FINANCIAL CONTACT

The Municipality's financial statements are designed to present users (citizens, taxpayer, customers, investors and creditors) with a general overview of the Municipality's finances and to demonstrate the Municipality's accountability. If you have questions about the report or need additional financial information, contact the Municipality's Chief Financial Officer.

	<u>Governmental Activities</u>
Assets	
Current assets:	
Cash and cash equivalents	\$ 6,451,120
Cash with fiscal agent	15,165,190
Accounts receivable:	
Property tax	767,442
Municipal license tax	152,834
Construction excise tax	136,483
Due from:	
Commonwealth Government	191,241
Federal Government	154,568
Inventories and other assets	125,000
Total current assets	<u>23,143,878</u>
Noncurrent assets:	
Capital assets, net of depreciation	119,680,553
Total noncurrent assets	<u>119,680,553</u>
Total assets	<u>\$ 142,824,431</u>
Liabilities	
Current liabilities:	
Accounts payable and accrued liabilities	4,755,169
Due to other governmental entities	2,293,336
Unearned revenues:	
Municipal license tax	7,712,588
Matured interest due and payable	972,731
Current portion of long-term obligations	6,046,903
Total current liabilities	<u>21,780,727</u>
Noncurrent liabilities (excluding current portion):	
Bonds payable	34,090,000
Notes payable	4,496,000
Compensated absences	5,837,818
Claims and judgments	150,000
Due to other governmental entities	8,698,514
Less: Amount reported as current portion	(6,046,903)
Total noncurrent liabilities	<u>47,225,429</u>
Total liabilities	<u>69,006,156</u>
Net position	
Invested in capital assets, net of related debt	95,795,554
Restricted for:	
Capital projects	5,428,124
Debt service	5,928,273
Federal and state funded programs	1,018,037
Unrestricted (deficit)	(34,351,713)
Total net position	<u>\$ 73,818,275</u>

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
General government	\$ 12,723,086	\$ 163,212	\$ -	\$ -	\$ (12,559,874)
Public safety	2,726,785		86,650		(2,640,135)
Public works	11,162,040		42,118	669,280	(10,450,642)
Health and welfare	18,789,659	29,058	961,452		(17,799,149)
Culture and recreation	2,588,173		1,273		(2,586,900)
Community development	462,436		924,007		461,571
Education	626,203		162,072		(464,131)
Interest on long-term debt	1,944,766				(1,944,766)
Total governmental activities	\$ 51,023,148	\$ 192,270	\$ 2,177,572	\$ 669,280	\$ (47,984,026)

General revenues:

Property taxes	26,784,650
Municipal license tax	10,933,488
Municipal sales and use tax	4,004,881
Grants and contributions not restricted to specific programs	3,814,950
Interest	124,386
Miscellaneous	848,544
Total general revenues	46,510,899
Change in net position	(1,473,127)
Net position - beginning, as restated	75,291,402
Net position - ending	\$ 73,818,275

	General Fund	Debt Service Fund	Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
Assets					
Cash and cash equivalents	\$ 4,093,590	\$ -	\$ 1,421,664	\$ 935,866	\$ 6,451,120
Cash with fiscal agent		9,403,562	5,614,069	147,559	15,165,190
Accounts receivable:					
Property tax		767,442			767,442
Municipal license tax	152,834				152,834
Construction excise tax	136,483				136,483
Due from:					
Commonwealth Government			131,325	59,916	191,241
Federal Government				154,568	154,568
Other funds	918,868			782,208	1,701,076
Inventories and other assets	125,000				125,000
Total assets	\$ 5,426,775	\$ 10,171,004	\$ 7,167,058	\$ 2,080,117	\$ 24,844,954
Liabilities, Deferred Inflows of Resources and Fund Balances					
Liabilities :					
Accounts payable and accrued liabilities	\$ 3,788,832		\$ 913,147	\$ 53,190	\$ 4,755,169
Due to other governmental entities	2,293,336				2,293,336
Due to other funds	782,208		694,462	224,406	1,701,076
Unearned Revenues:					
Municipal license tax	7,712,588				7,712,588
Matured bonds due and payable		3,270,000			3,270,000
Matured interest due and payable		972,731			972,731
Total liabilities	14,576,964	4,242,731	1,607,609	277,596	20,704,900
Deferred Inflows of Resources:					
Unavailable revenues-Commonwealth Government	-		131,325	47,724	179,049
Unavailable revenues- Federal Government	-		-	399,753	399,753
Total deferred inflows of resources	-	-	131,325	447,477	578,802
Fund balances:					
Nonspendable	779,657				779,657
Restricted		5,928,273	5,428,124	1,018,037	12,374,434
Committed				337,007	337,007
Unassigned	(9,929,846)			-	(9,929,846)
Total fund balances	(9,150,189)	5,928,273	5,428,124	1,355,044	3,561,252
Total liabilities, deferred inflows of resources and fund balance	\$ 5,426,775	\$ 10,171,004	\$ 7,167,058	\$ 2,080,117	\$ 24,844,954

	General Fund	Debt Service Fund	Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
Revenues					
Property taxes	\$ 17,486,074	\$ 9,298,576			\$ 26,784,650
Municipal sales and use tax	3,152,371	852,510			4,004,881
Municipal license taxes	10,933,488				10,933,488
Licenses, permits and other local taxes	711,287				711,287
Rent	15,000				15,000
Intergovernmental grants and contributions	3,609,867		185,261	245,832	4,040,960
Interest	116,607	7,779			124,386
Fines and forfeitures	17,562				17,562
Charge for services	1,678,142				1,678,142
Federal grants	-		46,421	771,498	817,919
Miscellaneous	110,697			96,804	207,501
Total revenues	\$ 37,831,095	\$ 10,158,865	\$ 231,682	\$ 1,114,134	\$ 49,335,776
Expenditures					
Current:					
General government	22,068,754		322	90,687	22,159,763
Public safety	2,645,197			86,077	2,731,274
Public Works	5,529,126		1,022,947	573,956	7,126,029
Health and welfare	5,154,994		14,895	1,015,092	6,184,981
Community Development				373,118	373,118
Culture and recreation	1,678,797				1,678,797
Education	383,114		24,850	218,265	626,229
Debt service:					
Principal		3,270,000			3,270,000
Interest		1,944,766			1,944,766
Total expenditures	37,459,982	5,214,766	1,063,014	2,357,195	46,094,957
Excess (deficiency) of revenues over (under) expenditures	371,113	4,944,099	(831,332)	(1,243,061)	3,240,819
Other financing sources (uses)					
Transfers in	2,678,615		529,528	1,661,649	4,869,792
Transfers out	(1,182,291)	(2,418,676)	(644,727)	(624,098)	(4,869,792)
Total other financing sources (uses)	1,496,324	(2,418,676)	(115,199)	1,037,551	(0)
Net changes in fund balances	1,867,437	2,525,423	(946,531)	(205,510)	3,240,819
Fund balance beginning, as restated	(11,017,626)	3,402,850	6,374,655	1,560,554	320,433
Fund balance, ending	\$ (9,150,189)	\$ 5,928,273	\$ 5,428,124	\$ 1,355,044	\$ 3,561,252

Total Fund Balances - Governmental Funds **\$ 3,561,252**

Amounts reported for Governmental Activities in the statement of Net Position are different because:

Capital assets used in Governmental Activities are not financial resources and therefore, are not reported in the funds. In the current period, these amounts are:

Non depreciable capital assets	\$ 26,193,008	
Depreciable capital assets	173,563,396	
Accumulated depreciation	<u>(80,075,851)</u>	
Total capital assets		119,680,553

Other assets are not available to pay current-period expenditures and, therefore, are reported as deferred inflows of resources in the funds:

Due from Commonwealth Government:		
Department of Labor - Law No. 52	34,752	
Joint Resolution 518 1995	6,750	
Joint Resolution 96 2013	124,575	
Joint Resolution 74 2014	12,972	
Due from Federal Government:		
Community Development Block Grant - State's Program	144,018	
Child and Adult Food Program	191,572	
LSTA	26,148	
Child Care and Development Block Grant	11,915	
Twenty First Century Community Learning Centers	<u>26,100</u>	
		578,802

Principal payment on Bonds and Notes Payable due within one year was accumulated on the Governmental Fund Financial Statements, and for Governmental Wide Financial Statement was included as part of Non-current liabilities: 3,270,000

Some liabilities are not due and payable in the current period and therefore, are not reported in the funds. Those liabilities consist of:

General bonds and notes payable	38,586,000	
Note payable to CRIM - Law No. 42	5,541,422	
Claims and judgments	150,000	
Note payable - Puerto Rico Treasury Department	1,330,738	
CRIM final liquidation	267,306	
Compensated absences	5,837,818	
Note payable - Aqueduct and Sewer Authority	<u>1,559,048</u>	
Total Long-Term Liabilities		<u>(53,272,332)</u>

Total Net Position of Governmental Activities **\$ 73,818,275**

Net Change in Fund Balances - Total Governmental Funds \$ 3,240,819

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Government-Wide Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense:

Expenditures for capital assets	\$ 22,737,802	
Retirement of capital assets	\$ (26,361,448)	
Less: Current-year depreciation	<u>(5,437,180)</u>	(9,060,826)

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds:

Department of Labor - Law No. 52	34,752	
Joint Resolution 74 2014	12,972	
Community Development Block Grant - State's Program	144,018	
Joint Resolution 518 1995	6,750	
Joint Resolution 96 2013	124,575	
Child and Adult Food Program	191,572	
LSTA	26,148	
Child Care and Development Block Grant	11,915	
Twenty First Century Community Learning Centers	26,100	
Prior Year Deferred Revenues.	(405,486)	
Capital assets donations	<u>22,505</u>	195,821

Repayment of long-term debt is an expenditure in the governmental funds, but reduces long-term liabilities in the Statement of Activities:

General obligation bonds and notes	4,407,000	
Other long-term liabilities	<u>2,046,678</u>	6,453,678

Expenditures reported in the funds which are not reported as expenses in the Statement of Activities:

Matured bonds and notes principal payments (net change) (1,137,000)

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures:

Compensated absences	(248,696)	
Puerto Rico Aqueduct and Sewer Authority repayment plan	<u>(916,923)</u>	<u>(1,165,619)</u>

Change in Net Position of Governmental Activities \$ (1,473,127)

1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The **Municipality of Cataño** (the Municipality) is a local municipal government constituted in 1927 in the Commonwealth of Puerto Rico (the Commonwealth). The Municipality has full legislative, fiscal and all other governmental powers and responsibilities expressly assigned by Public Act No. 81 of August 30, 1991, as amended, known as Autonomous Municipalities Act of the Commonwealth of Puerto Rico (Act No. 81). The Municipality is one of seventy eight municipalities legally separated from the Commonwealth's government.

The Commonwealth's Constitution provides for the separation of powers of the executive, legislative and judicial branches of the Commonwealth and the municipalities. However, the Municipality's governmental system consists of executive and legislative branches only. A Mayor, elected every four years by the citizens, exercises the executive power of the Municipality. The legislative power of the Municipality is exercised by the Municipal Legislature, whose members are also elected every four years. The judiciary power is exercised by the General Justice Court System of the Commonwealth, which has jurisdiction over the Municipality.

The Municipality assumes either full or shared responsibility for providing services to its citizens related to public housing, welfare, public safety, health, sanitation, education, culture, recreation, education, urban development, economic development, and many other fiscal, general and administrative services.

A. Financial reporting entity

The financial reporting entity included in this report consists of the financial statements of the **Municipality of Cataño** (primary government) and organizations for which the primary government is financially accountable. In addition, the primary government may determine, through exercise of management's professional judgment, that the inclusion of an organization that does not meet the financial accountability criteria is necessary in order to prevent the reporting entity's financial statements from being misleading. Other entities should be evaluated as potential component units if they are closely related to, or financially integrated with, the primary government. It is a matter of professional judgment to determine whether the nature and the significance of a potential component unit's relationship with the primary government warrant inclusion in the reporting entity. An entity should be considered a component unit if meets any of the following three conditions:

1. The primary government appoints a voting majority of the entity's governing body, and either:
 - A financial benefit/ burden exist between the primary government and the entity or
 - The primary government can impose its will on the entity.
2. The entity is fiscally dependent on the primary government and there is a financial benefit/burden between the primary government and the entity.
3. It would be necessary to include the entity as a component unit since the primary government's financial statements would be misleading without it.

In addition, "special criteria" applies when evaluating a legally separate, tax-exempt organization as potential component unit. Specifically, such entities must be treated as component units if they meet all of the following criteria:

1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

1. The economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents.
2. The primary government, or its component units, is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization.
3. The economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to the primary government.

Legally separate, tax-exempt organizations that do not meet the above special criteria should still be included as a component unit if the financial statements of the primary government would be misleading without them.

There are two methods of presentation of the component unit in the financial statements: (a) *blending* the financial data of the component units' balances and transactions and (b) *discrete* presentation of the component unit's financial data. When a component unit functions as an integral part of the primary government, its data is *blended* with those of the primary government ("*blended component units*"). That is, the component unit's funds are treated just as though they were funds of the primary government with one exception: the general fund. Component units should be reported as blended if meets any of the following criteria:

1. The component unit's governing body is substantively the same as the governing body of the primary government and there is either:
 - A financial benefit/ burden exist between the primary government and the entity or
 - Management of the primary government has operational responsibility for the component unit.
2. The component unit provides services entirely, or almost entirely, to the primary government or otherwise exclusively, or almost exclusively, benefits the primary government.
3. The component unit's debt is expected to be paid by the primary government.

Otherwise, the component unit should be presented as discrete. Those component units do not function as an integral part of the primary government and its data is presented discretely (separately) from the data of the primary government ("*discretely component units*"). Legally separate, tax-exempt organizations that meet the special criteria should be included as *discretely component units*.

Based on the above criteria, there are no potential component units which should be included as part of the financial statements.

B. Financial statement presentation, measurement focus and basis of accounting

The financial report of the Municipality consists of the Management's Discussion and Analysis (MD&A), basic financial statements and required supplementary information other than the MD&A. Following is a summary presentation of each, including the measurement focus and basis of accounting. Measurement focus is a term used to describe which transactions are recorded within the various financial statements. Basis of accounting refers to *when* transactions are recorded regardless of the measurement focus:

1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Financial statement presentation, measurement focus and basis of accounting (Continued)

Management's Discussion and Analysis

It provides a narrative introduction and analytical overview of the Municipality's financial activities.

Basic financial statements

The basic financial statements include both the government-wide and fund financial statements. Both sets of statements categorize primary activities as governmental type, which are primarily supported by taxes and intergovernmental revenues.

Government-wide Financial Statements (GWFS)

The government-wide financial statements consist of a Statement of Net Position and a Statement of Activities. These statements are prepared using the *economic resources* measurement focus, which refers to the reporting of all of the net position available to the governmental unit for the purpose of providing goods and services to the public. The statements are reported on the *accrual basis of accounting*. Revenues are recognized in the period earned and expenses in the period in which the associated liability is incurred, regardless of the timing of related cash flows. Fiduciary activities, if any, whose resources are not available to finance government programs, are excluded from the government-wide statements. The effect of inter-fund activities is eliminated.

The Statement of Net Position presents all of the reporting entity's non-fiduciary assets, deferred outflows, liabilities and deferred inflows, with the difference reported as net position. The Statement of Activities reports revenues and expenses in a format that focus on the net cost of each function of the Municipality. Both the gross and net cost of the function, which is otherwise being supported by the general government revenues, is compared to the revenues generated directly by the function. This Statement reduces gross direct expenses, including depreciation, by related program revenues, operating and capital grants, and contributions. Direct expenses are those that are clearly identifiable with a specific function. As a policy, indirect expenses are not allocated in the Statement of Activities. Program revenues must be directly associated with the function.

The types of transactions included as program revenues are: charges for services, fees, rent, licenses and permits; operating grants which include operating-specific and discretionary (either operating or capital) grants; and capital grants which are capital-specific grants. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes. Property taxes (imposed nonexchange transactions) are recognized as revenues in the year for which they are levied and municipal license taxes and sales and use taxes (derived tax revenues) when the underlying exchange has occurred and time requirements are met. Revenues on both operating and capital grants are recognized when all eligibility requirements (including time requirements) imposed by the provider have been met. For certain expenditure-driven grants, revenue is recognized after allowable expenditures are incurred.

The Municipality reports unearned revenues in the government-wide statements. Unearned revenues arise when resources are received before the Municipality has a legal claim to them (such as advances of derived tax revenues) or before applicable eligibility requirements are met (in case of certain federal expenditure-driven grants if resources are received before allowable expenditures are incurred).

1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**B. Financial statement presentation, measurement focus and basis of accounting (Continued)**

In subsequent periods, when the Municipality has a legal claim to the resources, the liability for unearned revenues is removed from the statement of net position and the revenue is recognized.

Fund Financial Statements (FFS)

The financial transactions of the Municipality are recorded in individual funds, each of which are considered an independent fiscal entity. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, deferred outflows, liabilities, deferred inflows, fund equity, revenues and expenditures. Funds are segregated according to their intended purpose which helps management in demonstrating compliance with legal, financial and contractual provisions. Governmental Funds are those through which most governmental functions of the Municipality are financed. The governmental fund statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances with one column for the general fund, one for each major fund and one column combining all non-major governmental funds. Major funds are determined based on a minimum criteria, that is, a percentage of the assets and deferred outflows; liabilities and deferred inflows; revenues or expenditures or based on the Municipality's official's criteria if the fund is particularly important to financial statement users.

The Municipality reports the following major governmental funds:

General Fund - This is the general operating fund of the Municipality. It is used to account for and report all financial resources not accounted for and reported in another fund.

Debt Service Fund – This fund is used to account for and report financial resources that are restricted for expenditure for the payment of principal and interest of general obligation bonds and notes issued by the Municipality. This fund accounts for the resources of three individual funds: 1) "CAE Fund," the sinking fund which accounts for the 2% of property taxes collected by the Municipal Revenue Collection Center (CRIM); 2) "Municipal Redemption Fund," the sinking fund that accounts for the 0.2% of the 0.5% collected from the sales and use tax that is, by law, deposited in the Governmental Development Bank (GDB) for the financing of loans to Municipalities; and 3) operational loans that are paid from the general fund's operating revenues.

The FFS are accounted for using the *current financial resources* measurement focus and the *modified-accrual basis of accounting*. Under this method of accounting, revenues are recognized when they are susceptible to accrual (i.e. both measurable and available). Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Municipality considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Revenues susceptible to accrual include property taxes, recognized as revenue in the year for which they are levied; municipal license taxes and sales and use taxes, recognized when the underlying exchange has occurred and time requirements are met; and interest. In applying the susceptible to accrual concept to intergovernmental revenues, revenues are recognized when all eligibility requirements (including time requirements) imposed by the provider have been met and revenue becomes available.

1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Financial statement presentation, measurement focus and basis of accounting (Continued)

There are, however, essentially two types of these revenues. In the first case, on expenditure-driven grants, monies must be expended on the specific project or purpose (eligibility requirement), before any amounts are paid to the Municipality. Revenue is, therefore, recognized as expenditures are incurred to the extent available. In the other cases, monies are virtually unrestricted and are generally revocable only for failure to comply with prescribed compliance requirements. In these cases, revenues are recognized at the time of receipt or earlier, if the susceptible-to-accrual criterion is met. Licenses and permits, charges for services, rent, fines and miscellaneous revenues are generally recorded as revenues when received or are recognized earlier if the susceptible-to-accrual criterion is met.

The Municipality reports unearned revenues in the governmental funds statements. Unearned revenues arise when resources are received before the Municipality has a legal claim to them (such as advances of derived tax revenues) or before applicable eligibility requirements are met (in case of certain federal expenditure-driven grants, if resources are received before allowable expenditures are incurred). In subsequent periods, when the Municipality has a legal claim to the resources, the liability for unearned revenues is removed from the balance sheet and the revenue is recognized.

Expenditures are generally recognized when the related liability is incurred as under accrual basis of accounting. Certain exceptions to this fundamental concept include the following: (1) payments of principal and interest on general long-term debt, which are recorded as expenditures when due, except for principal and interest due on July 1 (in this case, amounts are recorded as liabilities and expenditures on June 30 since amounts have been accumulated or transferred to the debt service fund before July 1 payments are made) and (2) vested compensated absences, claims and judgments and special termination benefits, which are recorded as expenditures only to the extent that they are expected to be liquidated with expendable financial resources (in the GWFS, the expense and related accrual liability for long-term portions of debt must be included).

Long-term assets and those assets that will not be converted into cash to satisfy current liabilities are generally not accounted for in the accompanying Balance Sheet – Governmental Funds of the FFS. Likewise, long-term liabilities (generally, those unmatured that will not require the use of current financial resources to pay them) are also not accounted for in the FFS.

Since the FFS are presented on a different measurement focus and basis of accounting than the GWFS, reconciliation is necessary to explain the adjustments needed to transform the FFS into the GWFS. This reconciliation is part of the financial statements.

Notes to financial statements

The notes to financial statements provide information that is essential to a user's understanding of the basic financial statements.

Required Supplementary Information (RSI)

The Required Supplementary Information consists of the Budgetary Comparison Schedule – General Fund, the Schedule of the Municipality's Proportionate Share of the Net Pension Liability, and the Schedule of Municipality Contributions, as required by GASB.

1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Financial reporting presentation

The accounts of the Municipality are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures. Fund types are as follows:

General Fund – Is the Municipality main operating fund used to account for and report all financial and reported resources and governmental activities, except for those required to be accounted for in another fund. It is presumed that the Municipality's governmental activities have been reported in the general fund except for transactions for which one of the following compelling reasons has required the use of another fund: (1) legal requirements, (2) USGAAP requirements or (3) the demands of sound financial administration requiring the use of a governmental fund other than the general fund. Its revenues consist mainly of taxes, licenses and permits, intergovernmental, charges for services and other.

Special Revenue Fund – Is a governmental fund used to account for and report the proceeds of specific revenue sources (other than trusts for individuals, private organizations, or other governments or for major capital projects) that are legally restricted or committed to expenditure for specified purposes other than debt service or capital projects. Resources restricted or committed to expenditure for purposes normally financed from the general fund are generally accounted for in the general fund provided that all applicable legal requirements can be appropriately satisfied and the use of special revenue funds is not required unless they are legally mandated.

Capital Projects Fund – is a governmental fund used to account for and report financial resources that are restricted or committed to expenditure for capital outlays, including the acquisition or construction of major capital facilities, including those outlays financed by the general obligation bond proceeds (other than those financed by proprietary funds or in trust funds for individuals, private organizations, or other governments).

The use of the capital projects funds has been limited to only for major capital acquisitions, construction or improvement activities that would distort financial resources trend data if not reported separately from the other Municipality's operating activities. The routine purchases of minor capitalizable assets (such as furniture, office equipment, vehicles and other minor capital assets or improvements) have been reported in the governmental fund from which financial resources were used for the payment.

Debt Service Fund – is a major governmental fund used to account for and report for the accumulation of financial resources that are restricted for, and the payment of, principal and interest for: (1) bonds payable for which debt service payments are legally mandated to be accounted for in a debt service fund and (2) certain special long-term obligations for which the Municipality is been accumulating financial resources in advance to pay principal and interest payments maturing in future years.

1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Deposits and investments

The Municipality's cash and cash equivalents consist of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Nonnegotiable certificates of deposits with original maturity of more than three months are considered time deposits as required by current standards. The Municipality follows the practice of pooling cash of all funds except for certain Commonwealth's grants, restricted funds generally held by outside custodians and federal grants. Available pooled cash balance beyond immediate needs is invested in certificates of deposits. Cash and cash equivalents related to Commonwealth and Federal grants (including Commonwealth Legislature Resolutions) are restricted since their use is limited by applicable agreements or required by law.

The laws and regulations of the Commonwealth of Puerto Rico authorize the Municipality to invest only in obligations of the Commonwealth, obligations of the United States of America, certificates of deposits, commercial paper, bankers' acceptances, or in pools of obligations of the municipalities of Puerto Rico, which are managed by the GDB.

E. Restricted assets

Restricted assets are liquid assets which have third-party limitations on their use. Cash and cash equivalents related to Commonwealth and Federal grants (including Commonwealth Legislature Resolutions) are restricted since their use is limited by applicable agreements or required by law.

Restricted cash with fiscal agent in the debt service fund consists of the undisbursed balance of property and sales tax collections retained by the Commonwealth of Puerto Rico, which are restricted for the repayment of the Municipality's general and special obligation bonds and notes as established by law. Restricted cash with fiscal agent of the other governmental funds represents the undisbursed proceeds of certain bonds, loans or grants which are maintained in a cash custodian account by the GDB or a federal government agency.

F. Receivables and due from governmental entities

Receivables are stated net of estimated allowances for uncollectible accounts, which are determined upon past collection experience and current economic conditions. Amounts due from Commonwealth government in the general and debt service funds represent property tax revenues of the current fiscal year collected by the CRIM on the subsequent fiscal year. Amounts due from Commonwealth and federal governments reported in the special revenue or capital project funds represent amounts owed to the Municipality for the reimbursement of expenditures incurred pursuant to federally funded or state funded programs.

G. Inter-fund receivables and payables

Activities among funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due from/to other funds" (i.e., the current portion of inter-fund loans) or "advances to/from other funds" (i.e., the non-current portion of inter-fund loans). All other outstanding balances among funds are reported as "due from/to other funds".

1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Advances between funds, as reported in the fund financial statements, if any, are reported as “nonspendable” in the fund balance section of the Balance Sheet to indicate that they are not available for appropriation and are not expendable available financial resources.

H. Inventories

The Municipality purchases gasoline, oil and other expendable supplies held for consumption. The cost of those purchases is recorded as expenditure when incurred in the appropriate fund but the year-end inventory is not recorded in the Statement of Net Position, as management believes is not significant.

I. Capital assets

Capital assets reported in the governmental activities in the Statement of Net Position include property, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items). The Municipality defines capital assets (except infrastructure assets) as assets with an individual cost of more than \$100 and an estimated useful life in excess of one year. Infrastructure assets are capitalized based on a percentage of the estimated useful life. The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets are capitalized at historical cost or estimated historical cost if historical cost is not available. Donated assets are recorded as capital assets at their estimated fair market value at the date of donation. All capital assets, other than land and construction in progress, are depreciated using the straight-line method over the following useful lives:

<u>Description</u>	<u>Useful Life</u>
Buildings and site improvements	40 years
Infrastructure	40 years
Works of art	10 years
Vehicles	5 years
Furniture and fixtures	5 years
Machinery and equipment	3 to 5 years

In accordance with current accounting standards, capital assets are reviewed for impairment. Impairment occurs when there is a significant decline in asset service utility due to the occurrence of a prominent event or change in circumstances affecting the asset. Current standards provide guidance for accounting and reporting for impairment and for insurance recoveries.

J. Deferred outflows/inflows of resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then.

1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

J. Deferred outflows/inflows of resources (Continued)

In addition to liabilities, the Statement of Financial Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

The government has three items that qualify for reporting in this category:

1. **Government-mandated or voluntary non-exchange transactions received before the time requirements have been met** – Federal and state grants received before the beginning of the fiscal year to which they pertain are recognized as deferred inflows of resources on both the Balance Sheet of the governmental funds and in the government-wide Statement of Net Position. The amounts deferred would be recognized as an inflow of resources (revenue) in the period in which the time requirements are fulfilled.
2. **Unavailable revenue reported under the modified-basis of accounting** – Amounts collected or to be collected after the availability period are recognized as *unavailable revenue* in the governmental funds Balance Sheet. The amounts are deferred and recognized as an inflow of resources (revenue) in the period that the amounts become available. Since this deferred inflow of resources is the result of the modified-accrual basis of accounting, it is only reported in the governmental fund financial statements.
3. **Deferred outflows/inflows of resources related to pensions** – Amounts reported for changes in the calculation of the net pension liability that result from: a) differences between expected and actual experience; b) changes of assumptions; c) net difference between projected and actual earnings on pension plan investments; d) changes in proportion and difference between Municipality's contributions and proportionate share of contributions; and e) Municipality's contributions subsequent to the measurement date.

K. Long-term obligations

Long-term debt and other long-term obligations, which are reported as liabilities in the governmental activities column in the Statement of Net Position, include general and special obligation bonds and notes, liabilities for compensated absences, claims and judgments, landfill closure and post-closure costs and long-term liabilities to other governmental entities.

Related bond issuance costs, whenever arise, are reported as current outflows of resources in the Statement of Activities, as required by current standards. Governmental fund types recognize bond issuance costs as expenditures during the current period. Those issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures in the appropriate fund.

L. Compensated absences

The Municipality's employees accumulate vacation, sick leave and compensatory time based on continuous service. Compensated absences are recorded as a liability if (1) are earned on the basis of services already

1. **ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

L. **Compensated absences (Continued)**

performed by employees, (2) it is probable that will be paid (in the form of paid time off, cash payments at termination or retirement, or some other means) and (3) are not contingent on a specific event (such as illness). The compensated absences are accumulated on the basis of 2½ days per month of vacation and 1½ days per month of sick pay and compensatory time up to a maximum of 60 days of vacations and 90 days of sick leave. Upon separation from employment, the accumulated vacations are liquidated up to the maximum number of days. Accumulated sick leave, which is accrued based on all vesting amounts for which payment is probable, is liquidated to employees with 10 years or more service up to the maximum number of days.

The accrual of compensated absences includes estimated payments that are related to payroll. The entire compensated absence liability is reported on the government-wide financial statements. For governmental fund financial statements, the current portion of unpaid compensated absences is the amount that is normally expected to be paid using expendable available financial resources. The non-current portion of the liability is not reported.

Pursuant to Law No. 152 of August 20, 1996, effective July 1, 1997, the Municipality is required to pay any excess of vacations and sick leave accumulated over 90 days as of December 31 of each year. Payments should be made on or before March 31 of the following year.

M. **Claims and judgments**

The estimated amount of the liability for claims and judgments, which is due on demand, such as from adjudicated or settled claims, is recorded in the general fund when they matured (generally, when payment is due). The accompanying government-wide financial statements include an amount estimated as a contingent liability for liabilities as incurred.

N. **Net position**

In the government-wide statements, assets plus deferred outflows of resources less liabilities and deferred inflows of resources equal net position, and should be displayed in three components: net investment in capital assets, restricted, and unrestricted, as follows:

Net investment in capital assets:

Consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of bonds, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt also should be included in this component of net position. The portion of the debt or deferred inflows of resources attributable to the unspent debt proceeds is not included in the calculation of net investment in capital assets. Instead, the portion of the debt or deferred inflows of resources is included in the same net position component (restricted or unrestricted) as the unspent amount.

1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

N. Net position (Continued)

Restricted net position: The restricted component of net position consists of restricted assets (subject to restrictions beyond the Municipality's control) reduced by liabilities and deferred inflows of resources related to those assets. Generally, a liability relates to restricted assets if the asset results from a resource flow that also results in the recognition of a liability or if the liability will be liquidated with the restricted assets reported. Restrictions are externally imposed (by creditors, grantors, contributors, or laws and regulations of other governments) or imposed by the law through constitutional provisions or enabling legislation.

Unrestricted net position: Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position. Unrestricted net position is often designated to indicate that management does not consider them to be available for general operations. These types of constraints are internal and management can remove or modify them.

O. Net position flow assumption

Sometimes, the government will fund outlays for a particular purpose from both restricted (restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

P. Fund balances

The GASB Statement No. 54 *Fund Balance Reporting and Governmental Fund Type Definitions* ("GASB No. 54") establishes accounting and reporting standards for all governments that report governmental funds. It also establishes criteria for classifying fund balances into specifically defined classifications and clarifies definitions for governmental fund types. These classifications comprise a hierarchy based primarily on the extent to which the Municipality is bound to observe constraints upon the use of the resources reported. The classifications are as follows:

Nonspendable: Amounts that cannot be spent because are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Restricted: Amounts constrained by external parties (creditors, grantors, contributors, or laws and regulations of other governments), imposed by law through constitutional provisions or by enabling legislation. Enabling legislation authorizes the Municipality to assess, levy, charge or otherwise mandate payment or resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legally enforceability means that the Municipality can be compelled by an external party such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

P. Fund balances (Continued)

Committed: Amounts that can be used only for the specific purposes pursuant to constraints imposed through formal action (ordinance or resolution) by consent of the government's highest level of decision-making authority, which in the case of the Municipality is the Mayor and the Municipal Legislature. Those committed amounts cannot be used for any other purposes unless the Mayor and the Municipal Legislature removes or changes the specified use by taking the same type of action (ordinance or resolution) it employed to commit those amounts. Formal action to commits fund balance to a specific purpose should occur prior to the end of the fiscal year, but the amount, if any, which will be subject to the constraint, may be determined in the subsequent period.

Assigned Amounts that are constrained by the Municipality's intent to be used for specific purposes, but are neither restricted nor committed. In distinction to committed balances, the authority for making an assignment is not required to be the government's highest level of decision-making authority, (both the Mayor and the Municipal Legislature). It is the Municipality's policy that intent can be expressed by the Mayor, the Finance Director (the official to which the Mayor has also delegated the authority to assign amounts) or by any other official or body to which the Mayor delegates. Furthermore, the nature of the actions necessary to remove or modify an assignment is not as prescriptive as it is with committed fund balances. With the exception of the general fund, this is the residual fund balance of the classification of all governmental funds with positive fund balances. Action taken to assign fund balance may be made after year-end.

Unassigned Is the residual classification for the general fund and includes all spendable amounts not restricted, committed or assigned. The general fund is the only fund that reports a positive unassigned fund balance amount. For all other governmental funds the unassigned classification is used only to report a deficit balance resulting for the overspending for specific purposes for which amounts had been restricted, committed or assigned.

The Municipality reports resources constrained to stabilization as a specified purpose (restricted or committed fund balance in the general fund) only if: 1) such resources meet the other criteria for those classifications, as described above and 2) the circumstances or conditions that signal the need for stabilization are identified in sufficient detail and are not expected to occur routinely. However, the Municipality has not entered into any stabilization-like arrangements, nor has set aside material financial resources for emergencies and has not established formal minimum fund balances amounts as of for the fiscal year ended June 30, 2015.

Q. Fund balance flow assumptions

Sometimes, the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

R. Accounting for pension costs

The Municipality adopted the provisions of GASBS No. 68, *Accounting and Reporting for Pensions – an amendment of GASB Statement No. 27*, and GASBS No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*, which amended GASBS No.68.

The Municipality accounts for pension costs from the standpoint of a participant in a multi-employer cost-sharing plan. Accordingly, the net pension liability, pension expense and deferred outflows/inflows of resources recognized in the accompanying basic financial statements are equal to the Municipality's proportionate shares of the collective net pension liability, pension expense and collective deferred outflows/inflows of resources reported for the pension plans' trust by the plan's administrator as of the measurement date. In addition, if the Municipality's annual contributions are less than the statutorily required amounts, a liability is recorded for any unpaid balances.

For the purpose of applying the requirements of GASBS Nos. 68 and 71, the Commonwealth of Puerto Rico is considered to be the sponsor of the Employees' Retirement System of the Government of Puerto Rico and its Instrumentalities (ERS), a multi-employer hybrid defined contribution plan in which the employees of the Municipality participate. The Municipality is considered a participant, and not a sponsor, of this retirement system since the majority of the participants in the aforementioned pension trust fund are employees of the Commonwealth of Puerto Rico and the basic financial statements of such retirement system are part of the Commonwealth's financial reporting entity.

For purposes of measuring the net pension liability, deferred outflows/inflows of resources related to pensions and pension expense, information about the fiduciary net position of the ESR plan and additions to/reductions from the ESR plan's fiduciary net position have been determined on the same basis as they are reported by the ESR. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

S. Inter-fund and intra-entity transactions

The Municipality has the following types of transactions among funds:

a. Operating transfers - Legally required transfers that are reported when incurred as "Transfers-in" by the recipient fund and as "Transfers-out" by the disbursing fund.

b. Intra-entity transactions - Transfers between the funds of the primary government are reported as inter-fund transfers with receivables and payables presented as amounts due to and due from other funds.

T. Risk financing

The Municipality carries commercial insurance that consists of professional, public responsibility, property and theft, auto and fidelity bond coverage. Under Law Num. 63 of June 21, 2010, the Legislature of the Commonwealth of Puerto Rico authorized the municipalities to procure and manage, at their own discretion, all insurance policies, including those related to the health plans provided to the municipal employees. The Municipality's commercial insurance and health plan coverages are procured and negotiated through a single

1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**T. Risk financing (Continued)**

insurance broker. The broker obtains quotes from the different insurance companies and the Municipality's management makes the selection based on coverage and price. The total cost of the annual premiums is financed through a payment plan made with an insurance financing company, and the monthly payments are deducted from the advances of property tax and amounts of the municipal equalization fund sent to the Municipality by the CRIM.

The Municipality obtains workers' compensation insurance through the State Insurance Fund Corporation (SIFC), a component unit of the Commonwealth of Puerto Rico. This insurance covers workers against injuries, disability or death because of work or employment-related accidents, or because of illness suffered as a consequence of their employment. The annual premium is also deducted from the monthly advances issued by the CRIM.

The Municipality obtains unemployment compensation, non-occupational disability, and drivers' insurance coverage for its employees through various insurance programs administered by the Puerto Rico Department of Labor and Human Resources (DOL). These insurance programs cover workers against unemployment and provide supplementary insurance coverage for temporary disability or death because of work or employment-related accidents or due to a non-occupational disability. The unemployment and non-occupational disability insurance premiums are paid directly to DOL on a cost-reimbursement basis; the drivers' insurance premiums are paid based on the number of workweeks worked by each employee covered by law.

U. Use of estimates

The preparation of the basic financial statements in conformity with USGAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the basic financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual amounts could differ from those estimates.

V. Future adoption of accounting pronouncements

The GASB has issued the following statements, which the Municipality has not yet adopted:

1. **GASB Statement No. 72 "Fair Value Measurement and Application."** The provisions of this Statement are effective for fiscal years beginning after June 15, 2015 (fiscal year ended June 30, 2016).
2. **GASB Statement No. 73 "Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68."** The provisions of this Statement are effective for fiscal years beginning after June 15, 2015 (fiscal year ended June 30, 2016), except those provisions that address employers and governmental nonemployer contributing entities for pensions that are not within the scope of Statement 68, which are effective for fiscal years beginning after June 15, 2016 (fiscal year ended June 30, 2017).

3. **GASB Statement No. 74 “Financial Reporting for Postemployment Benefit Plans Other Than Pensions.”** The provisions of this Statement are effective for fiscal years beginning after June 15, 2016 (fiscal year ended June 30, 2017).
4. **GASB Statement No. 75 “Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.”** The provisions of this Statement are effective for fiscal years beginning after June 15, 2017 (fiscal year ended June 30, 2018).
5. **GASB Statement No. 76 “The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments.”** The provisions of this Statement are effective for fiscal years beginning after June 15, 2015 (fiscal year ended June 30, 2016).
6. **GASB Statement No. 77 “Tax Abatement Disclosures.”** The provisions of this Statement are effective for fiscal years beginning after December 15, 2015 (fiscal year ended June 30, 2017).

The impact of these statements on the Municipality’s financial statements, if any, has not yet been determined.

W. Subsequent events

Subsequent events have been evaluated through February 22, 2016 which is the date the financial statements were available to be issued, for events requiring recording or disclosure in the financial statements for the year ended June 30, 2015.

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2. CASH AND CASH EQUIVALENTS

The Municipality maintains its deposits in various commercial banks located in Puerto Rico and Government Development Bank for Puerto Rico (GDB). Proceeds from bonds and funds related to certain grant awards are required by law to be held with GDB.

The Municipality adopted the provisions of GASB Statement No. 40 (GASB No. 40), *Deposit and Investment Risk Disclosure, an Amendment to GASB Statement No. 3*. This statement requires that state and local governments disclose essential risk information about deposits and investments. The disclosure requirements cover four main areas: (1) credit risk, (2) interest rate risk, (3) custodial credit risk, (4) foreign exchange exposure.

Credit risk – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. In compliance with the laws and regulations of the Commonwealth, the Municipality has adopted, as its custodial and credit risk policy, the *Statement of Investment Guidelines for the Government of the Commonwealth of Puerto Rico*. Accordingly the Municipality invests only in obligations of the Commonwealth, obligations of the United States of America, certificates of deposits, commercial paper, bankers' acceptances, or in pools of obligations of the municipalities of Puerto Rico, which are managed by GDB. According to the aforementioned investment guidelines, the Municipality does not invest in marketable securities or any types of investments for which credit risk exposure may be significant.

Therefore, the Municipality's management has concluded that, at June 30, 2015, the custodial credit risk associated with the Municipality's deposits is considered low.

Interest rate risk – This is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. The Municipality manages its exposure to declines in fair values by: (1) not including debt investments in its investment portfolio at June 30, 2015, (2) limiting the weighted average maturity of its investments to three months or less, and (3) keeping most of its bank deposits in interest bearing accounts generating interests at prevailing market rates. At June 30, 2015, the Municipality's investments in certificates of deposits are recorded at cost, which approximates their fair value.

Therefore, the Municipality's management has concluded that at June 30, 2015, the interest rate risk associated with the Municipality's cash and cash equivalents is considered low.

Custodial credit risk – In the case of deposits, this is the risk that in the event of a bank failure, the Municipality's deposits may not be recovered. Pursuant to the *Statement of Investment Guidelines for the Government of the Commonwealth of Puerto Rico*, the balances deposited in commercial banks by the Municipality are insured by the Federal Deposit Insurance Corporation (FDIC) generally up to a maximum of \$250,000 per depositor.

In addition, public funds deposited in commercial banks are fully collateralized under the Municipality's name, by the agents of the Commonwealth's Secretary of Treasury. Deposits with GDB are uninsured and uncollateralized. However, no losses related to defaults by GDB on deposit transactions have been incurred by the Municipality through June 30, 2015.

Therefore, the Municipality's management has concluded that at June 30, 2015 the custodial credit risk associated with the Municipality's cash and cash equivalents is nonexistent.

2. CASH AND CASH EQUIVALENTS (CONTINUED)

Foreign exchange risk – The risk that changes in exchange rates will adversely affect the value of an investment or a deposit. According to the aforementioned investment guidelines, the Municipality is prevented from investing in foreign securities or any other types of investments in which foreign exchange risk exposure may be significant. Accordingly, management has concluded that the foreign exchange risk related to the Municipality’s deposits is considered low at June 30, 2015.

Deposits – At year-end, the Municipality’s bank balance of deposits in commercial banks amounting to \$6,451,120 was covered by federal depository insurance or by collateral held by the Secretary of Treasury of Puerto Rico in the Municipality’s name. Deposits in governmental banks (all of which are uninsured and uncollateralized), amounts to \$15,165,190 as of June 30, 2015.

3. RECEIVABLES

A. Municipal license taxes

Municipal License taxes are assessed annually by the Municipality to all organizations or entities subject to the tax doing business in the Municipality’s location except for entities totally or partially exempt pursuant to certain Commonwealth’s statutes. This tax is based generally on volume of business or gross sales as shown in a tax return that should be submitted on or before April 15.

During the fiscal year ended June 30, 2015, the tax rates were as follows:

- Financial business – 1.50% of gross revenues
- Other organizations - .50% of gross revenues

The tax is due in two equal installments on July 1 and January 1 of each fiscal year. Tax revenue is recognized at that moment by the Municipality. A discount of 5% is allowed when full payment is made on or before April 15. Municipal license taxes collected prior to June 30 but pertaining to the next fiscal year in the amount of \$7,712,588 is recorded as unearned revenues.

Municipal license taxes receivable as of June 30, 2015 follows:

Description	Amount
Total municipal license tax receivable	\$ 152,834
Less: allowance for uncollectible accounts	-
	\$ 152,834

B. Construction excise taxes

The Municipality assesses a construction permit fee of generally 5% of the total construction cost of any project to be performed within the Municipality’s boundaries (for projects related to residential homes that are not part of a residential development project, the fee ranges from 0% to 5%, depending on the total construction cost). The \$136,483 reported in the general fund corresponds to construction taxes receivable as of June 30, 2015.

4. DUE FROM (TO) GOVERNMENTAL ENTITIES

A. Amounts due from governmental entities as of June 30, 2015 are as follows:

	<u>Commonwealth Government</u>	<u>Federal Government</u>
<u>Major fund – Capital Projects fund:</u>		
Department Treasury Joint Resolution 96 2013	\$ 124,575	
Department Treasury Joint Resolution 518 1995	6,750	
<u>Other Governmental funds:</u>		
P.R. Department of Labor – Law No. 52	34,751	
Joint Resolution 74 2014	12,972	
Infrastructure for Information Networks	12,193	
P.R. Office of the Commissioner for Municipal Affairs – Community Development Block Grant – State’s Program		154,568
	<u>\$ 191,241</u>	<u>\$ 154,568</u>

Certain amounts are recorded as deferred inflows of resources in the governmental funds statements since they are not available as required by current standards. See related **note 8**.

B. Amounts due to governmental entities as of June 30, 2015 are as follows:

<u>Description</u>	<u>Commonwealth Government</u>
<u>Major fund – General fund:</u>	
P.R. Treasury Department Concept	\$1,185,041
P.R. Employees Retirement System (ERS)	581,607
Association of Employees of the Commonwealth of Puerto Rico	120,739
P.R. Department of Labor – unemployment	138,093
P.R. Aqueduct and Sewer Authority (PRASA)	19,079
P.R. Telephone Company	11,794
Others	236,983
	<u>\$2,293,336</u>

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5. INTERFUND TRANSACTIONS

Interfund receivables and payables at June 30, 2015 are summarized as follows:

a. Due from/to other fund:

<u>Receivable Fund</u>	<u>Payable Funds</u>	<u>Amount</u>
General Fund	<u>Major Fund:</u>	
	Capital Projects Fund	\$ 694,462
General Fund	<u>Other Governmental Funds:</u>	
	Special Revenue Federal – C.D.B.G.	147,756
	Special Revenue State & Local – Law No. 52	34,751
	Special Revenue Federal – Child Care and Development Block Grant	26,083
	Special Revenue State & Local- Infrastructure for Information Networks	12,193
	Special Revenue Federal – Even Start	3,623
Other Governmental	<u>Major Fund:</u>	
	General Fund	782,208
		<u>\$ 1,701,076</u>

b. Transfer in/out to other fund

Following is a summary of interfund transfers for the year:

<u>Transfer out</u>	<u>Transfer in</u>	<u>Purpose</u>	<u>Amount</u>
General Fund	Capital Projects Fund	Transfer of funds to cover capital asset related expenditures	\$ 529,528
General Fund	Other Governmental Funds	Transfer of funds to cover operating expenses	652,763
Debt Service Fund	General Fund	Transfer of funds to cover operating expenses	1,409,790
Debt Service Fund	Other Governmental Funds	Transfer to create new fund authorized by Municipal Legislature	1,008,886
Capital Projects Fund	General Fund	Transfer of funds to cover operating expenses	644,727
Other Governmental Funds	General Fund	Transfer of funds to cover operating expenses	624,098
Total			<u>\$ 4,869,792</u>

6. ACCOUNTS PAYABLE AND ACCRUED LIABILITIES

Accounts payable and accrued liabilities as of June 30, 2015 are detailed as follows:

	<u>General Fund</u>	<u>Capital Projects Fund</u>	<u>Other Governmental funds</u>	<u>Total</u>
Accounts payable	\$ 2,953,750	\$ 913,147	\$ 53,190	\$ 3,920,087
Accrued liabilities – payroll withholdings	835,082			835,082
Total	\$ 3,788,832	\$ 913,147	\$ 53,190	\$ 4,755,169

7. UNEARNED REVENUES

The amounts reported as unearned revenues as of June 30, 2015 are detailed as follows:

	<u>Amount</u>
<u>Major fund – General fund:</u>	
Municipal license taxes collected in the fiscal year 2014-2015 that correspond to the 2015-2016 fiscal year budget	<u><u>\$7,712,588</u></u>

8. DEFERRED INFLOWS OF RESOURCES – GOVERNMENTAL FUNDS

As required by current standards, revenues and other governmental fund financial resources should be recognized in the accounting period in which they become both measurable and available. When an asset is recorded in governmental fund's financial statements but the revenue is not available, the Municipality should report a deferred inflow of resources until such time as the revenue becomes available. A detail of these balances follows:

	<u>Commonwealth Government</u>	<u>Federal Government</u>
<u>Capital Projects Fund:</u>		
Department of Treasury Joint Resolution 96 2013	\$ 124,575	
Department of Treasury Joint Resolution 518 1995	6,750	
<u>Other governmental funds:</u>		
P.R. Department of Labor – Law No. 52	34,752	
Department of Treasury Joint Resolution 74 2014	12,972	
P.R. Department of Education – Grants to States		26,148
P.R. Department of Family – Child Care		11,915
P.R. Department of Education – Child and Adult Care Food Program		191,572
P.R. Department of Education – 21 st Community Learning Centers Program		26,100
P.R. Office of the Commissioner for Municipal Affairs – Community Development Block Grant – State's Program		144,018
	<u><u>\$ 179,049</u></u>	<u><u>\$ 399,753</u></u>

9. FUND BALANCE (DEFICIT)

A. Fund balance classifications (Deficit)

The governmental fund balance classifications and amounts at June 30, 2015 are shown in the following table:

	<u>General Fund</u>	<u>Debt Service Fund</u>	<u>Capital Projects Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Non-spendable:					
Inventories and other assets	\$ 779,657	\$ -	\$ -	\$ -	\$779,657
Restricted:					
General government				137,604	137,604
Public safety				126,076	126,076
Public works			5,209,106	556,551	5,765,657
Health and welfare			18,238	98,467	116,705
Community development					
Culture and recreation			72,598	70,890	143,488
Education			128,182	28,449	156,631
Debt service		5,928,273			5,928,273
Committed					
General government				56,684	56,684
Public safety				130,750	130,750
Public works				75,675	75,675
Health and welfare				69,911	69,911
Education				3,987	3,987
Unassigned	(9,929,846)				(9,929,846)
Total Fund Balance	<u>\$ (9,150,189)</u>	<u>\$ 5,928,273</u>	<u>\$ 5,428,124</u>	<u>\$ 1,355,044</u>	<u>\$ 3,561,252</u>

10. CAPITAL ASSETS

Capital assets those with an estimated useful live of one year or more from the time of acquisition by the Municipality and a cost of \$100 or more, are primarily funded through the issuance of long-term bonds and loans. A summary of capital assets and changes occurring in 2015, including those changes pursuant to the implementation of GASB Statement No. 34, follows. Land and construction in progress are not subject to depreciation:

<u>Governmental Activities:</u>	<u>Balance July 1, 2014</u>	<u>Additions</u>	<u>Retirements/ Reclassifications</u>	<u>Balance June 30, 2015</u>
Capital asset, not being depreciated:				
Construction in progress	\$ 37,555,178	\$ 1,736,281	\$ (26,342,398)	\$ 12,949,061
Land	12,298,955	944,992		13,243,947
Total capital assets not being depreciated	49,854,133	2,681,273	(26,342,398)	26,193,008
Capital assets, being depreciated:				
Buildings and building improvements	66,863,529	19,020,152		85,883,681
Infrastructure and Infrastructure improvements	74,417,485	424,000		74,841,485
Equipment	6,447,270	442,135		6,889,405
Furniture	25,650	1,524		27,174
Computers	987,221	134,936		1,122,157
Vehicles	4,762,257	56,287	(19,050)	4,799,494
Total capital assets being depreciated	153,503,412	20,079,034	(19,050)	173,563,396
Less accumulated depreciation for:				
Buildings and building improvements	(26,102,473)	(2,254,500)		(28,356,973)
Infrastructure and Infrastructure improvements	(37,697,042)	(2,510,590)		(40,207,632)
Equipment	(5,704,190)	(326,553)		(6,030,743)
Furniture	(14,565)	(4,943)		(19,508)
Computers	(547,898)	(271,195)		(819,093)
Vehicles	(4,572,502)	(88,450)	19,050	(4,641,902)
Total accumulated depreciation	(74,638,670)	(5,456,231)	19,050	(80,075,851)
Total capital assets being depreciated, net	78,864,742	14,622,803	-	93,487,545
Governmental activities capital assets, net	\$128,718,875	\$17,304,076	\$ (26,342,398)	\$ 119,680,553

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10. CAPITAL ASSETS (CONTINUED)

Depreciation expense was charged to functions/programs of the Municipality as follows:

<u>Governmental activities:</u>	<u>Amount</u>
General government	\$ 2,534,722
Public safety	34,189
Urban and economic development	1,498,528
Culture, recreation and education	909,376
Health and sanitation	37,203
Public housing and welfare	58,065
Community Development	89,318
Public Works	<u>294,830</u>
Total depreciation expense-governmental activities	<u>\$ 5,456,231</u>

11. LONG-TERM LIABILITIES

Long-term liability activity for the year ended June 30, 2015, was as follows:

Description	Beginning Balance, As Restated	Borrowings or Additions	Payments or Deductions	Ending Balance	Due Within One Year
Bonds Payable	\$ 38,385,000	\$	\$ (4,295,000)	\$ 34,090,000	\$ 3,150,000
Notes Payable	4,608,000		(112,000)	4,496,000	120,000
Compensated Absences	6,039,122	248,696	(450,000)	5,837,818	1,372,216
Claims and judgments	270,000		(120,000)	150,000	
Puerto Rico Aqueduct and Sewer Authority- repayment plan	1,268,384	916,923	(626,259)	1,559,048	354,600
Note Payable to CRIM – Law No. 42	5,713,397		(171,975)	5,541,422	182,781
Department of Labor- unemployment	78,444		(78,444)		
Property tax debt	267,306			267,306	267,306
Treasury Department- debt	<u>1,930,738</u>		<u>(600,000)</u>	<u>1,330,738</u>	<u>600,000</u>
Total	<u>\$ 58,560,391</u>	<u>\$ 1,165,619</u>	<u>\$(6,453,678)</u>	<u>\$ 53,272,332</u>	<u>\$ 6,046,903</u>

- 1. Legal Debt Margin-** The Municipality is subject to a legal debt margin requirement, which is equal to 10% of the total assessment of property located within the Municipality plus balance of the ad valorem taxes in the debt service fund, for bonds payable to be repaid with the proceeds of property taxes restricted for debt service. In addition, before any new bonds are issued, the revenues of the debt service fund should be sufficient to cover the projected debt service requirement. Long-term debt, except for the bonds payable, is paid with unrestricted funds.

11. LONG-TERM LIABILITIES (CONTINUED)

2. **Bonds and notes payable-** The Municipality issues general and special obligation bonds and notes to provide funds for the acquisition and construction of major capital facilities. Bonds and notes payable outstanding at June 30, 2015 are as follows:

Description	Balance at June 30, 2015
1998 General obligation bond for infrastructure construction with an original amount of \$18,825,000 due in installments of \$260,000 to \$1,635,000 through July 1, 2022, with interest ranging from 4.86% to 8.00%	\$ 10,135,000
2000 General obligation bond for construction or acquisition of capital assets with an original amount of \$11,850,000 due in installments of \$315,000 to \$1,170,000 through July 1, 2018, with interest ranging from 2.70% to 6.13%	4,190,000
2001 General obligation bond for construction or acquisition of capital assets with an original amount of \$7,240,000 due in installments of \$195,000 to \$715,000 through July 1, 2019, with interest ranging from 2.70% to 5.19%	3,085,000
2004 General obligation bond for construction or acquisition of capital assets with an original amount of \$10,450,000 due in installments of \$315,000 to \$800,000 through July 1, 2024, with interest ranging from 4.17% to 5.28%	6,475,000
2008 Special obligation note for construction or acquisition of capital assets with an original amount of \$5,067,000 due in installments of \$79,000 to \$407,000 through July 1, 2033, with interest ranging from 1.53% to 7.00%	4,496,000
2014 General obligation bond for operational expenses with an original amount of \$7,405,000 due in installments of \$125,000 to \$610,000 through July 1, 2034, with interest ranging from 5.00% to 7.00%	6,845,000
2014 General obligation bond for operational expenses with an original amount of \$3,415,000 due in installments of \$55,000 to \$245,000 through July 1, 2038, with interest ranging from 6.00% to 7.00%	3,360,000
Total	<u>\$ 38,586,000</u>

These bonds are payable from the special ad valorem property tax of 3.50% which is restricted for debt service and retained by the Government Development Bank for Puerto Rico for such purposes.

The special obligation note of \$5,067,000 for the construction of various projects, due annual principal installments ranging from \$79,000 to \$407,000, plus interest due in semiannual installments at variable rates (1.5% to 7.0%) through July 1, 2033. This note is payable with the revenues generated from the collection of the .02% of the municipal sales and use tax imposed by the Municipality and collected by the Puerto Rico Treasury Department.

11. LONG-TERM LIABILITIES (CONTINUED)

Annual debt service requirements to maturity for bonds and notes payable are as follows:

Year Ending June 30, 2015	Principal	Interest
2016	\$ 3,270,000	\$ 1,950,379
2017	3,514,000	2,088,555
2018	3,775,000	1,886,582
2019	4,045,000	1,667,002
2020	3,090,000	1,461,276
2021-2025	10,960,000	4,933,995
2026-2030	3,905,000	2,829,925
2031-2035	5,047,000	1,218,495
2036-2040	980,000	141,400
Total	\$ 38,586,000	\$ 18,177,609

3. **Puerto Rico Aqueduct and Sewer Authority repayment plan** – During the fiscal year 2014-2015 the Municipality entered into a financing agreement with the Puerto Rico Aqueduct and Sewer for the payment of the Municipality’s debt for water service billed. The balance at June 30, 2015 of this agreement was \$1,559,048.
4. **Property Taxes Debts (Law No. 146, and property tax advances)**- These amounts represent the balance owed to the Municipal Revenue Collection Center (“CRIM”) at June 30, 2015 as described in Note 12.
5. **Treasury Department repayment plan** – During fiscal year 2014-2015 the Municipality entered into a financing agreement with the P.R. Treasury Department related with payroll withholding accrued debt and excise taxes debt. The balance at June 30, 2015 was \$1,330,738.
6. **Compensated Absences** – The government-wide statement of net position includes approximately \$4,035,001 of accrued sick leave benefits, and approximately \$1,802,817 of accrued vacation benefits, representing the Municipality’s commitment to fund such costs from future operations.
7. **Claims and Judgments** – These amounts represent the balance related to legal claims at June 30, 2015, as described in Note 17.

12. PROPERTY TAXES

The personal property tax is self-assessed by the taxpayer on a return which is to be filed by May 15 of each year with the Municipal Revenue Collection Center (CRIM), a governmental entity created by the government of Puerto Rico as part of the Municipal Governmental Autonomous Law of August 1991. Real property tax is assessed by the CRIM on each piece of real estate and on each building.

The assessment is made as of January 1 of each year and is based on current values for personal property and on estimated values as of 1957 for real property tax. The tax on personal property must be paid in full together with the

12. PROPERTY TAXES (CONTINUED)

return by May 15. The tax on real property may be paid in two installments by July 1 and January 1. The CRIM is responsible for the billing and collections of real and personal property taxes on behalf of all the municipalities of Puerto Rico. Prior to the beginning of each fiscal year, the CRIM informs the Municipality of the estimated amount of property tax expected to be collect for the ensuing fiscal year. Throughout the year, the CRIM advances funds to the Municipality based on the initial estimated collections, as modified by the quarterly revisions of estimates required law. The CRIM is required by law to prepare a liquidation statement on a fiscal year basis, whereby a comparison is made between the amounts advanced to the Municipality and amounts actually collected from taxpayers.

This preliminary liquidation has to be completed on a preliminary basis not later than three months after fiscal year-end, and a final liquidation made not later than six months after year-end, subject to the verification by its Independent Auditors. If the CRIM remits to the Municipality property tax advances, which are less than the tax actually collected, a receivable from the CRIM is recorded at June 30. However, if advances exceed the amount actually collected by the CRIM, a payable to the CRIM is recorded at June 30. The CRIM issued the final liquidation for fiscal year 2013-2014 noting that the advances exceeded the collections by \$267,306. This amount was recognized as a long-term liability in the government wide financial statements.

On January 26, 2000, Public Law No. 42 was enacted, which authorized the CRIM to obtain a loan up to \$200,000,000, and for a term not to exceeding 10 years, to allow for the financing of the debt that the Municipalities of Puerto Rico have with the CRIM arising from final settlements of property tax advances versus actual collections through fiscal year ended June 30, 2000.

The amounts that the Municipalities will collect from additional property taxes resulting from increases in the subsidy from the Commonwealth of Puerto Rico to the Municipalities are assigned through this law to repay such loan. The increase in this subsidy was the result of the Public Law No. 238, enacted on August 15, 1999. On October 11, 2001, Public Law No. 146 was enacted to amend Public Law No. 42, to extend the loan amortization period up to 30 years. Also, on October 11, 2002, Public Law No. 172 was enacted, to provide as an option for the Municipalities to include the debt that the Municipalities of Puerto Rico have with the CRIM arising from final settlements of property tax advances versus actual collections for the fiscal year ended June 30, 2001 with the loan authorized through Public Law No. 42 enacted on January 26, 2000.

On June 26 1997, Public Law No. 21 was enacted, which authorizing the CRIM, among other things, to sell the property tax receivables related to taxpayers who owed property taxes from 1974 to 1996. Such property tax receivables were purchased by the Public Financing Corporation, a subsidiary of the Government Development Bank of Puerto Rico (GDB) using the proceeds of a bond issuance executed for such purposes. Said Law imposed the CRIM the obligation to replace uncollectible property tax receivables with any valid property tax receivable o equivalent in money. Subsequent to the approval of the Law and to the sale transaction, it was detected that a substantial percentage of the receivables sold were uncollectible. In order to protect the economic damage to the financial structure of municipalities caused by the substitution of uncollectible tax receivables with sound collectible receivables, on October 11, 2001, Public Law No. 146 was approved and enacted. Through this Law, the CRIM was authorized to obtain a loan from any qualified financial institution and pay in advance the outstanding balance of the bonds issued and any related cost incurred for the purchase by the Public Financing Corporation (a GDB subsidiary) of the tax receivables.

Residential real property occupied by its owner is exempt by law from the payment of property taxes on the first \$15,000 of the assessed value. For such exempted amounts, the Puerto Rico Treasury Department assumes payment of the basic tax to the Municipalities, except for property assessed at less than \$3,500 for which no payment

12. PROPERTY TAXES (CONTINUED)

is made. As part of the Municipal Autonomous Law of 1991, the exempt amount to be paid by the Puerto Rico Treasury department to the Municipalities was frozen as of January 1, 1992. In addition, the law grants a tax exemption from the payment of personal property taxes of up to \$50,000 of the assessed value to retailers having annual net sales of less than \$150,000.

The annual tax rate is 10.33% for real property and 8.33% for personal property of which 1.03% of both tax rates are for the redemption of public debt issued by the Commonwealth of Puerto Rico. The remaining percentage is distributed as follows: (a) 5.6% and 3.60%, respectively, represents the Municipality's basic property tax rate which is appropriated for basics and accounted for in the general fund. A portion of such amount is deposited in an equalization fund together with a percentage of the net revenues of the Puerto Rico electronic lottery and a subsidy from the Commonwealth of Puerto Rico. From such fund, a distribution is made to all municipalities; (b) 3.50 % represents the ad valorem tax restricted for debt service and accounted for in the debt service fund. The Commonwealth also contributes an annual tax rate of 0.2% of the property tax collected and such amount is accounted for similar to item (a) above.

On December 9, 2013, Law No. 145 "Getting Caught Up with Past Due CRIM Taxes – Incentive Plan for the Payment of Due Taxes" was approved granting an amnesty from the payment of interest, surcharges and penalties on real and personal property taxes owed from the fiscal years prior to 2013-2014. This amnesty/incentive plan was available from December 18, 2013 to March 27, 2014. This plan also awarded CRIM the faculty to grant payment plans to taxpayers up to a maximum of four years.

13. SALES AND USE TAXES

On July 4, 2006, the Commonwealth Legislature approved Act No. 117 ("Act 117") which amends the Puerto Rico Internal Revenue Code of 1994 to provide, among other things, for a sale and use tax of 5.5% to be imposed by the Commonwealth Government. Act 117 also authorizes each municipal government to impose a municipal sale and use tax of 1.5%. This municipal sales and use tax has in general the same tax base and limitations (except for unprocessed foods) as those provided by the Commonwealth's sales and use tax.

On July 29, 2007, the Commonwealth Legislature approved Act No. 80 (Act 80), which amends Act No. 117 of July 4, 2006 to impose to all the Municipalities of Puerto Rico a uniform municipal sales and use tax of 1.5%. Effective August 1, 2007, 1% of the 1.5% is collected by the Municipalities and the remaining .5% of the 1.5% is collected by the Puerto Rico Department of Treasury (PRDT).

The amount collected by the PRDT, (.5% of the 1.5%) is deposited in accounts or special funds in the Governmental Development Bank of Puerto Rico (GDB), subject to restrictions imposed and distributed as follows:

- .2% of the .5% will be deposited in a Municipal Development Fund to be distributed among all the municipalities in accordance with a formula created by the Act,
- .2% of the .5% will be deposited in a Municipal Redemption Fund to finance loans to Municipalities and,
- .1% of the .5% will be deposited in a Municipal Improvement Fund to finance capital improvement projects; these funds will be distributed based on legislation from the Commonwealth's Legislature.

13. SALES AND USE TAXES (CONTINUED)

Effective January 1, 2011, the Commonwealth of Puerto Rico adopted a new Internal Revenue Code (2011 PR Code). Subtitle D (Sections 4010 to 4070) of the 2011 PR Code incorporates the dispositions applicable to the sales and use tax. As stated by Section 4050, the Municipalities may use the sales and use tax proceeds to finance solid waste, recycling, capital projects, health and public safety programs as well as any other activity that promotes sound public administration.

On June 30, 2013, the Commonwealth approved Act No. 40 which, among other things, reduces the municipal sales and use tax from 1.5% to 1% and increases the Commonwealth's sales and use tax from 5.5% to 6% effective December 1, 2013. This Act was subsequently amended to change this effective date from December 1, 2013 to February 1, 2014.

In order to address the fiscal and credit crisis of the Commonwealth of Puerto Rico, the GDB liquidity and the difficult fiscal situation of the municipalities of Puerto Rico, on January 24, 2014, the Commonwealth approved Act No. 18 and 19. Those Acts provide for the restructuring and creation of financing structures from sales and use tax sources to guarantee and pay municipal long-term debt issuances.

Act No. 18 creates a special fund called the Municipal Administration Fund (FAM), under the custody of the Government Development Bank of Puerto Rico (GDB), which permits the municipalities to guarantee and pay long term debt and provide funds for its general operations. In addition, this Act improves the financing capacity of the Puerto Rico Sales Tax Financing Corporation (COFINA), a Commonwealth fund administered by GDB and the P.R. Secretary of Treasury. The Act also includes special provisions for municipalities that do not want to be covered by the Act.

After July 1, 2014, the 6% corresponding to the Commonwealth's sales and use tax will be deposited in COFINA. From these funds, the Commonwealth will deposit .5% in the FAM. Distribution to the municipalities will depend on whether the municipalities signed an agreement to be covered or not covered by the Act's provisions. The **Municipality of Cataño** signed the agreement to be covered.

For municipalities covered by the agreement, the .5% will be distributed as follows:

- .2% will be deposited in the Municipal Development Fund to be distributed to the municipalities,
- .2% will be deposited in a Municipal Redemption Fund to then be deposited in the municipalities general fund (the municipalities have the option to maintain funds in the Municipal Redemption Fund or to transfer funds from the Municipal Development Fund to increase its debt margin and issue loans to be obtained from financial institutions)
- .1% will be deposited in a Municipal Improvement Fund to finance capital improvement projects; these funds will be distributed based on legislation from the Commonwealth's Legislature.

For municipalities not covered by the agreement the .5% will be distributed as follows:

- .2% will be deposited in the Municipal Development Fund. Section 4 of the Act requires amounts deposited in the Municipal Development Fund of municipalities not covered by the Act to be redistributed to the municipalities covered by the Act,

13. SALES AND USE TAXES (CONTINUED)

- .2% will be deposited in a Municipal Redemption Fund to guarantee and repay long-term debt through any financial institution (each semester the municipalities may transfer to their general fund the funds in excess of debt service requirements),
- .1% will be deposited in a Municipal Improvement Fund to finance capital improvement projects; these funds will be distributed based on legislation from the Commonwealth's Legislature.

Act No. 19 creates the Municipal Finance Corporation (COFIM), a public corporation and a component unit of the Governmental Development Bank of Puerto Rico (GDB) which may issue, pay or refinance long-term debt of municipalities. Principal and interest of these bonds and loans will be guaranteed with the municipal sales and use tax of 1%. The Act also includes special provisions for municipalities that do not want to be covered by the Act.

After July 1, 2014, the 1% corresponding to the municipalities' sales and use tax will be deposited in COFIM. From these funds COFIM will deposit to the COFIM's sinking fund the greater of: .3% of the 1% municipal sales and use tax or an Annual Rental Fee (RFA). The RFA for fiscal year 2014-2015 will be \$65,541,281 and thereafter will be 1.5% of the RFA of the preceding fiscal period. The excess of the required deposit to the COFIM's sinking fund (.7% of the 1% of the municipal sales and use tax) will be transferred to the general fund of municipalities covered by the agreement or to the Municipal Redemption Fund as decided by the municipality. Before the transfer of the .7% to the municipalities covered by the Act, COFIM will transfer the 1% municipal sales and use tax to the municipalities not covered by the Act. These municipalities cannot obtain loans guaranteed by COFIM's sinking fund.

If at any moment the required deposits to the COFIM's sinking fund were not sufficient to pay the principal and interest of any outstanding obligation, the deficiency will be covered by appropriations of the Commonwealth's general fund budget.

Individuals, organizations and entities subject to the collection of the municipal sales and use tax must file a tax return to COFIM. The tax is due on or before the 20th day of each month based on the tax collected in the preceding month. COFIM has provided retailers three alternatives for the filling of the monthly return: 1) electronic filling through COFIM's internet portal; 2) in the bank branches of the financial institution designated by COFIM to be its intermediary, the Popular Bank of Puerto Rico; and 3) in the collections offices of the municipalities that have been certified as collection agents of COFIM.

COFIM established a system of monthly advances for the transfers of the .2% destined for the Municipal Development Fund (FDM), the .2% related to the Municipal Redemption Fund (FRM) and the 1% of municipal sales and use tax. Each month, the GDB will make the FDM, FRM and 1% sales and use tax transfers based on the amounts collected that same month in the preceding fiscal year (2013-2014). At the end of the year, a settlement will be made comparing the actual collections of the FDM, FRM and the 1% sales and use tax with the monthly advances made to each municipality. If actual collections exceed the total advances received, an account receivable from GDB will be recognized; if actual collections are less than the total advances, a payable to the GDB will be recognized and amortized through withholdings from future advances.

For the FDM and FRM transfers, the advance system became effective on July 1, 2014; for the 1% municipal sales and use tax, the effective date varied depending on the implementation date of COFIM's collection process in the corresponding municipality. For the **Municipality of Cataño**, the implementation date was December 1, 2014. For the

13. SALES AND USE TAXES (CONTINUED)

fiscal year ended on June 30, 2015, the Municipality's total FDM, FRM and 1% sales and use tax advances amounted to \$ 693,771, \$ 191,582 and \$ 3,152,372 respectively. The GDB has not yet issued a final settlement for the advances made in the 2014-15 fiscal year.

14. PENSION PLAN

General Information about the Pension Plan

As of June 30, 2015, regular employees of the Municipality contribute to a cost-sharing multiple employer hybrid defined benefit and defined contribution retirement plan administered by the Employee's Retirement System of the Government of Puerto Rico and its Instrumentalities (ERS). ERS covers all regular full-time public employees working for the central government, the municipalities of Puerto Rico and certain public corporations not having their own retirement systems. The system provides retirement pensions, death, and disability benefits. Retirement benefits depend upon age at retirement and number of years of credited service. Benefits vest after ten years of plan participation. The pension plan operates under Act No. 447 of May 15, 1951, as amended, Act No. 305 of September 24, 1999 (System 2000 Reform) and Act No. 3 of April 4, 2013.

Under Act 447, retirement benefits were determined by the application of stipulated benefit ratios to the member's average compensation. Average compensation was computed based on the highest 36 months of compensation recognized by ERS. The annuity, for which a plan member was eligible, was limited to a minimum of \$200 per month and a maximum of 75% of the average compensation. For active participants of the contributory defined benefit programs under Act No. 447, all retirement benefits accrued through June 30, 2013 were frozen. Thereafter, all future benefits will accrue under the hybrid pension plan established by Act No. 3. Participants will receive a pension at retirement age equivalent to what they had accrued under Act 447 up to June 30, 2013, and a supplemental annuity corresponding to contributions made after July 1, 2013.

Participants under the defined contribution plan established by Reform System 2000 will receive a lifetime annuity calculated at retirement based on a factor that will incorporate the individual's life expectancy and a rate of return. New participants under the hybrid plan established by Act No. 3 will receive a lifetime annuity based on the accumulated balance of their individual accounts (employees' contributions plus a return on investment). The minimum monthly pension for current retirees is \$500.

Disability benefits previously provided by Act No. 447 and Reform System 2000 were eliminated by Act No. 3 and substituted for a mandatory disability insurance policy. Beginning July 1, 2013, each employee must contribute to this insurance plan .25% of his or her monthly salary, up to a monthly maximum of \$5,000. Therefore, the maximum monthly employee contribution will be \$12.50 ($\$5,000 \times .25\%$).

Beginning July 1, 2013, all employers must contribute 12.275% of employee contribution with an additional 1% annually up to June 30, 2016; after July 1, 2016, an additional 1.25% annually for each of the five years thereafter, reaching an aggregate contribution rate of 20.525% effective July 1, 2020. For the fiscal year ended June 30, 2015, the employer contribution rate was 13.275% and the total required annual contribution amounted to \$ 1,581,190.

As required by Act 32 of June 25, 2015, the Additional Uniform Contribution (AUC) was established for the purpose of solving the cash flow deficit of the System. For each fiscal year, beginning on July 1, 2013, the ERS will: 1) determine the portion of the AUC attributable to each participating employer based on the percentage each employer's contributions represent of the total employer contributions established for that fiscal year; and 2) send to the director of the P.R. Office of Management and Budget (OMB) and to each public corporation and municipality

14. PENSION PLAN (CONTINUED)

whose employees are covered by this Act, a certification of the AUC owed by each employer. The Municipality's AUC for the fiscal year 2014-15, amounted to \$437,126.

Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions

As per the requirements of the GASB Statements No. 67 and 68, ESR is required, as the pension plan's administrator, to provide to each of its participating employers audited actuarial and financial information used in the calculation of their proportionate share of the plan's net pension liability, pension expense and deferred outflows/inflows of resources related to pensions as of the measurement date. For the fiscal year ended June 30, 2015, the measurement date is June 30, 2014. In addition, the ESR has to provide all the required actuarial and historical data to be reported in the notes to the financial statements of the Municipality and as Required Supplementary Information (RSI).

However, as indicated in the Basis for Adverse Opinion section of the independent auditors' report, the ESR has not provided to the Municipality the audited actuarial and financial information necessary for the proper recognition and reporting of its net pension liability as of June 30, 2015. As a result, management has not complied with the accounting and financial reporting requirements for pensions that are provided to the employees of state and local governmental employers through pension plans trusts that comply with the criteria set forth in the GASB Statement No. 68. The ESR has informed its participating employers that the audited actuarial and financial data will be available in a future date during the calendar year 2016. The effects of this departure from U.S. generally accepted accounting principles in the assets, liabilities, deferred outflows/inflows of resources and net position of the Municipality's governmental activities cannot be determined at this time.

15. POSTEMPLOYMENT BENEFITS

In addition to the pension benefits described in note 14, the Municipality is required to cover annually the 3% increase in the retirement plan of its retired employees, as required by Commonwealth's laws. Also, the Municipality is required to finance costs related to the application of certain "Special Laws" issued by the Commonwealth Government. Those Special Laws granted increases in pensions and other benefits to retired employees of the Municipality such as medicines bonus, Christmas bonuses and death benefits. However, beginning July 1, 2013, Act No. 3 of 2013 eliminated all Special Law benefits to future retirees. For the fiscal year ended June 30, 2015, the costs related to these post-employment benefits amounted to \$ 323,008. These benefits are recorded as expenditures in the general fund.

16. RISK MANAGEMENT

The Property Division is responsible of assuring that the Municipality's property is properly insured. Annually, the Property Division compiles the information of all property owned and its respective market value. After evaluating this information, the Property Division submits the data regarding the Municipality's properties to its private insurance broker so they can request quotes for the various insurance policies. The insurance companies that meet the Municipality's criteria are selected for each fiscal year. Settled claims have not exceeded commercial coverage in any of the past three (3) fiscal years.

17. COMMITMENTS AND CONTINGENCIES

A. Federal Grants:

The Municipality participates in a number of federal financial assistance programs funded by the Federal Government. Although the Municipality's grant programs have been audited in accordance with the provisions of the Single Audit Act of 1996, through June 30, 2015, these programs are still subject to financial and compliance audits by the granting agencies and the resolution of previously identified questioned costs. The amount, if any, of expenditures which may be disallowed by such audits cannot be determined at this time, although the Municipality management expects such amounts, if any, not to be material.

B. Claims and lawsuits:

The Municipality is a defendant in several legal proceedings that arise in the ordinary course of the Municipality's activities. Certain of these claims are covered by insurance. As a result of various legal cases as of June 30, 2015 and not to be covered by insurance, the Municipality accrued an estimated loss of \$150,000 in the governmental-wide financial statements. However, it is the opinion of the Municipality and the legal counsels that based on their experience, such actions and the potential liabilities will not impair the Municipality financial position.

18. PRIOR PERIOD ADJUSTMENTS

A. GOVERNMENTAL FUND FINANCIAL STATEMENTS

The following restatements have been made in the governmental fund financial statements, which are reported as an adjustment to the beginning fund balances:

Description	General Fund	Debt Service Fund	Capital Projects Fund	Other Governmental Funds	Total
<u>Correction of errors:</u>					
Fund balance beginning	\$(14,003,337)	\$3,402,850	\$ 5,655,502	\$ 1,560,554	\$(3,384,431)
Elimination of previous years' accounts payable	2,331,054	-	719,153	-	3,050,207
Reservation interfund transactions	654,657	-	-	-	654,657
Fund balance, beginning as restated	<u>\$(11,017,626)</u>	<u>\$3,402,850</u>	<u>\$ 6,374,655</u>	<u>\$ 1,560,554</u>	<u>\$ 320,433</u>

B. GOVERNMENT-WIDE FINANCIAL STATEMENTS

The following restatements have been made in the Government wide financial statements, which are reported as an adjustment to the beginning net position:

Description	Government-Wide Statement
Net position, beginning	\$ 71,348,153
Elimination of previous year accounts payables	3,050,207
Reservation interfund transactions	654,657
Adjustments of CRIM advances, claims and judgments of prior years	238,385
Net position - beginning, as restated	<u>\$ 75,291,402</u>

17. SUBSEQUENT EVENTS

Puerto Rico Fiscal and Economic Growth Plan

On September 9, 2015, the Working Group for the Fiscal and Economic Recovery of Puerto Rico established by the Governor Alejandro García Padilla by executive order EO 2015-022 submitted the Fiscal and Economic Growth Plan (FEGP), setting forth economic development, structural, fiscal and institutional reform measures intended to meaningfully reduce the Commonwealth's projected financing gaps. In order to ensure compliance with the FEGP measures, the Working group proposes the implementation of a control board and new budgetary regulations, pursuant to proposed legislations known as the Fiscal Responsibility and Economic Revitalization Act (FRERA). The reform measures proposed by the FEGP, including the creation of the control board, have been submitted to the Commonwealth Legislature for review and final approval.

New Guidelines for the Calculation of the Contribution In Lieu of Taxes ("CELI")

On October 16, 2015, the Puerto Rico Commission of Energy ("CEPR") approved the new guidelines for the energetic subsidy (contribution) received by the 78 municipalities of the Commonwealth from the Puerto Rico Electric Power Authority (PREPA) in lieu of the payment of municipal license taxes ("CELI"). These guidelines limit to the subsidy to be received by the municipalities, by establishing a maximum threshold amount of energy consumption charges that can be incurred by the municipalities. Any charges in excess of that maximum threshold will be paid by the municipalities based on the prevailing service rates in effect during the billing period. If the municipalities do not pay the amounts billed, they are subject to a possible service cancellation by the PREPA.

In addition to these energy consumption limits, the CELI will not be applicable to every municipal property or installation. It will only be available for those facilities used for the rendering of not-for-profit services to the community; for corporations that provide public health services; and for the consumption charges incurred by the public lighting infrastructure. Those municipal installations and properties used for for-profit activities or occupied by not-for-profit entities that do not provide municipal services or by persons and businesses that are not municipal entities are excluded from the CELI subsidy.

Finally, the guidelines require that the municipalities implement efficiency and conservation measures for a reduction of 15% in the energy consumption to be incurred in the next three fiscal years. All of these requirements are effective beginning November 16, 2015 (fiscal year 2015-16).

Application of Chapter 9 of the Federal Bankruptcy Law to the Commonwealth of Puerto Rico and its Instrumentalities

A law project has been submitted to the Congress of the United States of America requesting the application of Chapter 9 of the Federal Bankruptcy Law to the Commonwealth of Puerto Rico and its instrumentalities. The benefits available under Chapter 9 would permit the Commonwealth to restructure its debt with its bondholders, with the purpose of decreasing the interest costs and debt service requirements that consume a significant part of the Commonwealth's operating budget. During the past months, the Governor and Resident Commissioner of Puerto Rico have been persistently lobbying for the approval of this law project, including various public hearings in Congress, arguing that the Commonwealth will incur in a default of its debt service requirements for the fiscal year 2015-16 citing that both the Governmental Development Bank of Puerto Rico and the Puerto Rico Treasury Department are suffering from severe cash flow shortfalls that put in jeopardy the fulfillment of their debt obligations. The continuing economic and fiscal crisis of the island will seriously affect the amount and quality of services provided to the citizenry and the amount of subsidies and funds provided by the state to the municipalities.

	<u>Budgeted Amount</u>		Actual Amounts (Budgetary Basis) (See Note 1)	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
REVENUES:				
Property taxes	\$ 17,330,342	\$ 17,330,342	\$ 17,486,074	\$ 155,732
Municipal license tax	12,100,000	12,100,000	10,714,920	(1,385,080)
Licenses, permits and other local taxes	2,278,000	2,278,000	574,804	(1,703,196)
Sales and use tax	3,000,000	3,000,000	3,152,372	152,372
Charges for services	1,501,809	1,501,809	1,459,897	(41,912)
Intergovernmental grants and contributions	2,313,463	2,313,463	2,313,463	
Interest on deposits and investments	80,000	80,000	100,627	20,627
Rent of property	541,386	541,386	212,725	(328,661)
Fines and forfeitures	80,000	80,000	17,562	(62,438)
Miscellaneous	<u>2,033,000</u>	<u>2,033,000</u>	<u>478,724</u>	<u>(1,554,276)</u>
Total revenues	<u>41,258,000</u>	<u>41,258,000</u>	<u>36,511,168</u>	<u>(4,746,832)</u>
EXPENDITURES, ENCUMBRANCES AND OTHER FINANCING USES:				
FINANCING USES:				
Current:				
General government	24,492,808	24,852,525	20,609,868	4,242,657
Public safety	2,957,224	2,927,224	2,584,765	342,459
Education	511,240	511,240	357,425	153,815
Culture, recreation	1,794,436	1,784,436	1,658,991	125,445
Health and Welfare	5,555,948	5,495,948	4,971,070	524,878
Public Work	<u>5,946,344</u>	<u>5,686,627</u>	<u>5,729,126</u>	<u>(42,499)</u>
Total expenditures, encumbrances and other financing uses	<u>\$ 41,258,000</u>	<u>\$ 41,258,000</u>	<u>\$ 35,911,245</u>	<u>\$ 5,346,755</u>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES, ENCUMBRANCES AND OTHER FINANCING SOURCES (USES)			<u>\$ 599,923</u>	<u>\$ 599,923</u>
Explanation of Differences:				
Sources/inflows of resources:				
Actual amounts (budgetary basis)"available for appropriation" from the budgetary comparison schedule				\$ 36,511,168
Differences-budget to GAAP:				
Non budgeted transfer in				2,678,615
GAAP adjustments to revenues				531,695
Revenues in GAAP and not in budget				<u>788,232</u>
Total revenues and other financing sources as reported on the statement of revenues, expenditures and changes in fund balance				<u><u>\$40,509,710</u></u>
Uses/outflows of resources:				
Actual amounts (budgetary basis)"total charges to appropriations" from the budgetary comparison schedule				\$ 35,911,245
Differences-budget to GAAP:				
Non budgeted transfer out				1,182,291
GAAP adjustments to expenditures				457,919
Expenditures in GAAP and not in budget				<u>1,090,818</u>
Total expenditures and other financing uses as reported on the statement of revenues, expenditures, and changes in fund balances				<u><u>\$ 38,642,273</u></u>

1. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. Budgetary Control

The Municipality's annual budget is prepared on the budgetary basis of accounting, which is not in accordance with USGAAP, and represents departmental appropriations recommended by the Mayor and approved by the Municipal Legislature prior to the beginning of the fiscal year. Amendments to the budget require the approval of the Municipal Legislature. Transfers of appropriations within the budget, known as Mayor's Resolutions, do not require the approval of the Municipal Legislature.

The Municipality prepares its annual budget including the operations of the general fund. For budgetary purposes, encumbrance accounting is used. The encumbrances (i.e., purchase orders, contracts) are considered expenditures when incurred. For USGAAP reporting purposes, encumbrances outstanding at year-end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be honored during the subsequent year.

The unencumbered balance of any appropriation at the end of the fiscal year will lapse at the end of such fiscal year. Other appropriations, mainly capital project appropriations, are continuing accounts for which the Municipal Legislature has authorized that an unspent balance from the prior year be carried forward and made available for current spending.

The annual budget as presented in the Budgetary Comparison Schedule-General Fund is the budget ordinance at June 30, 2015 representing the original budget. There were no supplemental appropriations for the year ended June 30, 2015.

Federal Grantor/Pass-through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-through Entity Identifying Number	Expenditures
U.S. DEPARTMENT OF AGRICULTURE:			
Pass-through Puerto Rico Department of Education: Child and Adult Care Food Program	10.558		\$ 28,196
Total U.S. Department of Agriculture			28,196
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT:			
Pass-through the Office of the Commissioner for Municipal Affairs: Community Development Block Grant – State's Program	14.228	Not Available	373,118
Total U.S. Department of Housing and Urban Development			373,118
U.S. INSTITUTE OF MUSEUM AND LIBRARY SERVICES:			
Pass-through the Commonwealth of Puerto Rico- Department of Education: Grants to States	45.310	Not Available	8,798
Total U.S. Institute of Museum and Library Services			8,798
U.S. DEPARTMENT OF EDUCATION:			
Pass-through Puerto Rico Department of Education: 21 st Century Learning Center	84.287	Not Available	209,467
Total U.S. Department of Education			209,467

Federal Grantor/Pass-through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-through Entity Identifying Number	Expenditures
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES:			
Pass-through the Puerto Rico Family Department: Child Care and Development Block Grant	93.575	Not Available	<u>24,986</u>
Total U.S. Department of Health and Human Services			<u>24,986</u>
U.S. ENVIROMENTAL PROTECTION AGENCY OFFICE OF SOLID WASTE AND EMERGENCY RESPONSE			
Direct Program: Brownfields Assessment Cleanup Cooperative Recovery Act Fund	66.818	Not Available	<u>44,132</u>
Total U.S. Enviromental Protection Agency Office of Solid Waste and Emergency Response			<u>44,132</u>
TOTAL EXPENDITURES OF FEDERAL AWARDS			<u><u>\$ 688,697</u></u>

1. BASIS OF PRESENTATION:

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the Municipality of Cataño and is presented on the modified accrual basis of accounting. The basis of accounting is the same used to prepare the fund financial statements. The information in this Schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*.

2. RELATIONSHIP TO FEDERAL FINANCIAL REPORTS:

Amounts reported in the accompanying Schedule are included in the Other Governmental Funds in the Municipality's fund financial statements. The reconciliation between the expenditures in the funds financial statements and the disbursements in the Schedule of Expenditures of Federal Awards is as follows:

Description	Other Governmental Funds
Total Federal Expenditures Per Schedule of Expenditures of Federal Awards	\$ 688,697
Non-federal awards expenditures	<u>1,668,498</u>
Total expenditures in Other Governmental Funds	<u><u>\$ 2,357,195</u></u>



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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

**To the Honorable Mayor
and the Municipal Legislature
Autonomous Municipality of Cataño
Cataño, Puerto Rico**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the **Municipality of Cataño**, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the **Municipality of Cataño's** basic financial statements and have issued our report thereon dated February 22, 2016.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the **Municipality of Cataño's** internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the **Municipality of Cataño's** internal control. Accordingly, we do not express an opinion on the effectiveness of the **Municipality of Cataño's** internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs, as items **2015-001** and **2015-003** that we consider to be significant deficiencies.

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE
AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS (CONTINUED)**

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the **Municipality of Cataño's** financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and questioned costs as item 2015-001.

Municipality of Cataño's Response to Findings

Municipality of Cataño's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The **Municipality of Cataño's** response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

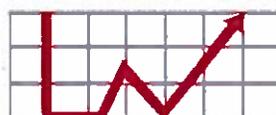
Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.


LOPEZ-VEGA, CPA, PSC

San Juan, Puerto Rico
February 22, 2016

Stamp No. 2728473 of the Puerto Rico
Society of Certified Public Accountants
was affixed to the record copy of this report.





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**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM
AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY
OMB CIRCULAR A-133**

**To the Honorable Mayor
and the Municipal Legislature
Municipality of Cataño
Cataño, Puerto Rico**

Report on Compliance for Each Major Federal Program

We have audited **Municipality of Cataño's** compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of **Municipality of Cataño's** major federal programs for the year ended June 30, 2015. The **Municipality of Cataño's** major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the **Municipality of Cataño's** major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the **Municipality of Cataño's** compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the **Municipality of Cataño's** compliance.

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR
PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY
OMB CIRCULAR A-133 (CONTINUED)**

Basis for Qualified Opinion Community Development Block Grant – State's Program

As described in **2015-004**, in the accompanying schedule of findings and questioned costs, the **Municipality of Cataño** did not comply with the requirement of **cash management**, that are applicable Community Development Block Grants – State's Program (CFDA No. 14.228) in finding number **2015-004**; with regarding. Compliance with such requirements is necessary, in our opinion, for the **Municipality of Cataño** to comply with the requirements applicable to those programs.

Qualified Opinion on Community Development Block Grants – State's Program

In our opinion, except for the noncompliance described in the Basis for Qualified Opinion paragraph, the **Municipality of Cataño** complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect Community Development Block Grants – State's Program for the year ended June 30, 2015.

Unmodified Opinion on Each of the Other Major Federal Programs

In our opinion, the **Municipality of Cataño** complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its other major federal programs identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs for the year ended June 30, 2015.

Other Matters

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with OMB Circular A-133 and which are described in the accompanying schedule of findings and questioned costs as items **2015-004**. Our opinion on each major federal program is not modified with respect to these matters.

The **Municipality of Cataño's** response to the noncompliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The **Municipality of Cataño's** response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Report on Internal Control over Compliance

Management of the **Municipality of Cataño** is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the **Municipality of Cataño's** internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the **Municipality of Cataño's** internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.



INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133 (CONTINUED)

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified certain deficiencies in internal control over compliance as described in the accompanying schedule of findings and questioned costs as items 2015-004, which we consider to be significant deficiencies.

The **Municipality of Cataño's** response to the internal control over compliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. **Municipality of Cataño's** response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

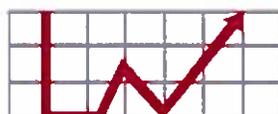
The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.



LOPEZ-VEGA, CPA, PSC

San Juan, Puerto Rico
February 22, 2016

Stamp No. 2728474 of the Puerto Rico Society of Certified Public Accountants was affixed to the record copy of this report.



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Section I – Summary of Auditors’ Results

Financial Statements

Type of auditors’ report issued:	Qualified for GWFS; Unmodified for FFS	
Internal control over financial reporting:		
Material weakness identified?	Yes	No X
Significant deficiencies identified not considered to be material weaknesses?	Yes X	None reported
Noncompliance material to financial statements noted?	Yes X	No

Federal awards

Internal Control over major programs:		
Material weakness identified?	Yes	No X
Significant deficiencies identified not considered to be material weaknesses?	Yes X	None reported
Type of auditors’ report issued on compliance for major programs:	Unmodified, except for Qualified for Community Development Block Grant – State’s Program	
Any audit findings disclosed that are required to be reported in accordance with Circular A-133, Section .510(a)?	Yes X	No

Identification of major programs:

CFDA Number	Name of Federal Program or Cluster
14.228	Community Development Block Grant – State’s Program
84.287	Twenty First Community Learning Centers

Dollar threshold used to distinguish between Type A and Type B programs	\$300,000	
Auditee qualified as low-risk auditee?	Yes	No X

Section II – Financial Statements Findings

This significant deficiency in internal controls is considered an instance of noncompliance (NC).

Finding Reference	2015-001
Requirement	Recognition and Reporting of Net Pension Liability – Cost Sharing Pension Plans (NC)
Statement of Condition	<p>Management has not complied with the accounting and financial reporting requirements for pensions that are provided to the employees of state and local governmental employers through pension plans trusts that comply with the criteria set forth in the GASB Statement No. 68, <i>Accounting and Financial Reporting for Pensions</i>. The amount by which this departure would affect the assets, deferred outflows of resources, liabilities, deferred inflows of resources and net position of the Municipality’s governmental activities has not been determined.</p> <p>In addition, the Municipality’s financial statements do not disclose the descriptive information about the pension plans through which the pensions are provided required by the GASB Statement No. 68 for cost-sharing employers. Also, management has omitted historical pension information that accounting principles generally accepted in the United States of America required to be presented to supplement the basic financial statements.</p>
Criteria	<p>GASB Statement No. 68 states the accounting and financial reporting requirements for pension plans provided to employees of state and local governments that are administered through cost-sharing pension plan trusts that comply with the criteria set forth in the Statement. This requires that the Municipality report in its financial statements its proportionate share of the collective net pension liability, pension expense and deferred outflows and inflows of resources related to pensions as of the measurement date. It also requires detailed disclosures related to the actuarial and financial information used in the calculation of the net pension liability and the reporting of historical pension data as Required Supplementary Information.</p>
Cause of Condition	<p>The Municipality’s pension plan administrator has not provided the audited actuarial and financial information necessary for the proper recognition and reporting of its net pension liability as of June 30, 2015.</p>
Effect of Condition	<p>The Municipality’s Government-Wide Financial Statements does not present fairly the financial position of the governmental activities, and the change in financial position of the Municipality.</p>
Recommendation	<p>We recommend the Municipality maintains a constant communication with the pension plan’s administrator, the Commonwealth’s Employees Retirement System Administration, in order to obtain the necessary audited actuarial and financial information necessary to comply with the requirements of the GASB Statement No. 68.</p>

Section II – Financial Statements Findings

Finding Reference 2015-001 (Continued)

Questioned Cost None

**Management Response
and Corrective Action**

We concur with the auditors' recommendations. The Municipality is closely monitoring the actions of the Commonwealth's Employees Retirement System Administration in order to make sure to obtain the audited information required by this standard.

Responsible Persons: Mr. Hector J. Santos - Finance Department Director

Implementation Date: During the 2015-2016 fiscal year

Section II – Financial Statements Findings

Finding Reference **2015-002**

Requirement **Operating deficit of general fund**

Statement of Condition The Municipality closed its fiscal year ended June 30, 2015 with an accumulated deficit of \$9,150,189. The Municipality’s internal control relating to the budgeting function does not adequately prevent management from incurring expenditures in excess of the appropriated funds. In addition, the deficit was caused by the overstatement of estimated revenues and incurring in obligations without available credit in the budgetary accounts.

Criteria Article 7.011, Section (a) of Autonomous Municipal Act (Law 81) establishes that if the Municipality close its operations on deficit it must provide for sufficient resources to cover it during the next fiscal year. Section (b) establishes among other things, that provides that accrued deficit in the Municipality, by public debt, will be amortized in a period of 40 years. The equivalent amortization amount will be established in an expenditures account in the annual budget known as accrued deficit which will be indicated in the chart of accounts.

Article 8.004 (b) of the Municipalities Law establishes that the Municipality cannot obligate or spend funds in excess of the ensuing fiscal year. No amount shall be expended or obligated in a given fiscal year if exceeds its budgeted or authorized amounts by the Municipal Legislation.

Section 3 of the revised regulation over Basic Standards for Municipalities of Puerto Rico (The regulation) states that special care must be taken to prepare the revenues estimates so these will not results in budget appropriations in excess of available resources.

Cause of Condition This situation occurs because the Municipality is appropriating expenditures assuming the future collection of revenues using estimated tax collection provided the Budget Division Office and Municipal Revenue Collection Center. Therefore, the Municipality enters into purchases and contracts exceeding the actual taxes revenues earned and collected. The budgeting system does not reflect actual revenues and therefore cannot prevent the obligation of expenditures for which current resources will not be available. The overstatement of estimated revenues and the incurrence of obligations without available credit caused the Municipality to operate with a deficit.

Effect of Condition The Municipality did not comply with the Article 7.011, Section (a), Article 8.004 (b) and Section 3 of the revised regulation over basic Standard for Municipalities of Puerto Rico.

The continued occurrence of this situation could result in possible significant limitations on available funds and eventual reduction or elimination of municipal services since future collection of revenues will need to be used to pay for accumulated liabilities.

Section II – Financial Statements Findings

Finding Reference 2015-002 (continued)

Recommendation We recommend management to evaluate the adequacy of the provision for deficit reserve accounts during the next fiscal year budget for the amortization of public debt as recommended by Law. Also, the Municipality's officers must evaluate the negative variances between budgeted revenues and actual revenues trend to reduce the budgeted expenses by department (quarterly allocation process) and to avoid future operational deficits at end of year.

Questioned Costs None

Management Response and Corrective Action We concur with this finding. The new municipal administration that took governance on January 2013 acknowledges the provisions of Article 7.011, Section (a) of the Autonomous Municipalities Act of Puerto Rico (commonly known as Law No. 81). As an immediate corrective action, the Municipality will provide sufficient budgetary resources in the 2015-2016 operating budget of the general fund to start the statutory amortization of the accumulated budgetary deficit through a period of forty years. A similar budgetary appropriation will be made in subsequent yearly budgets through year 2052.

In addition, the Director of Finance will take the necessary actions to ensure that the process of determining the revenue estimates used in the preparation of the annual operating budget are more accurately performed and are monitored on a monthly basis. The Director of Finance will also recommend the Municipal Legislature periodic and timely amendments to the annual operating budget of the Municipality to avoid budgetary overruns at the end of each fiscal year.

Responsible Person: Mr. Hector J. Santos - Finance Department Director

Implementation date: During the 2015-2016 fiscal year

Section II – Financial Statements Findings

Finding Reference	2015-003
Requirement	Municipal license tax revenues
Statement of Condition	Municipal license tax revenues of the fiscal year 2015-2016, which were collected in advance from taxpayers between January 1 and June 30, 2015 (known in Spanish as "Patente en Suspenso"), were used by the Municipality to cover certain operating costs and cash flows shortages of the general fund incurred during the fiscal year ended June 30, 2015. Those unearned revenues collected in advance pertain to the general fund's operating budget of the fiscal year 2015-2016, and could not be used to pay obligations of the prior year. These transactions were not authorized by Municipal Legislature, through an Ordinance or Resolution.
Criteria	Article 8.004(b) of Law No. 81 of August 30, 1991, known as the Autonomous Municipalities Act of Puerto Rico (Law No. 81) states that the Municipality cannot use or obligate any amount in a given fiscal year that exceeds the appropriations and the resources authorized by ordinance or resolution for such fiscal year. In addition, the Municipality cannot be committed, in any form, to any contract or negotiation for the future payment of amounts that exceed the current fiscal year's budgeted resources.
Cause of Condition	The foregoing condition is primarily due to the facts that the Municipality does not prepare cash flows forecasts and projections to anticipate any cash flows shortage. Management does not have timely and accurate information regarding its operations and cannot monitor the adherence to the established budget appropriations and cash flows.
Effect of Condition	This situation will result in possible significant general fund limitations and eventual reduction or elimination of municipal services since future revenues were used to pay for accumulated liabilities
Recommendation	We recommend the Municipality to prepare cash flows forecasts and projections to anticipate any cash flows shortages and to avoid using financial resources of future fiscal years to cover the operating needs of current fiscal year.
Questioned Costs	None
Management Response and Corrective Action	We partially concur with this finding. The Director of Finance will take the necessary actions to ensure that the process of determining the revenue estimates used in the preparation of the annual operating budget are more accurately performed and are monitored on a monthly basis, principally the revenue estimates of the municipal license taxes, which are the second largest revenue streams of the Municipality and susceptible to the economic conditions of Puerto Rico. The Director of Finance will also recommend the Municipal Legislature periodic and timely amendments to the annual operating budget of the Municipality to avoid budgetary overruns at the end of each fiscal year.

Section II – Financial Statements Findings

Finding Reference **2015-003 (Continued)**

**Management Response
and Corrective Action**

At June 30, 2015, the accounting records of the Municipality include a special fund which includes the financial resources of the unearned municipal licenses collected through June 30, 2012. In addition, there is no legal requirement that prohibits the use of the cash resources arising from unearned municipal licenses. The limitations set forth by Article 8.004(b) of the Law No. 81 of August 30, 1991, known as the *Autonomous Municipalities Act of Puerto Rico* (Law No. 81) are only for budgetary purposes not cash flows purposes.

Responsible Person: Mr. Hector J. Santos - Finance Department Director

Implementation Date: During the 2015-2016 fiscal year

Section III – Mayor Federal Award Program Finding and Questioned Cost

Finding Reference	2015-005
Program	Community Development Block Grants – State’s Program (CFDA. No. 14.228); U.S. Department of Housing and Urban Development; Pass through the Commonwealth of Puerto Rico – Office of the Commissioner for Municipal Affairs (OCAM)
Requirement	Cash Management
Statement of Condition	During our audit procedures, we noted that the program did not maintain an effective cash management system during fiscal year 2014-2015. The Municipality failed to maintain a complete and accurate cash management files in order to provide us with sufficient and competent evidence of the fund requisitions made to cover the expenditures of the program. Also, the program had an excess of 83 to 198 days elapsed between the transfer of funds from the pass-through grantor and disbursements days.
Criteria	Code of Federal Regulations 24, Subpart I, Sec.570.489 (c) requires a cash management system in order to minimize the time elapsed between the transfer of funds from the pass-through grantor and disbursements made by the grantee.
Cause of Condition	The program do not maintained an appropriate cash management system during the fiscal year 2014-2015 and do not performed the required cash requisitions needed to cover the expenditures of the program.
Effect of Condition	The Municipality is not in compliance with Code of Federal Regulations 24, Section 570.489 (c).
Recommendation	We recommend that the Program should implement procedures in order to ensure that the cash management procedures are followed as required by regulation.
Questioned Costs	None
Management Response and Corrective Action	The Municipality will take adequate measurements to comply with this requirement. Responsible Person: Ms. Annette Montalvo - Federal Program Department Director Implementation Date: During the 2015-2016 fiscal year

Original Finding Number	CFDA No.	Current Status of Prior Year Audit Federal Award Findings - Part III Findings (As required by OMB Circular A-133)
14-002	10.558	<p><u>Federal regulation require that grantees shall conform to the standards of timing and amounts as applicable to advances by federal agencies. Amount requested should be limited to the program's immediate cash needs.</u></p> <p>A similar situation was identified in the finding follow up for the fiscal year 2014-2015.</p>
14-003	10.558	<p><u>During our audit, we identified that the Claim for Reimbursement documentation was incomplete. For the months of October 2013, December 2013 and May 2014 the Center "Los Primeritos" did not have the evidence of served portions for some days. Because of this situation, the amounts presented in the Receipts for Reimbursement do not match with the amounts presented of served portions daily reports. Also, for the month of March 2014 we did not find evidence for portions served and participants' attendance.</u></p> <p>A similar situation was identified in the finding follow up for the fiscal year 2014-2015.</p>
14-004	14.228	<p><u>Federal regulation require that grantees shall conform to the standards of timing and amounts as applicable to advances by federal agencies. Amount requested should be limited to the program's immediate cash needs.</u></p> <p>No corrective action was taken. See current year finding number 2015-004.</p>
14-005	14.228	<p><u>During our audit procedures, we noted that the Municipality did not comply with the Davis-Bacon Act requirement for fiscal year 2013-2014 for the contract performed under Community Development Block Grant – State's Program related with infrastructure improvements and asphalt. Although the contract include the provision for compliance, no file related with the certified payrolls submitted by the contractor, evidence of on-site visits to monitor classifications of workers and monitoring for compliance with prevailing wage rates were not identified for our review.</u></p> <p>Corrective action was taken.</p>
14-006	93.575	<p><u>During our audit, we performed an eligibility test to fifteen (15) participant's files and found that the Municipality was not calculating family net income for the participants as stated in the operational guide of the program. Also, we identified that two of the participant's files did not have medical evaluation, vaccinations certificate and examination documents for the fiscal year 2013-2014.</u></p> <p>A similar situation was identified in the finding follow up for the fiscal year 2014-2015.</p>

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13-02	14.228	<p><u>Federal regulation require that grantees shall conform to the standards of timing and amounts as applicable to advances by federal agencies. Amount requested should be limited to the program's immediate cash needs.</u></p> <p>No corrective action was taken. See current year finding number 2015-03.</p>
13-05	93.575	<p><u>Federal regulation require that grantees shall conform to the standards of timing and amounts as applicable to advances by federal agencies. Amount requested should be limited to the program's immediate cash needs.</u></p> <p>Corrective action was taken.</p>
13-06	84.213	<p><u>Federal regulation require that grantees shall conform to the standards of timing and amounts as applicable to advances by federal agencies. Amount requested should be limited to the program's immediate cash needs.</u></p> <p>Corrective action was taken.</p>
13-07	10.558	<p><u>Federal regulation require that grantees shall conform to the standards of timing and amounts as applicable to advances by federal agencies. Amount requested should be limited to the program's immediate cash needs.</u></p> <p>A similar situation was identified in the finding follow up for the fiscal year 2014-2015.</p>
12-04	14.228	<p><u>Federal regulation require that grantees shall conform to the standards of timing and amounts as applicable to advances by federal agencies. Amount requested should be limited to the program's immediate cash needs.</u></p> <p>No corrective action was taken. See current year finding number 2015-03.</p>
12-05	93.575	<p><u>Federal regulation require that grantees shall conform to the standards of timing and amounts as applicable to advances by federal agencies. Amount requested should be limited to the program's immediate cash needs.</u></p> <p>Corrective action was taken.</p>
12-06	84.213	<p><u>Federal regulation require that grantees shall conform to the standards of timing and amounts as applicable to advances by federal agencies. Amount requested should be limited to the program's immediate cash needs.</u></p>

Original Finding Number	CFDA No.	Current Status of Prior Year Audit Federal Award Findings - Part III Findings (As required by OMB Circular A-133)
		Corrective action was taken.
12-07	10.558	<p><u>Federal regulation require that grantees shall conform to the standards of timing and amounts as applicable to advances by federal agencies. Amount requested should be limited to the program's immediate cash needs.</u></p> <p>A similar situation was identified in the finding follow up for the fiscal year 2014-2015.</p>